Fax: (508) 520-4903



Economic Development Subcommittee Meeting
Municipal Building
355 East Central Street, 3rd Floor Training Room
Franklin, MA
January 8, 2020
5:30 PM

Announcements:

This meeting may be recorded by audio or video.

Discussion:

- 1. Zoning Amendment proposal:
 - a. Ground Mounted Solar Bylaw Amendments in residential Zoning Districts;
 - b. A house cleaning items in Mixed Business Innovation (MBI) district; and
 - c. A housecleaning item in Accessory uses for Agricultural with Poultry to comply with zoning setbacks.
- 2. Lot Line Clean up #1: Areas near Highland, Maple and Lincoln Streets.
- 3. Lot Line Clean up #2: Areas near Oak Street and Daily Drive.

This is a meeting of the Franklin Town Council Sub-Committee; under the Open Meeting Law, this subcommittee is a separate "public body" from the Town Council. Therefore, unless the Town Council has separately noticed and posted its own meeting, Councilors who are not members of this subcommittee will not be permitted to speak or otherwise actively participate @ this meeting, although they may attend and observe. This prohibition is necessary to avoid the potential for an Open Meeting Law Violation.

FRANKLIN PLANNING & COMMUNITY DEVELOPMENT

355 EAST CENTRAL STREET, ROOM 120 FRANKLIN, MA 02038-1352 TELEPHONE: 508-520-4907 FAX: 508-520-4906

MEMORANDUM

To: JAMIE HELLEN, TOWN ADMINISTRATOR

FROM: BRYAN W. TABERNER, AICP, DIRECTOR

RE: ZONING BY-LAW AMENDMENT 20-8XX: CHANGES TO GROUND-MOUNTED SOLAR

ENERGY SYSTEM USE REGULATIONS, AND USE REGULATIONS SCHEDULE UPDATES

CC: FRANKLIN PLANNING BOARD; MARK CEREL, TOWN ATTORNEY;

GUS BROWN, ZONING ENFORCEMENT; AMY LOVE, TOWN PLANNER;

CHRISSY WHELTON, ASSISTANT TO THE TOWN ADMINISTRATOR

DATE: DECEMBER 20, 2019

As requested the Department of Planning and Community Development (DPCD) has developed a zoning bylaw amendment intended to limit the number of large Ground-mounted Solar Energy Systems within the Town's residential areas. Several small changes are being proposed related to where in Town ground-mounted solar energy systems may be allowed. In addition, the proposed zoning bylaw amendment revises/updates the Use Regulation Schedule in several places. A summary of the proposed changes are below.

Ground-mounted Solar-related Changes Proposed

The Zoning Bylaw Amendment will change the "Large-scale Ground-mounted Solar Energy System use from allowed by Planning Board special permit (PB) to not allowed (N) in three zoning district categories (3 columns in Use Regulation Schedule Part III (Attachment 4). If these changes are approved the Large-Scale Solar use would only be allowed in the Industrial zoning district.

The above mentioned changes would substantially limit the areas in Town that can be developed by Large-Scale Solar projects, but there would still be a chance that adjacent residential properties or Scenic Roadways could be negatively impacted by Large-Scale Solar projects. For that reason DPCD recommends additional regulation by adding the following note to Use Regulation Schedule Part III:

10. No Medium-scale or Large-scale Ground-mounted Solar Energy Systems on parcels within or adjacent to residential Zoning Districts shall be located nearer to the lot lines than seventy-five (75) feet.

Additional Updates Proposed

There are currently several small revisions/updates needed to Parts I, III and VII of the Use Regulations Schedule. These changes are "housekeeping" issues, and do not change the Zoning Bylaw's use regulations.

During the 2018 and 2019 fiscal years, several Zoning Bylaw Amendments were approved at roughly the same time. Some took several months to get through the amendment process,

some were quickly developed and approved, and the Mixed Business Innovation Zoning District (MBI) amendments were drafted in 2017, put on hold for roughly a year, and finally approved in March 2019. The list below provides a description of where the updates are needed:

- 1. The MBI use regulations amendment (18-830) was approved without adding into the Use Regulations Schedule the uses that had already been added (or amended) when Amendments 18-810, 18-811 and 18-812 (ground mounted solar) and 18-816 (Poultry) were approved. So there are a few blank cells in the use tables in the MBI column.
- 2. Amendments 18-812 and 18-816 each added an A19 use to Attachment 8.
 - a. Amendment 18-816's A19 use should have been A20.
- 3. Amendments 18-812 and 18-816 each added a Note 5 to Attachment 8.
 - a. Amendment 18-816's note should have been Note 7.
- 4. Amendments 18-812 and 18-830 each added a Note 8 to Attachment 4.
 - a. Amendment 18-830's note should have been Note 9.

