



FRANKLIN TOWN COUNCIL

Agenda & Meeting Packet

February 11, 2026

6:00 PM

Meeting will be held at the Franklin Municipal Building
355 East Central Street - 2nd Floor, Council Chambers

A NOTE TO RESIDENTS: All citizens are welcome to attend public meetings in person. To **view the live meeting remotely, citizens** are encouraged to watch the live stream on the [Franklin Town Hall TV YouTube channel](#) or the live broadcast on Comcast Channel 9 and Verizon Channel 29. To **listen to the meeting remotely** citizens may call-in using this number: 1-929-205-6099. To **participate in the meeting remotely** citizens may join a [Zoom Webinar](#) using the information provided below. Meetings are recorded and archived by Franklin TV on the [Franklin Town Hall TV YouTube channel](#) and shown on repeat on Comcast Channel 9 and Verizon Channel 29.

ZOOM WEBINAR DETAILS: ID #849 1778 3849 & Link: <https://us02web.zoom.us/j/84917783849>

- **Any participants who wish to speak** during the webinar must enter their **full name and email address** when joining the webinar.
- All participants will be automatically muted upon joining the webinar. In order to speak, participants will need to select the "Raise Hand" function to request to be unmuted.
- All speakers will be required to state their full name and street address before commenting.

1. ANNOUNCEMENTS FROM THE CHAIR

- a. *This meeting is being recorded by Franklin TV and shown on Comcast channel 9 and Verizon Channel 29. This meeting may be recorded by others.*
- b. *Chair to identify members participating remotely.*
- c. *Upcoming Town Sponsored Community Events.*

2. CITIZEN COMMENTS

- a. *Citizens are welcome to express their views for up to three minutes on a matter that is not on the agenda. In compliance with G.L. Chapter 30A, Section 20 et seq, the Open Meeting Law, the Council cannot engage in a dialogue or comment on a matter raised during Citizen Comments. The Council may ask the Town Administrator to review the matter. Nothing herein shall prevent the Town Administrator from correcting a misstatement of fact.*

3. COUNCILOR COMMENTS

4. SUBCOMMITTEE & AD HOC COMMITTEE REPORTS

5. TOWN ADMINISTRATOR'S REPORT

6. PROCLAMATIONS / RECOGNITIONS - None Scheduled

7. APPROVAL OF MINUTES

- a. [January 21, 2026](#)

8. APPOINTMENTS - None Scheduled

9. PUBLIC HEARINGS - 6:00 PM - None Scheduled

10. LICENSE TRANSACTIONS

- a. [Modification of a Section 15 Retail Package Store Wine & Malt Beverages License: Change of Officers / Directors](#) – Shaw's Supermarkets, Inc. d/b/a Shaw's, Located at 255 East Central St., Franklin, MA

11. PRESENTATIONS / DISCUSSION

- a. Revised FY27 Budget Model & Five-Year Fiscal Forecast
 - i. [FY27 Administrator Budget Memo](#)
 - ii. [FY27 Town Administrator Budget Model](#)
 - iii. [FY27-FY32 Five-Year Fiscal Forecast](#)
 - iv. [FY27 Superintendent Budget proposal Presentation \(January 27, 2026\)](#)
 - v. [Franklin Public School District Improvement Plan \(DIP\)](#)
 - vi. [Q2 FY26 Local Receipts data](#)
- b. FY26 Capital Plan
 - i. [FY26 Capital Plan Book](#)
 - ii. [Sources of Free Cash: Department Returns](#)
 - iii. [Sources of Free Cash: Excess Revenues](#)

12. LEGISLATION FOR ACTION

- a. [Resolution 26-03: Free Cash to Stabilization Account Transfers](#)
(Motion to Approve Resolution 26-03 - Majority Vote)
- b. [Resolution 26-04: FY26 Capital Plan](#)
(Motion to Approve Resolution 26-04 - Majority Vote)
- c. [Resolution 26-05: FY26 Capital Enterprise Funds](#)
(Motion to Approve Resolution 26-05 - Majority Vote)
- d. [Resolution 26-09: Gift Acceptance - Veterans Services Dept. \(\\$450\)](#)
(Motion to Approve Resolution 26-09 - Majority Vote)

13. FUTURE AGENDA ITEMS

14. EXECUTIVE SESSION – *None Scheduled*

15. ADJOURN

Note: Two-Thirds Vote: requires 6 votes

Majority Vote: requires majority of members present and voting

**FRANKLIN TOWN COUNCIL
MINUTES OF MEETING
January 21, 2026**

A meeting of the Town Council was held on Wednesday, January 21, 2026, at the Municipal Building, 2nd Floor, Council Chambers, 355 East Central Street, Franklin, MA. Councilors present: Jane Callaway-Tripp, Ted Cormier-Leger, Robert Dellorco, Gene Grella, Caroline Griffith, Stephen Malloy, Max Morrongiello, Kenneth Ojukwu. Councilors absent: Michael LeBlanc. Administrative personnel in attendance: Jamie Hellen, Town Administrator; Mark Cerel, Town Attorney; Julie McCann, Operations Manager.

CALL TO ORDER: ► Chair Dellorco called the meeting to order at 6:00 PM. He called for a moment of silence. All recited the Pledge of Allegiance.

ANNOUNCEMENTS FROM THE CHAIR: ► Chair Dellorco reviewed the following as posted on the agenda. A Note to Residents: All citizens are welcome to attend public meetings in person. To view the live meeting remotely, citizens are encouraged to watch the live stream on the Franklin Town Hall TV YouTube channel or the live broadcast on Comcast Channel 9 and Verizon Channel 29. To listen to the meeting remotely citizens may call-in using the number on the agenda. To participate in the meeting remotely citizens may join a Zoom Webinar using the information provided on the agenda. Meetings are recorded and archived by Franklin TV on the Franklin Town Hall TV YouTube channel and shown on repeat on Comcast Channel 9 and Verizon Channel 29. Any participants who wish to speak during the webinar must enter their full name and email address when joining the webinar. All participants will be automatically muted upon joining the webinar. In order to speak, participants will need to select the “raise hand” function to request to be unmuted. All speakers will be required to state their full name and street address before commenting. This meeting is being recorded by Franklin TV and shown on Comcast channel 9 and Verizon Channel 29. This meeting may be recorded by others. ► He stated that Councilor LeBlanc is going to try to attend via Zoom.

CITIZEN COMMENTS: ► Ms. Heather Zolnowski, 51 Anthony Road, said she has lived here for 17 years, has a child at Franklin High School and at Benjamin Franklin Classical Charter Public School (BFCCPS), and also worked at BFCCPS for many years. She said there was inaccurate information presented at the December 3 meeting regarding BFCCPS. She said BFCCPS has been a public school option for Franklin families for 31 years. She said a Town Council member asked if there was a cap on the number of students from Franklin who could attend charter schools, and the answer was no. She said charter school enrollment is capped in the state law and regulations which she reviewed. She said Franklin is at a 5.7 percent net school spending, well below the 9 percent cap. She said expansion of BFCCPS has not negatively impacted the Franklin Public Schools. She said they serve 14 towns in addition to Franklin. She reviewed the number of students from Franklin and said today only 300 students from Franklin attend which is 110 fewer than before regionalization and expansion. She reviewed charter school reimbursement. She said if the Town Council or Finance Committee would like a more detailed presentation on charter school funding or enrollment, she would be happy to provide that. She welcomed all to attend the school’s capstone presentations next week. ► Mr. Joe McGann, 120 Lewis Street, talked about the two vacant seats on the Zoning Board of Appeals. ► Chair Dellorco stated that Mr. McGann could not talk about that as it is on the agenda; he can speak then. ► Mr. Hellen explained that the town charter is clear. The town administrator nominates a member of a board or committee; the Town Council ratifies them. Mr. McGann’s nomination and application are not on the agenda tonight. It is not being considered and cannot be considered by the Town Council. The Town Council cannot amend or change the resolution tonight. It is a yay or nay up or down vote on the two candidates for ZBA tonight. ► Mr. McGann said he spoke with Mr. Hellen yesterday for about 45 minutes and none of this was mentioned. ► Mr. Hellen said that is not true. ► School Committee Vice Chair David Callaghan, 30 Plain Street, said budget season is coming up. He gave an update on School Committee meetings. He said they talked about innovation and what classes can be offered due to financial realities. He explained they secured a grant for innovative career pathways. He said they had a great presentation from the office of teaching and learning and reviewed the presentation. He said they had a great

update talking about the daycare center they want to create for Franklin teachers and explained they are looking to launch it this fall. ► Mr. Mark Minnichelli, 31 Longfellow Drive (via Zoom), said he has a concern to share. He said he was made aware of an email sent to a neighborhood-wide distribution by Councilor Grella. The email explains his intention to sue the Franklin ZBA over its recent approval of the 444 East Central Street project. He said Councilor Grella asked people to contribute to an account to fund the attorney being used for the lawsuit indicating \$25,000 needs to be raised by January 16. The email stated they would be suing to have the ZBA decision overturned. He said Councilor Grella has the right to sue the ZBA as a private citizen, but that does not make it right. He said this seems to violate the spirit of ethics rules. He said the lawsuit will cost the town to defend and be a distraction. He said his opinion is that a Town Council member should not challenging the validity of another town board. He said this action continues to drive a wedge in the community and not bring us together. He discussed conflict of interest, the lawsuit, and Town Council members involved with this voting on the new ZBA members. He said he thinks moving forward with the lawsuit is a bad idea.

APPROVAL OF MINUTES: ► *January 7, 2026.* ► **MOTION to Approve** the January 7, 2026 meeting minutes by **Ojukwu.** **SECOND** by **Morrongiello.** **No discussion.** ► **VOTE: Yes-8, No-0, Absent-1.**

PROCLAMATIONS/RECOGNITIONS: ► *Proclamation - Scotty Smith Retirement.* ► Chair Dellorco read aloud the proclamation recognizing Mr. Smith on his retirement from the DPW after 32 years of service. He congratulated Mr. Smith on his retirement.

Chair Dellorco called for a couple-minute recess.

APPOINTMENTS: ► *Zoning Board of Appeals: Isabella Carter.* ► Mr. Hellen reviewed his memo to the Town Council dated January 16, 2026, which was provided in the online meeting packet. He noted the applications and resumes of the two applicants. He explained ZBA member Archie Acevedo resigned on January 7. Ms. Carter's appointment would finish Mr. Acevedo's term expiring in 2026. He will then nominate Ms. Carter again in June to have a full three-year term. He explained Mr. Bruce Hunchard's term expired in June 2025, and due to the ongoing project, Mr. Hunchard continued after his term expiration. He nominated Ms. Williams to finish that term which will go through June 30, 2028. He discussed how difficult it is to obtain applicants for the ZBA. He explained how the ZBA has helped people in Franklin. He thanked Mr. Hunchard and Mr. Acevedo for their service on the ZBA for so many years. ► Ms. Isabella Carter said she wants to contribute to the community. She has been a volunteer coach. She explained that she would like to use her background and experience as an engineer for the ZBA. ► Councilor Malloy thanked Ms. Carter for doing this. He said as the ZBA is turning over, we as a Town Council need to explore adding more members to the ZBA to have more voices. He talked about 40Bs and the Town Council's desire not to promote those. He asked Ms. Carter for her thoughts on Safe Harbor and when it would be used. ► Ms. Carter said she would have to see all the factors and look at it on a case-by-case basis. ► Councilor Ojukwu said three people on the ZBA is tough as it is difficult to have conversations with other members of the committee. ► Councilor Griffith thanked Ms. Carter for her volunteering and said her resume was incredible. ► Ms. Carter elaborated on her resume. ► Councilor Cormier-Leger said he and Ms. Carter are neighbors, and her resume is impressive. He said there is going to have to be some thick skin with this job. He wished her luck and thanked her for stepping up. ► Councilor Morrongiello thanked Ms. Carter for stepping up. He asked Mr. Hellen about the candidate pool. ► Mr. Hellen said these candidates are the most qualified. He said he values the fact that during a tumultuous time these two folks said we are going to step up to the plate. He said they both have thick skin, are bright, intelligent, have technical experience in the area, thoughtful, and want to have meetings in person. ► Councilor Morrongiello asked about recusal. ► Ms. Carter explained she works in consulting, and the firm she currently works for has some residential projects in house. If any of the projects are located in Franklin and need to go to the ZBA, she would recuse herself. ► Councilor Callaway-Tripp said Ms. Carter's resume was great. She noted that Ms. Carter said she has about four hours a week available. She asked if something larger was going on, would Ms. Carter be able to do more. ► Ms. Carter said she would be able to make the time for that. ► Councilor Grella thanked Ms. Carter for stepping

up. He said her resume is excellent. He noted he agrees with increasing the size of the ZBA. ► Chair Dellorco asked about the time commitment. He said her resume is outstanding, and she will be a great addition. ► Mr. Joseph Halligan, 1 Newell Drive, said he is a current ZBA associate member for one year and eight months. He explained his previous board experience including the Planning Board for 14 years and the Master Plan Committee. He feels that he has put his time in, and he could have moved up. He said he has the experience. He noted he has never missed a meeting in over 20 years of service to the town. He is dedicated. He said with all that he thought he could possibly move into a full-time position. He noted both he and the other ZBA alternate, Ms. Meghan Whitmore, and Ms. Ginelle Lang, full ZBA member, could take care of tomorrow night's ZBA meeting if the Town Council were to take this item under advisement. He explained he is always for the community. He said he feels he is a great candidate. He talked about a forum Hot Topics in Franklin. He said there is a person who is concerned about him being on the board because he is a property owner and wanted to know if there was a conflict. He said what is disturbing is that they have an individual who was a 20-year person on the Conservation Commission, supposedly a well-respected Franklin person Jeff Livingstone. He was quoted on this forum as saying, yes, it is a massive conflict. It is why Joe Halligan was not voted in two elections ago. This is the same guy who tried to put a Hooters in downtown Franklin, also doing backdoor handed deals. Mr. Halligan said he can survive this, but it is not correct. He noted social media and said this can be damaging to people's careers. He said he would appreciate the thought to consider him as a candidate as he is already an alternate on the ZBA. ► Mr. Joe Evans, 5 Tam O Shanter Road, said he has been following land use issues for a number of years. He asked how this played out. He said there are two alternates on the ZBA. He asked how were they not offered the opportunity to be appointed. ► Mr. Hellen said this has been a long couple of years. He said Ms. Whitmore has been on the board for almost a decade. He said he has talked with Ms. Whitmore in the past and last week and explained that she needs to participate more and has had some attendance issues in the past. He said he encouraged her that if she has situations in the future that she needs to miss meetings to reach out to Mr. Hellen. He discussed that as there are three voting members on the ZBA, all five of the members' voices are heard during the meetings. He said regarding Mr. Halligan, he should be hurt. The reality is that he had to recuse himself from the 444 East Central Street project and potentially has a lot of additional recusals through the community. And, the public sentiment in the past year or more is that they want fresh faces and new perspectives. He said he respects Mr. Halligan. He said now is not the right time as this is not what the community is seeking. He said people may say that they do not listen, but he listens. He said it is his judgment because of the trust issues with the ZBA, and he wants to show the public he is listening to them. He said Mr. Halligan and Ms. Whitmore can still be fully participating individuals as associate members. He said he did not think it was the right time to put Mr. Halligan forward to begin restoring the trust for the ZBA. ► Mr. Glenn Jones, 172 School Street, and former Town Council member and Master Plan Committee member, attested to Mr. Halligan's knowledge. He explained that it is always best to promote from within on a board and committee. ► Councilor Cormier-Leger read the appointment. ► **MOTION** to ratify the appointment by the Town Administrator of Isabella Carter to serve on the Zoning Board of Appeals with term to become effective January 21, 2026 and to expire on June 30, 2026 by **Malloy. SECOND** by **Grella. No discussion.** ► **VOTE: Yes-8, No-0, Absent-1.**