Zoning Bylaw Amendment 20-8XX is attached. Proposed changes to the Use Regulations Schedule are color coded to clarify the reason for each change:

- Changes to ground-mounted solar use regulations are highlighted in green.
- Other changes to the Use Regulations Schedule are highlighted in yellow.
- Renumbering of notes are shown in red.

As you know the Economic Development Subcommittee will discuss the proposed zoning changes at their next meeting. If the Subcommittee supports the proposed changes I request it vote to send the zoning bylaw amendment to the full Council for consideration. Please let me know if you have questions or require additional information.

Sponsor: Administration

TOWN OF FRANKLIN

ZONING BY-LAW AMENDMENT 18-8XX: CHANGES TO GROUND-MOUNTED SOLAR ENERGY SYSTEM USE REGULATIONS, AND USE REGULATIONS SCHEDULE UPDATES

CHANGES TO CHAPTER 185, USE REGULATIONS SCHEDULE PARTS I, III, AND VII

BE IT ENACTED BY THE FRANKLIN TOWN COUNCIL THAT:

Chapter 185 of the Code of the Town of Franklin is hereby amended by the following **deletions** and **additions** to §185 Use Regulations Schedule Part I, Part III and Part VII, Attachment 2, Attachment 4 and Attachment 8:

USE REGULATION SCHEDULE 185 Attachment 2 PARTI

Symbols in the Use Regulations Schedule shall mean the following:

A permitted use. 11

An excluded or prohibited use.

A use authorized under special permit from the Board of Appeals. BA PB P/SP

A use authorized under special permit from the Planning Board.

Permitted as of right. A special permit from the Board of Appeals is required if the proposed project results in an increase in estimated water consumption of more

than 15,000 gallons per day.

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NOTES:

1 For sale of produce raised or grown on the premises by the owner or lessee thereof.

Provided that any building or structure is at least 100 feet from the nearest street or property line.
 Any related structure shall be to the rear of the property's primary building, and at least 25 feet from side and rear property lines.

185 Attachment 4 USE REGULATION SCHEDULE PART III

Symbols in the Use Regulations Schedule shall mean the following:

= A permitted use.

An excluded or prohibited use.

A use authorized under special permit from the Board of Appeals.

N BA PB P/SP

A use authorized under special permit from the Planning Board.

Permitted as of right. A special permit from the Board of Appeals is required if the proposed project results in an increase in estimated water consumption of more than 15,000 gallons per day.

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c. Large-scale	PB N	PB N	Z	Z	z	Z	Z	Z	Z	PB N	×	z	z	Z
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NOTES:

1. Subject to § 185-42.

2. Biotechnology uses are permitted in the portions of the Industrial District and Office District which are in the Biotechnology Uses Overlay District.

3. See § 185-23, specifically, § 185-23A, Exemptions.

4. See § 185-44, "Administration and enforcement," for general special permit filing information, and § 185-23, Earth removal regulations, for specific filing information.

5. Any commercial earth removal is not permitted within a Water Resource District.

6. See § 185-3 for "commercial earth removal" definition.

7. Only allowed as an accessory use to an otherwise permitted use as detailed in Use Regulations Schedule, Part VII, Accessory Uses.

8. Planning Board Site Plan Review is required of all Medium-scale and Large-scale Ground-mounted Solar Energy Sytems.

8 9. All forms, solid, liquid and gas, of the following classes of hazardous materials shall be prohibited from the zone: Corrosives; Organic Peroxides; Oxidizers Pyrophoric; Toxic and Highly toxic; Unstable; and Water Reactive.

10. No Medium-scale or Large-scale Ground-mounted Solar Energy Systems on parcels within or adjacent to residential Zoning Districts shall be located nearer to the

Pg. 4 of 6 December 17, 2019

Y = A permitted use.

N = An excluded or prohibited use.

BA = A use authorized under special permit from the Board of Appeals.

PB = A use authorized under special permit from the Planning Board.