► **Zoning Board of Appeals: Jennifer Williams.** ► Mr. Hellen said his point is very clear. He would add Ms. Williams who served on the Planning Board for a full term and was on the Master Plan Committee. ► Ms. Williams reviewed she had wanted to be on the Planning Board because she cares deeply for the future of the town. She said she is a licensed architect. She noted her background. She reviewed her time on the Planning Board. She said she was an active participant on the Planning Board. She said she always tries to make the best decision based on the information provided. She said Monday nights were not going to work for her going forward. She then applied for the ZBA as it was on a different night. She wants to continue to have a positive impact on the town. She would be honored to continue to serve the town on the ZBA on a night that she has available. ► Councilor Malloy asked about Ms. Williams' thoughts on Safe Harbor. ► Ms. Williams said there may be times it is warranted but would not know until the circumstances are presented. ► Councilor Ojukwu said her resume is fantastic. ► Councilor Griffith said thank you for volunteering. She asked how comfortable Ms. Williams is to speak up with her thoughts even if it is not the way the group is

thinking. ► Ms. Williams said she has deviated from popular opinion while on the Planning Board. She is going to make decisions on the best interest of the town and ultimately voting while considering all the factors. ► Councilor Cormier-Leger said they received a lot of emails today and most were in favor of Ms. Williams. Some concerns raised were about Ms. Williams' husband's role on another committee. He asked how Ms. Williams would involve Mr. Halligan as another member of the group who does not have a vote. ► Ms. Williams reviewed how she would handle it if there were a conflict with the Design Review Commission. She noted Design Review Commission is a recommending board. ► Mr. Hellen explained that Design Review Commission reviews signs and makes recommendations to the Planning Board. ► Ms. Williams reviewed how Mr. Halligan as an associate member would provide comment and insight. ► Councilor Morrongiello asked how Ms. Williams would explain her decision if the residents oppose a project but the law requires approval. ► Ms. Williams said you try to address the residents concerns and try to over explain and educate as much as possible and do your best. ► Councilor Callaway-Tripp said she has had to put a lot of thought into this. She said her issue is that right now the Planning Board is being sued. We have spoken about the integrity of the town and committees. She finds it hard to appoint someone to ZBA when we have this open lawsuit, and the outcome of the lawsuit should be resolved before anyone involved in it is appointed to the ZBA. She feels it could hurt the integrity of the ZBA. She would be happy to appoint Ms. Williams to the ZBA when that was resolved. ► Ms. Williams said she is no longer a member of the Planning Board and is not involved in that lawsuit. She said it is not uncommon to have lawsuits against boards and committees. ► Councilor Callaway-Tripp said Ms. Williams' name is on the lawsuit, and that is her issue. ► Mr. Hellen pointed out there is no criteria in the bylaws saying why somebody could vote against a ratification or not. He said broader, the ZBA is being sued right now, and there is probably going to be more. He discussed do we have members who vote against projects because the residents are angry. He said he thinks for the ZBA in general, and concerns about development and new growth in town, that this is a moment for folks to think about including where do we want to go as a community. He said they have lawsuits everywhere, but how do we relate to residents who are concerned about development and do not want anything built in their backyards. We are dealing with a serious issue right now. We have a qualified ZBA candidate, but because her name is on a lawsuit for the Planning Board, Town Council members have noted concerns. He asked what is it that the community is looking for. ► Mr. Cerel explained there are multiple litigations pending at the moment involving the various land use boards. In all cases the members are named in representative capacities and not individually. He explained that if the case goes to court, Ms. Williams will not have to go to court. He said in her particular case, it is an appeal from a special permit granting authority's decision, and he explained the legal process. ► Mr. Hellen further explained the process for the lawsuit and that naming the members is just a legal formality. ► Councilor Callaway-Tripp said she has a hard time with this as her goal is to bring back integrity, and she has to see the lawsuit ended before Ms. Williams is on the ZBA. She is struggling with ratifying this appointment. ► Councilor Grella asked in Ms. Williams' opinion what has the town gotten right and what have they gotten wrong and how should the town move forward with development. ► Ms. Williams said she is excited about the Master Plan and the identified opportunities for smart growth and development to positively impact the fabric of Franklin and economic robustness. She said it has to be right for the neighborhood. ► Councilor Grella asked if she has an opinion about some of the recent developments. ► Ms. Williams explained there were some clear projects that were too dense or too large that she did not support while on the Planning Board and voted no on. ► Chair Dellorco said Ms. Williams' resume is very good. He would like to get the ZBA to a five-member board. ► Mr. Hellen said he wants to be clear with the vote tonight. If the motion is tabled or defeated or a tie, Mr. Hunchard's term continues until there is a replacement. He said tomorrow night there is a ZBA meeting with a public hearing. ► Mr. Cerel explained the charter has a continuity provision in it that basically says that even if someone's term expires, they continue to hold a position until replacement is either elected or appointed as applicable. ► Mr. Hellen further explained the reasoning why Mr. Hunchard remained on the ZBA even after his term expired on June 30, 2025. He explained how he selected the terms for each of the two candidates that they would be fulfilling as new members of the ZBA. He said both candidates are extremely qualified, and he asked the Town Council to ratify both of them. He noted that the ZBA will nominate their own chair, vice chair, and clerk. ► Chair Dellorco said he believes Mr. Halligan was not treated correctly. ► Mr. Joe Evans, 5 Tam O Shanter Road, said it is important to add some color to the

lawsuit noted by Councilor Callaway-Tripp. ► Mr. Cerel said it is inappropriate to discuss pending litigation in an open session. ► Mr. Evans said all he is going to say is on public record and is not confidential. He reviewed what the lawsuit is about and it regards senior housing. He noted two projects were similar in size and units and grade issues. The Summer Street project was loaded with abutters, and the Panther Way project had few abutters. He said for the Summer Street project, Ms. Williams said there was no critical need for senior housing in town. He said Ms. Williams also said we do not need this in our inventory. In the Panther Way project, there was never such a quote mentioned. He said so we do not need it on Summer Street, but we need it over here. He said that raises red flags. He said it smells. He said he has watched Planning Board meetings and attended them. When a favorite developer is in front of the board it is all smiles; when another developer gets in front of the board, they treat them differently. He said anyone can go back and watch the meetings. He said his point is not with the developers, they are both great; but it was done unfairly. He asked about a project on King Street that Ms. Williams' husband had done some work on. ► Ms. Williams said her husband did not do the project on King Street. She said each project Mr. Evans mentioned was in different zoning districts and different scales and different circumstances. ► Mr. Evans asked if Ms. Williams' husband ever engaged in that project paid or unpaid. ► Ms. Williams said her husband was approached by the developer early on, but did nothing with it, and the developer went with a different architect. ► Mr. Evans said he supports Mr. Halligan. ► Mr. Halligan explained that he is advocating for himself. He explained Mr. Hellen structured tonight's meeting very well regarding these candidates and votes. ► Mr. Joe McGann, 120 Lewis Street, asked if he could address his concerns with his application. ► Mr. Hellen said Mr. McGann applied on Monday. He called him on Tuesday, and they talked for about half an hour. He said unfortunately they did not hear the same things during the conversation. He said he has not met Mr. McGann before. He explained Ms. Carter and Ms. Williams were the first candidates in line. He said he nominates and the Town Council either ratifies or not. He said he would be happy to meet with Mr. McGann in the future. ► Mr. McGann asked why his application cannot be recognized. He said Mr. Hellen said he has a hard time getting applicants for the ZBA. He does not know why it cannot be heard. ► Mr. Hellen explained open meeting law and that he cannot just change an agenda once it is put out 48 hours in advance. He said they are looking for applicants, and he is glad Mr. McGann applied, but up until two weeks ago he had two candidates which are both bright and talented people. He explained the Town Council members can vote the way they want to vote. He said he is disappointed that people are reacting to one individual. He reiterated the process for nominations and ratification as outlined in the charter. ► Mr. McGann said he has no objection to the recommended applicants. He said regarding fairness, he should have had first shot. He said he previously sat on the Town Council. He has given back to the Town of Franklin. He said what Mr. Hellen said yesterday to him and tonight is totally different. ► Mr. Hellen reiterated the process and that the agenda was put out last Friday. ► Mr. McGann said he will not again apply for this position. He does not like the way things go in some of these meetings, and he does not like the way people are treated when they come before Mr. Hellen. He said Mr. Hellen works for us, and he gets paid well, and he should not treat people like that. ► Councilor Cormier-Leger read the appointment. ► **MOTION** to ratify the appointment by the Town Administrator of Jennifer Williams to serve on the Zoning Board of Appeals with term to become effective January 21, 2026 and to expire on June 30, 2028 by **Morrongiello**. **SECOND** by **Grella**. **No discussion**. ► **VOTE: Yes-8, No-0, Absent-1.**

PUBLIC HEARINGS - 6:00 PM: ► None.

LICENSE TRANSACTIONS: ► None.

Chair Dellorco called for a short break.

PRESENTATIONS / DISCUSSIONS: ► *Town Infrastructure Overview - Brutus Cantoreggi, Director of Public Works.* ► Mr. Cantoreggi introduced Water and Sewer Superintendent Doug Martin, Asst. Water and Sewer Superintendent Jake Standley, Stormwater and Environmental Affairs Superintendent Derek Adams, Director of GIS Kate Hinckley, Fleet Manager Jay Stearns, Town Engineer Michael Maglio, Highway and Grounds Superintendent Carlos Rebelo, Asst. Highway and Grounds Superintendent Tony Brunetta,

Administration and Budget Manager Kathy Mooradd, and Asst. Administration and Budget Manager Roseanne Szczepanowski. He narrated the slideshow presentation regarding Infrastructure & Costs; all slides were provided in the online meeting packet. He discussed roadway conditions and said they did a study in 2012 and got a 77, basically a C, in the Road Structural Ratings (RSR). In 2025, they are at a 70.7. In 2019 they average about \$2.5 million/year for road improvements; they are now around \$1.7 million/year. He reviewed road improvement costs and previous funding sources. He said Chapter 90 funding for 2026 is \$1.7 million. He said they need to average \$3 million just to get our RSR back. He reviewed project costs. He said there are 126 miles of sidewalk: 76 asphalt and 50 concrete. He reviewed the sidewalk conditions, repair backlog, and the ADA Transition Plan which includes the need for improvement of 1,253 ramps to meet current standards for approximately \$10.8 million. He talked about the six train quiet zones. If they do not hit the horns, there needs to be road improvements and more signage for a cost of \$7.7 million. He discussed the Grounds operating budget of \$1.113 million. He reviewed parks and fields for all town and all schools and what it includes. He discussed the Central Motors operating budget is \$1.161 million. There are 218 registered vehicles and equipment that they take care of. He noted they are first responders, and they need a backup of supplies. He discussed Curbside Trash and Recycling with an operating budget of \$3.159 million with 9,780 curbside customers. He reviewed the extremely low recycling contamination rate. He talked about cart replacement and said the lifespan of a cart is about 10 years, and they are now at 15 years. He said they each cost \$70 for a total of \$1.4 million. He reviewed the Recycling Center with an operating budget of \$250,141. He noted it is \$35 for a sticker. He talked about the landfill. He said the landfill was never capped. He said they do own the land and will try to figure out the process to close it and do a recycle center. It will probably cost about \$6 million to \$10 million to close. He talked about the Drinking Water operating budget of \$8 million. He reviewed unfunded project costs for drinking water including the water main replacement/road improvement program renewal at \$12 million. He showed a map of downtown Franklin in 1888. He noted Franklin has the oldest water tank in the country. He reviewed the waterline/roadway 5-plus year improvement plan with an estimated cost of \$12 million. He said they have a plan for all these items; it is just the funding source. He noted the Beaver Street Interceptor at \$33 million and noted it is on schedule. The Sewer has an operating budget of \$4.549 million. He talked about fat, oil, and greases inside the pipes which build up and are not good. He reviewed the Stormwater operating budget of \$1.128 million. He noted the Phosphorus Control Plan (PCP), and the five-year cost of \$30 million to be in compliance. He explained the cost of \$60.30 per the average household and would have to go to \$350 to meet compliance. He explained that Franklin sued the EPA, and we won and got a lot of concessions. He talked about the GIS system and its importance. He showed a chart of all the town departments that use GIS. He talked about additional challenges including personnel and shortage of workers, global warming, and construction costs. He talked about the roadwork, parks and grounds, water and sewer projects, and other projects that have been done and improvements for the town. He reviewed planned and projected total infrastructure costs: funded is \$67.7 million, barely funded is \$64.35 million, and unfunded is \$85.7 million. He talked about State Revolving Funds (SRF) which is a state low-interest loan program which saves on projects. He said now most of the SRFs are going to PFAS. ► Mr. Martin said they do apply for those as well, but there is a backlog for need for infrastructure replacement. He discussed the old water tank. ► Mr. Cantoreggi reviewed the top five threats: roadways, waterlines, water tanks, stormwater, and landfill/Recycling Center. He said without continuing funding, the roadways will go downhill, and the road costs will continue to increase. He talked about how waterline breaks will occur without continuing the waterline replacement program. He reviewed the water tanks on Hillside were built in 1888 and 1928; they need to be replaced to prevent catastrophic failure. He reviewed that stormwater non-compliance could result in a Consent Decree and noted the cost. ► Town Council members asked questions, made comments, and thanked Mr. Cantoreggi for the presentation. ► In response to questions, Mr. Hellen said there is 14 percent levy that goes on unpaid bills for taxes and those things. We do not make much money on that interest. The collection rate is very high. He discussed the retained earnings and said it can ebb and flow. It is based on usage. He said they are incentivized to do the tiered system approach for rates based on usage. He said they are a ground water community. He said they used to pay off the water main program with cash every year and not borrow the money and not have to pay interest. Since the pandemic, things got off cycle. But we would like to get back into the rhythm of a five-year water main plan so residents can see what is coming in their neighborhood.