P/SP = Permitted as of right. A special permit from the Board of Appeals is required if the proposed project results in an increase in esti

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A3 Home occupation (See § 185-39B.)	×	>	>	; >	< >	۰ >	4 >	۲ >	۲ >	× >	× 2	2 2	z ;	z ;
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A14 Operation of not more than 5 automatic amusement devices	z	z	Z	Z	2	5 2	7 7	Y >	7 3	P. P.	PA	PA.	PA .:	PA
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Att 20 Agricultural with Poultry, parcel under 5 acres	,⊼ _s *	<u>√</u> X,*	₹°Y'	**************************************	$\chi_{2} \chi_{1}$	$\chi^{5} \chi^{7}$	Z	Z	2	Z	2	7	7	2

NOTES:

1. But N if occupying more than 50% of the floor area occupied by the principal use and not more than five persons employed on the premises in the DC District and CI District

and not more than 10 persons in the CII District and O District.

2. Provided that no more than 25% of the total floor space is used for display or retailing. 3. Such uses shall be restricted to seasonal operations only.

4. Accessory retail sales within a Country Store, as defined in §185-3, shall not exceed 50% of the establishment's floor area open to the public.

5. See §185-19, "Accessory buildings and structures".

6. Planning Board Site Plan Review is required of all Medium-scale Ground-mounted Solar Energy Sytems.

5 7. Any related structure shall be to the rear of the property's primary building, and at least 25 feet from side and rear property lines.

Glenn Jones, Clerk

The foregoing Zoning By-law amendment shall take effect in accordance with the Franklin

Home Rule Charter and Massachusetts General Law Chapter 40A, Section 5.

FRANKLIN PLANNING & COMMUNITY DEVELOPMENT

355 EAST CENTRAL STREET, ROOM 120 FRANKLIN, MA 02038-1352 TELEPHONE: 508-520-4907 FAX: 508-520-4906

MEMORANDUM

To: Jamie Hellen, Town Administrator

FROM: BRYAN W. TABERNER, AICP, DIRECTOR

RE: ZONING BYLAW AMENDMENTS 20-8X3 AND 20-8X4, ZONING MAP CHANGES

To Better Define The Town of Franklin's Zoning Districts

CC: MARK G. CEREL, TOWN ATTORNEY; AMY LOVE, TOWN PLANNER;

CHRISSY WHELTON, ASSISTANT TO THE TOWN ADMINISTRATOR

DATE: DECEMBER 30, 2019

As you know the Department of Planning and Community Development (DPCD) and other Town staff are undergoing a multi-year project to better define the Town's zoning districts by following parcel lines. Where parcels are within two or more zoning districts, the Zoning District line is moved so each parcel is only in one zoning district, in most cases based on the current land use.

Attached are two proposed Zoning Map Amendments that would change the Town's existing Zoning Map (Chapter 185, Section 5, of Franklin Town Code), Zoning Map Amendments 20-8X3 and 20-8X4.

Zoning Bylaw Amendment 20-8X3: Zoning Map Changes From Rural Residential II and Single Family Residential III, Rural Residential II and Single Family Residential IV, Single Family Residential III and Single Family Residential IV, or Rural Residential II, Single Family Residential III and Single Family Residential IV, To Rural Residential II, Single Family Residential III, or Single Family Residential IV, An Area On Or Near Highland, Maple and Lincoln Streets.

Zoning Bylaw Amendment 20-8X4: Zoning Map Changes from Rural Residential II and Single Family Residential III to Rural Residential II or Single Family Residential III An Area On Or Near Oak Street and Dailey Drive

The two attached Zoning Map Amendments include the amendment document, a list of parcels proposed for rezoning, and a diagram with two maps: one showing the current zoning, and one showing proposed Zoning Map changes.

I recommend the Town Council's Economic Development Subcommittee discuss the proposed Zoning Map Amendments at their meeting on January 8, 2020. If the Committee supports the proposed zoning map changes, the two Zoning Map Amendments should be scheduled for a Town Council meeting in the near future for further consideration.

The two proposed Zoning Map Amendments are a small part of the larger Town-wide project. Let me know if you have questions or require additional information. And please let me know how often you'd like DPCD to submit additional zoning Map Amendments for consideration.