After a water main project, there is a new road. ► Mr. Cantoreggi agreed that public works touches so much of the community. ► Mr. Martin said he can add a link to the water rate website, and there are so many ways to show the data. ► Mr. Cantoreggi responded to the suggestion of raising the Recycling Center fee from \$35 to \$50. He explained that the comingled recycling has saved the town money. He said the Recycling Center paid for itself last year. ► Mr. Adams explained they apply for a grant every year, and they get some funding. He said one issue is that now MassDEP is making you spend down your funding before you can apply the next year. He said in considering raising the fee, they do not have the buffer for the grant. He said they try to keep costs low. ► Mr. Hellen said he hopes through the budget process this year they can educate people that we want to do more work but do not have the money. ► Councilor Morrongiello stated that the Town Council has an obvious solution to factor water capital expenses into its rates, and it has been a conscious effort by the Town Council in the past not to fund those rates at the levels that are adequate to fund the DPW and asked this to be done. ► Mr. Cantoreggi responded to questions about fees, various expenses, conservation credit incentives, shredding services, picnic tables for the Town Common, and other items. ► Mr. Hellen said you can fund capital expenses through water and sewer rates. He said he thinks they have raised water and sewer rates a lot during the last several years. He said water rates will be going up in FY27. ► Mr. Cantoreggi responded to questions about the Town of Quincy. He said Franklin is dealing with phosphorus in the stormwater with the town's permit. He said he is on record and not going to raise the fees to \$350 to be in 100 percent compliance for the five-year plan. ► Mr. Hellen said we do not have a stormwater subcommittee. ► Mr. Adams, in response to questions, explained there are many different timelines for the work that needs to be done regarding the phosphorous plan. He said they are now at year eight. He talked about the funding. He said each year they are about \$4 million behind. He said every five years the EPA issues a new permit, and they are still waiting for the EPA's new rules and regulations. He talked about where the phosphorus comes from and how it gets into the catch basins. He explained the targets for removal of phosphorus. He said the EPA likes to see the detention basin. ► Mr. Cantoreggi said Town Council members could get a tour of the stormwater process and how it is done. ► Mr. Hellen explained that the state has to raise the excise tax in order to bring in more revenue to go toward roads. Today the excise tax collected is about \$6 million. He said the overwhelming majority of roadwork done in town is through Chapter 90 money, through the state allocation, and we have been aggressive going out for grants and definitely mitigation money during Planning Board decisions. He thinks \$1 million of cannabis money went to roads. He reviewed that the hotel tax was used for roads. He does not think the excise tax was exclusively dedicated to roads. He said in the upcoming budget model he thinks there is \$175,000 from the town tax money going to roads and sidewalks for maintenance and construction. ► Discussion commenced on residents not following the parking ban during snowstorms and issuing tickets. ► Mr. Hellen said they will send out as many robocalls as the Town Council wants, but you will get complaints. He said you do not want to lose people off the robocalls. He said people do not like robocalls. He said he will talk to the police chief about it. He noted there is a self-subscriber service also to get on the list. He said they can increase the fees for the parking ban; it can be a bylaw change. ► Mr. Cantoreggi said there should also be a language change regarding the parking ban. He responded to questions about federal money. ► Mr. Hellen said we qualify for very little with the infrastructure improvements. He said our infrastructure is better than most places in the country. ► Mr. Adams said the trash rate is \$92.07 per ton and recycling is less than that; the recycling fluctuates and follows a complex formula. ► Mr. Cantoreggi said we are required to recycle in Massachusetts. The more we recycle the less we have to pay. He said we have one of the highest recycling rates for communities in Massachusetts. He said he has a great team. ► Chair Dellorco said the DPW does a good job and thanked Mr. Cantoreggi for the presentation.

LEGISLATION FOR ACTION:

Note: Two-Thirds Vote requires six votes; Majority Vote requires majority of members present and voting.

- a. ***Resolution 26-06: Amendment to Cannabis Licensing Local Approval Process and Cannabis Social Equity Policy (Motion to Approve Resolution 26-06 - Majority Vote).*** ► **MOTION to Waive** the reading by **Ojukwu**. **SECOND** by **Cormier-Leger**. **No discussion.** ► **VOTE: Yes-8, No-0, Absent-1.** ► **MOTION to Approve** Resolution 26-06: Amendment to Cannabis Licensing Local Approval Process

and Cannabis Social Equity Policy by **Dellorco**. **SECOND** by **Cormier-Leger**. **Discussion:** ► Councilor Morrongiello asked if this would put us at legal liability with the state. ► Mr. Hellen explained no. It was submitted on Halloween, but they have not reviewed it yet. So, it is just being amended from what was heard at the last meeting. We will resubmit it and get feedback from them. He said there is no legal liability or jeopardy. He said this is all new, and no one knows what the goalpost is. He said if they have a problem with it, they will tell us. ► **VOTE: Yes-8, No-0, Absent-1.**

- b. Resolution 26-07: Gift Acceptance - Franklin Public Library (\$500) (Motion to Approve Resolution 26-07 - Majority Vote).** ► Councilor Cormier-Leger read aloud a memo from Mr. Hellen to the Town Council dated January 16, 2026: “The Library has received an extremely generous donation in the amount of \$500. This donation was made by Jeff Nutting in memory of Ken Norman. In Jeff’s words, “Ken was a wonderful person and true public servant who gave countless hours to our community. I will miss him.” This donation will be applied towards children’s programming at the Library, at the discretion of the Library Department. The Town extends our sincere appreciation to Jeff for this donation and shares his sentiments about Ken Norman, who was an exceptionally dedicated member of the Franklin community and a dear friend to many. Our deepest condolences are with the Norman family.”
- Councilor Cormier-Leger read the resolution. ► **MOTION to Approve Resolution 26-07: Gift Acceptance - Franklin Public Library (\$500) by Grella. SECOND by Ojukwu. No discussion.**
- **VOTE: Yes-8, No-0, Absent-1.**

TOWN ADMINISTRATOR’S REPORT: ► **FY27 Budget Update and Timeline.** ► Mr. Hellen thanked the fire, police, and DPW departments and veterans and volunteers for cleaning up the Common and organization the procession for Officer Stephen LaPorta last week; they did a great job. It was an incredible ceremony. He noted the budget hearings for the Town Council are May 20 and 21. He said as it is late, he is not going through his memo to the Town Council dated January 16, 2026, regarding the FY27 Budget Update & Timeline, which was provided in the online meeting packet. He said they set up a meeting with the School Committee chair. He said he gave all the dates to the School Committee and superintendent. He said at the Town Council’s March 18 meeting the Department of Elementary and Secondary Education will attend, and the headmaster from the Charter School was also invited to attend the meeting. He asked if anyone had any questions on the timeline. ► Councilor Cormier-Leger asked if there were any plans to bring back the joint budget school committee meetings. ► Mr. Hellen said we could do them in March, but after the February 11 meeting, it takes his team four or five weeks to produce the documents, so it is hard. He is open to ideas. He discussed that about 10 to 20 people came to them last year, but we are missing thousands of people who are not attending. He said we have to figure out ways to reach people so they care about this stuff. He said the Finance Committee will go through every line item. He hopes people will attend those meetings. He said the chair could appoint four people, Finance Committee has people, and he assumes the School Committee has four people. ► Chair Dellorco said he appoints Councilor Malloy, Councilor Ojukwu, Councilor Cormier-Leger, and Councilor Grella. ► Mr. Hellen said he will check with the Finance Committee and School Committee. He said he does not know who appoints the chair; he will look at the charter. He said the 16 elected members will have to figure this out. The Finance Committee will do a review and give a recommendation. At some point, we need the Town Council and School Committee to lead the community and organize people to have them be interested in this. ► Chair Dellorco talked about how they got the word out about the Safe Coalition. ► Discussion commenced on how to get the word out about the budget to residents and voters. ► Mr. Hellen noted that healthcare will change everything when in late May they get the bill from the GIC and whether they saved money or not. He explained that his guess for this year is you would like to get this year by and possibly use one time money because he thinks the longer-term strategy is probably more important than looking at this year. ► Discussion commenced on getting through the next year and then then looking at the structural deficit for the town for the next few years, and getting the residents to participate and possibly give ideas, and the importance of communication with the people and getting them onboard. ► Mr. Hellen talked about how the Town Council and School Committee should lead the community toward education on these issues. He said if the Town Council wants a third-party to come in to manage a five-year plan with the School Committee, February 4 is the time to decide that and

make it a goal. He talked about some methods that other towns have used to work together. He discussed that the Master Plan did not seem to put a school plan in it which was a missed chance. He explained that people are saying they have no more to give no matter what for.

SUBCOMMITTEE & AD HOC COMMITTEE REPORTS: ► None.

FUTURE AGENDA ITEMS AND COUNCIL COMMENTS: ► Councilor Malloy recognized the town for the funeral for Officer Stephen LaPorta. He suggested people watch the Finance Committee meeting from last week. ► Councilor Ojukwu agreed with Councilor Malloy's comments. He talked about the appointments the Town Council has had. He said we need to get answers to certain questions, but should not try to make the volunteers feel like they are put in front of a firing squad and should be respectful to the volunteers. ► Councilor Griffith said they should not grill the volunteers on if you would do what we want you to do, and we want diversity of perspectives. She said that regarding the ZBA conversation, Mr. Halligan made a comment that someone online was disparaging him and making inaccurate comments, and that could be damaging to someone's career. She said and then someone came to the microphone and made similar comments about one of the nominees. She said she is so struck by this. She said we need to be careful about the information we are taking in, and the information being shared, and putting a stop to that. She recognized Mr. Steve Sherlock for still being in attendance at tonight's meeting and making sure the community is staying informed, and she thanked him for all he does. ► Councilor Morrongiello said he put out a poll on goals for the upcoming meeting, and he wants people's feedback. He gave information on how to get to the poll online. ► Councilor Callaway-Tripp said she wants to look at putting something on the agenda to start the process of increasing the ZBA. She would like it on the November ballot. ► Councilor Cormier-Leger said there was a call for artists and writers that went out from our Cultural Department. He said Cory Shea and the Cultural District and the Cultural Council are all working together on Franklin Welcomes the World because of the World Cup coming. There is a lot of information on the website. He gave a shout-out to the new Kojo Restaurant. He thanked people who emailed the Town Council about the ZBA item. He talked about the purpose of excise tax. He discussed that tonight they have a three-female-led ZBA. ► Councilor Grella confirmed the joint subcommittee was set up. He said people are watching meetings but maybe consuming it differently. He said there was a citizen's comment where he was mentioned by name. He said that there is a Massachusetts State Ethics Commission. He has consulted with them multiple times to make sure he is covering everything. ► Chair Dellorco gave condolences to the family of Mr. Michael Bertoni and said he will be missed.

EXECUTIVE SESSION: ► None.

ADJOURN: ► MOTION to Adjourn by Grella. SECOND by Callaway-Tripp. No discussion. ► No Vote Taken.

Meeting adjourned at 10:55 PM.

Respectfully submitted,

Judith Lizardi
Recording Secretary

LICENSE TRANSACTION



Modification of a Section 15 Retail Package Store Wine & Malt Beverages License – Change of Officers / Directors

Shaw's Supermarkets, Inc.

d/b/a Shaw's
255 East Central Street
Franklin, MA 02038

Shaw's Supermarkets, Inc. d/b/a Shaw's, located at 255 East Central Street, Franklin, MA 02038, is seeking approval of modifications of their Section 15 Retail Package Store Wine & Malt Beverages License to include the removal of Robert Backus as President & Director, the addition of Robert Larson as President & Director, the removal of Bradley Beckstrom as Group Vice President & Secretary and the addition of Marilyn Beardsley as Secretary.

All departments have signed off on this application.

MOTION to approve the request by Shaw's Supermarkets, Inc. d/b/a Shaw's, located at 255 East Central Street, Franklin, MA 02038, for Changes of Officers / Directors as described above.

DATED: _____, 2026

A True Record Attest:

Nancy Danello, CMC
Town Clerk

VOTED:

UNANIMOUS: _____

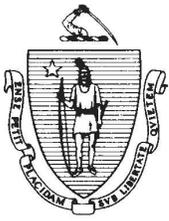
YES: _____ **NO:** _____

ABSTAIN: _____

ABSENT: _____

RECUSED: _____

Ted Cormier-Leger, Clerk
Franklin Town Council



The Commonwealth of Massachusetts
 Alcoholic Beverages Control Commission
 95 Fourth Street, Suite 3, Chelsea, MA 02150-2358
 www.mass.gov/abcc

RETAIL ALCOHOLIC BEVERAGES LICENSE APPLICATION
 MONETARY TRANSMITTAL FORM

APPLICATION FOR AMENDMENT-Change of Officers, Stock or Ownership Interest

APPLICATION SHOULD BE COMPLETED ON-LINE, PRINTED, SIGNED, AND SUBMITTED TO THE LOCAL LICENSING AUTHORITY.

ECRT CODE: RETA

Please make \$200.00 payment here: [ABCC PAYMENT WEBSITE](#)

PAYMENT MUST DENOTE THE NAME OF THE LICENSEE CORPORATION, LLC, PARTNERSHIP, OR INDIVIDUAL AND INCLUDE THE PAYMENT RECEIPT

ABCC LICENSE NUMBER (IF AN EXISTING LICENSEE, CAN BE OBTAINED FROM THE CITY)

ENTITY/ LICENSEE NAME

ADDRESS

CITY/TOWN

STATE

ZIP CODE

For the following transactions (Check all that apply):

- New License
- Change of Location
- Change of Class (i.e. Annual / Seasonal)
- Change Corporate Structure (i.e. Corp / LLC)
- Transfer of License
- Alteration of Licensed Premises
- Change of License Type (i.e. club / restaurant)
- Pledge of Collateral (i.e. License/Stock)
- Change of Manager
- Change Corporate Name
- Change of Category (i.e. All Alcohol/Wine, Malt)
- Management/Operating Agreement
- Change of Officers/
Directors/LLC Managers
- Change of Ownership Interest
(LLC Members/ LLP Partners,
Trustees)
- Issuance/Transfer of Stock/New Stockholder
- Change of Hours
- Other
- Change of DBA

THE LOCAL LICENSING AUTHORITY MUST SUBMIT THIS APPLICATION ONCE APPROVED VIA THE ePLACE PORTAL

Alcoholic Beverages Control Commission
 95 Fourth Street, Suite 3
 Chelsea, MA 02150-2358



CERTIFICATE OF GOOD STANDING AND/OR TAX COMPLIANCE



SHAWS SUPERMARKET INC
250 E PARKCENTER BLVD
BOISE ID 83726-0001

Why did I receive this notice?

The Commissioner of Revenue certifies that, as of the date of this certificate, SHAWS SUPERMARKET INC dba:SHAW'S is in compliance with its tax obligations under Chapter 62C of the Massachusetts General Laws.