SPONSOR: Town Administration

TOWN OF FRANKLIN ZONING BY-LAW AMENDMENT 20-8X3

ZONING MAP CHANGES FROM RURAL RESIDENTIAL II AND SINGLE FAMILY RESIDENTIAL III, RURAL RESIDENTIAL II AND SINGLE FAMILY RESIDENTIAL IV, SINGLE FAMILY RESIDENTIAL III AND SINGLE FAMILY RESIDENTIAL IV, OR RURAL RESIDENTIAL II, SINGLE FAMILY RESIDENTIAL II, SINGLE FAMILY RESIDENTIAL II, SINGLE FAMILY RESIDENTIAL III, OR SINGLE FAMILY RESIDENTIAL IV, AN AREA ON OR NEAR HIGHLAND, MAPLE AND LINCOLN STREETS

A ZONING BY-LAW AMENDMENT TO THE CODE OF THE TOWN OF FRANKLIN AT CHAPTER 185 SECTION 5, ZONING MAP

BE IT ENACTED BY THE FRANKLIN TOWN COUNCIL THAT: The Code of the Town of Franklin is hereby amended by making the following amendments to §185-5, Zoning Map:

That the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II and Single Family Residential III to Rural Residential II an area containing 31.28± acres comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers

260-055-000	260-059-000	260-064-000
260-058-000	260-060-000	2

That the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II and Single Family Residential III to Single Family Residential III an area containing 13.25± acres comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers

260-039-000	261-013-000	261-016-000
260-049-000	261-015-000	261-017-000
261-012-000		

That the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II and Single Family Residential IV to Rural Residential II an area containing 8.33± acres comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers

261-002-000	261-003-000	268	-014-000

That the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II and Single Family Residential IV to Single Family Residential IV an area containing 2.72± acres comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers

261-008-000 261-009-000 268-018-000

That the Zoning Map of the Town of Franklin be amended by changing from Single Family Residential III and Single Family Residential IV to Single Family Residential IV an area containing 2.38± acres comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers

269-113-000

269-129-000

That the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II, Single Family Residential III and Single Family Residential IV to Rural Residential II 11.44± acres comprising the following parcel of land as shown on the Town of Franklin's Assessors' Maps:

Parcel Number

261-011-000

And the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II, Single Family Residential III and Single Family Residential IV to Single Family Residential IV 2.00± acres comprising the following parcel of land as shown on the Town of Franklin's Assessors' Maps:

Parcel Number

260-052-000

The area to be rezoned is shown on the attached map ("Proposed Zoning Map Changes, An Area On Or Near Highland, Maple and Lincoln Streets").

The foregoing Zoning By-law amendment shall take effect in accordance with the Franklin Home Rule Charter and Massachusetts General Law Chapter 40A, Section 5.

DATED:, 2020	VOTED: UNANIMOUS
A True Record Attest:	YES NO
Teresa M. Burr	ABSTAIN
Town Clerk	ABSENT
	Glenn Jones, Clerk

From Rural Residential II & Single Family Residential III, Rural Residential II & Single Family Residential IV, Single Family Residential III & Single Family Residential IV, or Rural Residential II, Single Family Residential IV, To Rural Residential II, Single Family Residential III, or Single Family Residential IV An Area On Or Near Highland, Maple and Lincoln Streets

Parcel	Location	Size (acres)	Owners	From	То
, 260-039-000	8 Pine Knoll Road	2.40600	Laura Brandon	RRII & SFRIII	SERIE
260-049-000	9 Molly Lane	1.53100	James E and Bridget N Drewry	RRII & SFRIII	SFRIII
260-052-000	85 Highland Street	2.00000	Not Available	RRII. SFRIII & SFRIV	SFRIV
260-055-000	82 Maple Street	3.82200	Francis X and Laureen McKeown	RRII & SFRIII	RRII
260-058-000	140 Maple Street	3.16100	Richard J and Sandra F Frongillo	RRII & SFRIII	RRII
260-059-000	148 Maple Street	2.10700	Marc R and Donna M Carbone	RRII & SFRIII	RRII
260-060-000	Maple Street	5.99100	Town of Franklin	RRII & SFRIII	RRII
260-064-000	206 Maple Street	16.20100	Joanna Marguerite	RRII & SFRIII	RRII
261-002-000	Maple Street	2.92000	Jeryl M. and Mark Linne	RRII & SFRIV	RRII
261-003-000	64 Maple	3.52800	Robert Acevedo and Amy Wood	RRII & SFRIV	RRII
261-008-000	39 Maple Street	0.61270	Karen Rovani, Marc Rovani	RRII & SFRIV	SFRIV
261-009-000	42 Lincoln Street	1.42800	L. M. & W. R. Koplin TR, Koplin Family 2018 Rev TR	RRII & SFRIV	SFRIV
261-011-000	Maple Street	11.44400	Dean College	RRII. SFRIII & SFRIV	RRII
261-012-000	108 Lincoln Street	0.28630	Michael Cornell, Kelly Cornell	RRII & SFRIII	SFRIII
261-013-000	120 Lincoln Street	0.81040	Janyce E. Sarmaniote, Kristine M. Guay	RRII & SFRIII	SFRIII
261-015-000	142 Lincoln Street	2.41600	John F. Jardine, Diane M. Daddario	RRII & SFRIII	SFRIII
261-016-000	154 Lincoln Street	3.70500	Richard R. Lefebvre	RRII & SFRIII	SFRIII
261-017-000	156 Lincoln Street	2.09900	Ronald M & Tara Gurge	RRII & SFRIII	SFRIII
268-014-000	4 Maple	1.88400	Patricia M. Gallagher	RRII & SFRIV	RRII
268-018-000	28 Lincoln	0.68310	Matthew Campbell	RRII & SFRIV	SFRIV
269-113-000	129 Oak Street	0.78460	Daniel P McCarthy	SFRIII & SFRIV	SFRIV
269-129-000	99 Highland Street	1.60000	Michael G. Lang & Nichole Loulache	SFRIII & SFRIV	SFRIV
	Total Area	71.42010			

RRII = Rural Residential II Zoning District

SFRIII = Single Familiy Residential III Zoning District SFRIV = Single Familiy Residential IV Zoning District

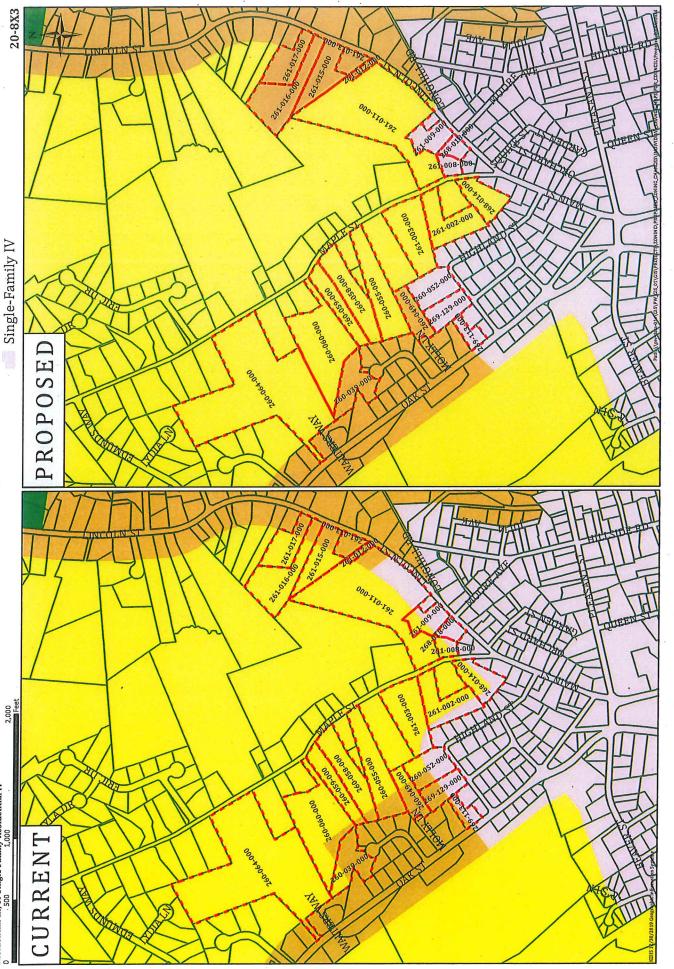
Proposed Zoning Map Changes An Area On or Near Highland, Maple and Lincoln Streets From Rural Residential II & Single Family Residential III, Rural Residential III, Single Family Residential III & Single Family Residential II

Commercial II

Rural Residential II

Single-Family III

> Parcel Line



TOWN OF FRANKLIN ZONING BY-LAW AMENDMENT 18-8X4

ZONING MAP CHANGES FROM RURAL RESIDENTIAL II AND SINGLE FAMILY RESIDENTIAL III TO RURAL RESIDENTIAL II OR SINGLE FAMILY RESIDENTIAL III AN AREA ON OR NEAR OAK STREET AND DAILEY DRIVE