This certificate doesn't certify that the taxpayer is compliant in taxes such as unemployment insurance administered by agencies other than the Department of Revenue, or taxes under any other provisions of law.

This is not a waiver of lien issued under Chapter 62C, section 52 of the Massachusetts General Laws.

What if I have questions?

If you have questions, call us at (617) 887-6400, Monday through Friday, 9:00 a.m. to 4:00 p.m.

Visit us online!

Visit mass.gov/dor to learn more about Massachusetts tax laws and DOR policies and procedures, including your Taxpayer Bill of Rights, and MassTaxConnect for easy access to your account:

- Review or update your account
- Contact us using e-message
- Sign up for e-billing to save paper
- Make payments or set up autopay

Edward W. Coyle, Jr., Chief
Collections Bureau



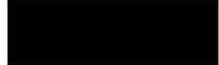
Certificate of Compliance

Date: November 25, 2025

Letter ID: L0010472866

SHAW'S SUPERMARKETS, INC.
PO BOX 600
EAST BRIDGEWATER MA 02333-0600

Employer ID (FEIN):



Certificate ID: L0010472866

FEIN:

The Department of Unemployment Assistance certifies that as of 24-Nov-2025, SHAW'S SUPERMARKETS, INC. is current in all its obligations relating to contributions, payments in lieu of contributions, and the employer medical assistance contribution established in G.L. c. 149, § 189.

This certificate expires on 24-Dec-2025 .

Sincerely,

Katie Dishnica, Director
Department of Unemployment Assistance

Questions?

Revenue Enforcement Unit
Department of Unemployment Assistance
Email us: Revenue.Enforcement@mass.gov
Call us: (617) 626-5750



The Commonwealth of Massachusetts
Alcoholic Beverages Control Commission
 95 Fourth Street, Suite 3, Chelsea, MA 02150-2358
 www.mass.gov/abcc

APPLICATION FOR AMENDMENT
-Change of Officers, Stock or Ownership Interest

Change of Officers/ Directors/LLC Managers **Change of Stock Interest**

- Payment Receipt
- Monetary Transmittal Form
- DOR Certificate of Good Standing
- DUA Certificate of Compliance
- Change of Officer/Directors Application
- Vote of the Entity
- CORI Authorization
- Business Structure Documents
 - If Sole Proprietor, **Business Certificate**
 - If partnership, **Partnership Agreement**
 - If corporation or LLC, **Articles of Organization** from the Secretary of the Commonwealth

(e.g. New Stockholders or Transfer or Issuance of Stock)

- Payment Receipt
- Monetary Transmittal Form
- DOR Certificate of Good Standing
- DUA Certificate of Compliance
- Change of Stock Application
- Financial Statement
- Vote of the Entity
- CORI Authorization
- Purchase & Sale Agreement
- Supporting Financial Records
- Advertisement
- Business Structure Documents
 - If Sole Proprietor, **Business Certificate**
 - If partnership, **Partnership Agreement**
 - If corporation or LLC, **Articles of Organization** from the Secretary of the Commonwealth

Change of Ownership Interest

(e.g. LLC Members, LLP Partners, Trustees etc.)

- Payment Receipt
- Monetary Transmittal Form
- DOR Certificate of Good Standing
- DUA Certificate of Compliance
- Change of Stock Application
- Financial Statement
- Vote of the Entity
- CORI Authorization
- Business Structure Documents
- Purchase & Sale Agreement
- Supporting Financial Records
- Advertisement
 - If Sole Proprietor, **Business Certificate**
 - If partnership, **Partnership Agreement**
 - If corporation or LLC, **Articles of Organization** from the Secretary of the Commonwealth

Non-Profit Club Change of Officers/ Directors

- Payment Receipt
- Monetary Transmittal Form
- DOR Certificate of Good Standing
- DUA Certificate of Compliance
- Change of Officer/Directors Application
- Vote of the club signed by an approved officer
- Business Structure Documents - **Articles of Organization** from the Secretary of the Commonwealth

Management Agreement

- Payment Receipt
- Monetary Transmittal Form
- DOR Certificate of Good Standing
- DUA Certificate of Compliance
- Vote of Entity
- Management Agreement

**If abutter notification and advertisement are required for transaction, please see the local licensing authority.*

1. BUSINESS ENTITY INFORMATION

Entity Name	Municipality	ABCC License Number
Shaw's Supermarkets, Inc.	Franklin	00033-PK-0430

Please provide a narrative overview of the transaction(s) being applied for. Attach additional pages, if necessary.

The Licensee has changed their officers/directors removing Robert Backus as President & Director, and in his place, adding Robert Larson as President & Director. The Licensee has also removed Bradley Beckstrom as Group VP & Secretary, and in his place, is adding Marilyn Beardsley as Secretary.

APPLICATION CONTACT

The application contact is the person who should be contacted with any questions regarding this application.

Name	Title	Email	Phone
Nicholas Zozula	Attorney	[REDACTED]	[REDACTED]

6. AMENDMENT-Change of Officers, Stock or Ownership Interest

- Change of Officers/Directors

 Change of Ownership Interest (LLC Managers/LLP Partners, Trustees)

 Change of Stock (E.g. New Stockholder/ Transfer or Issuance of Stock)

List all individuals or entities that will have a direct or indirect, beneficial or financial interest in this license (E.g. Stockholders, Officers, Directors, LLC Managers, LLP Partners, Trustees etc.). Attach additional page(s) provided, if necessary, utilizing Addendum A.

- The individuals and titles listed in this section must be identical to those filed with the Massachusetts Secretary of State.
- The individuals identified in this section, as well as the proposed Manager of Record, must complete a CORI Release Form.
- Please note the following statutory requirements for Directors and LLC Managers:
On Premises (E.g. Restaurant/ Club/Hotel) Directors or LLC Managers - At least 50% must be US citizens;
Off Premises(Liquor Store) Directors or LLC Managers - All must be US citizens and a majority must be Massachusetts residents.
- If you are a Multi-Tiered Organization, please attach a flow chart identifying each corporate interest and the individual owners of each entity as well as the Articles of Organization for each corporate entity. Every individual must be identified in Addendum A.

Name of Principal	Residential Address	SSN	DOB
Robert Larson	[REDACTED]	[REDACTED]	[REDACTED]

Title and or Position	Percentage of Ownership	Director/ LLC Manager	US Citizen	MA Resident
President & Director	0%	<input checked="" type="radio"/> Yes <input type="radio"/> No	<input checked="" type="radio"/> Yes <input type="radio"/> No	<input type="radio"/> Yes <input checked="" type="radio"/> No

Name of Principal	Residential Address	SSN	DOB
Eric Myers	[REDACTED]	[REDACTED]	[REDACTED]

Title and or Position	Percentage of Ownership	Director/ LLC Manager	US Citizen	MA Resident
Director	0%	<input checked="" type="radio"/> Yes <input type="radio"/> No	<input checked="" type="radio"/> Yes <input type="radio"/> No	<input checked="" type="radio"/> Yes <input type="radio"/> No

Name of Principal	Residential Address	SSN	DOB
Cody Perdue	[REDACTED]	[REDACTED]	[REDACTED]

Title and or Position	Percentage of Ownership	Director/ LLC Manager	US Citizen	MA Resident
Group VP, Treasurer, Director	0%	<input checked="" type="radio"/> Yes <input type="radio"/> No	<input checked="" type="radio"/> Yes <input type="radio"/> No	<input type="radio"/> Yes <input checked="" type="radio"/> No

Name of Principal	Residential Address	SSN	DOB
Marilyn Beardsley	[REDACTED]	[REDACTED]	[REDACTED]