A ZONING BY-LAW AMENDMENT TO THE CODE OF THE TOWN OF FRANKLIN AT CHAPTER 185 SECTION 5, ZONING MAP

BE IT ENACTED BY THE FRANKLIN TOWN COUNCIL THAT: The Code of the Town of Franklin is hereby amended by making the following amendments to §185-5, Zoning Map:

That the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II and Single Family Residential III to Rural Residential II an area containing 12.46± acres, comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers

252-021-000	252-025-000	252-072-000
252-022-000	252-062-000	253-136-000
252-023-000	252-063-000	253-159-000
252-024-000	252-068-000	

And the Zoning Map of the Town of Franklin be amended by changing from Rural Residential II and Single Family Residential III to Single Family Residential III an area containing 5.06± acres, comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers

252-012-000	252-015-000	253-120-000
252-013-000	252-016-000	253-121-000
252-014-000	252-017-000	253-154-000

The area to be rezoned is shown on the attached map ("Proposed Zoning Map Changes, An Area On Or Near Oak Street and Dailey Drive").

The foregoing Zoning By-law amendment shall take effect in accordance with the Franklin Home Rule Charter and Massachusetts General Law Chapter 40A, Section 5.

DATED: , 2020		
	VOTED:	
	UNANIMOUS	
A True Record Attest:	YES NO	
	ABSTAIN	
Teresa M. Burr		
Town Clerk	ABSENT	
	Clann Iones Clark	

From Rural Residential II & Single Family Residential III, To Rural Residential II or Single Family Residential III, An Area On Or Near Oak Street and Dailey Drive

2.0					
Parcel	Location	Size (acres)	Owners	From	T ₀
252-012-000	510 Oak Street	0.4108	Lillian E Okuliczki Realty TR	RRII & SFRIII	SFRIII
252-013-000	512 Oak Street	0.4096	B & J Leblanc, 512 Oak St. Realty TR	RRII & SFRIII	SFRIII
252-014-000	514 Oak Street	0.4375	Kirsten L Braun, Justin Gagne	RRII & SFRIII	SFRIII
252-015-000	520 Oak Street	0.4510	Gordon C & June M Mullett	RRII & SFRIII	SFRIII
252-016-000	530 Oak Street	0.3957	Kurt A & Diane L Doyle	RRII & SFRIII	SFRIII
252-017-000	576 Oak Street	1.3370	Christine M Bracci	RRII & SFRIII	SFRIII
252-021-000	291 Iroquois Road	0.4598	William & Nancy J Farrell	RRII & SFRIII	RRII
252-022-000	406 Dailey Drive	0.6901	Michael E Chandler	RRII & SFRIII	RRII
252-023-000	394 Dailey Drive	0.6888	Margaret A House	RRII & SFRIII	RRII
252-024-000	382 Dailey Drive	0.6890	Robert L Sicard TR	RRII & SFRIII	RRII
252-025-000	264 Dailey Drive	0.6973	Michael F Ferullo & Sharon L Pelley-Ferullo	RRII & SFRIII	RRII
252-062-000	Oak Street	0.9770	Town of Franklin	RRII & SFRIII	RRII
252-063-000	Maple Brook Lane	4.3720	Town of Franklin	RRII & SFRIII	RRII
252-068-000	Oak Street	1.6360	Town of Franklin	RRII & SFRIII	RRII
252-072-000	4 Echo Bridge Road	0.7390	Timothy W & Katherine E Lai	RRII & SFRIII	RRII
253-120-002	610 Oak Street	0.8500	Abdul Rauf Abbasi and Uzma Khanam	RRII & SFRIII	SFRIII
253-121-000	Kathy Ave	0.2152	Town of Franklin	RRII & SFRIII	SFRIII
253-136-000	20 Flynn Road	0.8947	Philippe R & Lisa M Bergeron	RRII & SFRIII	RRII
253-154-000	442 Dailey Drive	0.5785	Brenda L Willis	RRII & SFRIII	SFRIII
253-159-000	Iroquois Road	0.6197	Town of Franklin	RRII & SFRIII	RRII
	Total Area	17.5487			

RRII = Rural Residential II SFRIII = Single Family Residential III

53-154-000

Proposed Zoning Map Changes

An Area On Or Near Oak Street and Dailey Drive From Rural Residential II & Single Family Residential III, To Rural Residental II or Single Family Residential III