Title and or Position	Percentage of Ownership	Director/ LLC Manager	US Citizen	MA Resident
Secretary	0%	<input type="radio"/> Yes <input checked="" type="radio"/> No	<input checked="" type="radio"/> Yes <input type="radio"/> No	<input type="radio"/> Yes <input checked="" type="radio"/> No

Name of Principal	Residential Address	SSN	DOB
SSM Holdings Company	[REDACTED]	[REDACTED]	[REDACTED]

Title and or Position	Percentage of Ownership	Director/ LLC Manager	US Citizen	MA Resident
Shareholder	100%	<input type="radio"/> Yes <input checked="" type="radio"/> No	<input type="radio"/> Yes <input type="radio"/> No	<input type="radio"/> Yes <input type="radio"/> No

Name of Principal	Residential Address	SSN	DOB
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]

Title and or Position	Percentage of Ownership	Director/ LLC Manager	US Citizen	MA Resident
[REDACTED]	[REDACTED]	<input type="radio"/> Yes <input type="radio"/> No	<input type="radio"/> Yes <input type="radio"/> No	<input type="radio"/> Yes <input type="radio"/> No

Additional pages attached? Yes No

CRIMINAL HISTORY
 Has any individual listed in question 6, and applicable attachments, ever been convicted of a State, Federal or Military Crime? If yes, attach an affidavit providing the details of any and all convictions. Yes No

MANAGEMENT AGREEMENT
 Are you requesting approval to utilize a management company through a management agreement? Please provide a copy of the management agreement. Yes No

APPLICATION FOR AMENDMENT-Change of Officers, Stock or Ownership Interest

3. CURRENT OFFICERS, STOCK OR OWNERSHIP INTEREST

List the individuals and entities of the current ownership. Attach additional pages if necessary utilizing the format below.

Name of Principal	Title/Position	Percentage of Ownership
Robert Backus	President & Director	0%
Eric Myers	Director	0%
Cody Perdue	Group VP, Treasurer, Director	0%
Bradley Beckstrom	Group VP, Secretary	0%

4. INTEREST IN AN ALCOHOLIC BEVERAGES LICENSE

Does any individual or entity identified in question 2, and applicable attachments, have any direct or indirect, beneficial or financial interest in any other license to sell alcoholic beverages? Yes No If yes, list in table below. Attach additional pages, if necessary, utilizing the table format below.

Name	License Type	License Name	Municipality
See Exhibit A.			

5. PREVIOUSLY HELD INTEREST IN AN ALCOHOLIC BEVERAGES LICENSE

Has any individual or entity identified identified in question 2, and applicable attachments, ever held a direct or indirect, beneficial or financial interest in a license to sell alcoholic beverages, which is not presently held? Yes No If yes, list in table below. Attach additional pages, if necessary, utilizing the table format below.

Name	License Type	License Name	Municipality

6. DISCLOSURE OF LICENSE DISCIPLINARY ACTION

Have any of the disclosed licenses listed in question 4 or 5 ever been suspended, revoked or cancelled?

Yes No If yes, list in table below. Attach additional pages, if necessary, utilizing the table format below.

Date of Action	Name of License	City	Reason for suspension, revocation or cancellation
10/27/2006	01708-PK-0116	Boston	Sale to a Minor - 1 Day Suspension

APPLICANT'S STATEMENT

I, Cody Perdue the: sole proprietor; partner; corporate principal; LLC/LLP manager
Authorized Signatory

of Shaw's Supermarkets, Inc.
Name of the Entity/Corporation

hereby submit this application (hereinafter the "Application"), to the local licensing authority (the "LLA") and the Alcoholic Beverages Control Commission (the "ABCC" and together with the LLA collectively the "Licensing Authorities") for approval.

I do hereby declare under the pains and penalties of perjury that I have personal knowledge of the information submitted in the Application, and as such affirm that all statements and representations therein are true to the best of my knowledge and belief. I further submit the following to be true and accurate:

- (1) I understand that each representation in this Application is material to the Licensing Authorities' decision on the Application and that the Licensing Authorities will rely on each and every answer in the Application and accompanying documents in reaching its decision;
- (2) I state that the location and description of the proposed licensed premises are in compliance with state and local laws and regulations;
- (3) I understand that while the Application is pending, I must notify the Licensing Authorities of any change in the information submitted therein. I understand that failure to give such notice to the Licensing Authorities may result in disapproval of the Application;
- (4) I understand that upon approval of the Application, I must notify the Licensing Authorities of any change in the ownership as approved by the Licensing Authorities. I understand that failure to give such notice to the Licensing Authorities may result in sanctions including revocation of any license for which this Application is submitted;
- (5) I understand that the licensee will be bound by the statements and representations made in the Application, including, but not limited to the identity of persons with an ownership or financial interest in the license;
- (6) I understand that all statements and representations made become conditions of the license;
- (7) I understand that any physical alterations to or changes to the size of the area used for the sale, delivery, storage, or consumption of alcoholic beverages, must be reported to the Licensing Authorities and may require the prior approval of the Licensing Authorities;
- (8) I understand that the licensee's failure to operate the licensed premises in accordance with the statements and representations made in the Application may result in sanctions, including the revocation of any license for which the Application was submitted; and
- (9) I understand that any false statement or misrepresentation will constitute cause for disapproval of the Application or sanctions including revocation of any license for which this Application is submitted.
- (10) I confirm that the applicant corporation and each individual listed in the ownership section of the application is in good standing with the Massachusetts Department of Revenue and has complied with all laws of the Commonwealth relating to taxes, reporting of employees and contractors, and withholding and remitting of child support.

Signature:



Date:

Dec 04 2025

Title:

Treasurer, Vice President, Director

Exhibit A
Interest in Other Alcoholic Beverages Licenses

Star Market	§15 Off Premises	00235-PK-0166	699 Mount Auburn St. Cambridge, MA
Star Market	§15 Off Premises	00880-PK-0022	535 Trapelo Road, Belmont, MA
Shaw's Supermarket	§15 off Premises	01708-PK-0116	53 Huntington Ave, Boston, MA
Shaw's Supermarket	§15 Off Premises	00033-PK-0430	255 East Central St Franklin, MA
Shaw's Supermarket	§15 Off Premises	09086-PK-0266	15 State Road Dartmouth, MA
Shaw's Supermarket	§15 Off Premises	89081-PK-1012	300 New State Hwy Raynham, MA
Star Market	§15 Off Premises	02043-PK-0116	90 Causeway Street, Boston, MA
Star Market	§15 Off Premises	89794-PK-0800	1 Boylston Street, Newton, MA
Shaw's Supermarket	§15 Off Premises	00024-PK-0170	95 Washington Street, Canton, MA 02021

ENTITY VOTE

The Board of Directors or LLC Managers of
Entity Name

duly voted to apply to the Licensing Authority of
City/Town

and the

Date of Meeting

Commonwealth of Massachusetts Alcoholic Beverages Control Commission on

For the following transactions (Check all that apply):

- Change of Officers/Directors/LLC Manager
- Change of Ownership Interest (LLC Members, LLP Partners, Trustees)
- Issuance/Transfer of Stock/New Stockholder
- Management/Operating Agreement
- Other

"VOTED: To authorize
Name of Person

to sign the application submitted and to execute on the Entity's behalf, any necessary papers and do all things required to have the application granted."

A true copy attest,


Corporate Officer /LLC Manager Signature

Cody Perdue

(Print Name)

For Corporations ONLY
A true copy attest,

Corporation Clerk's Signature

(Print Name)



Commonwealth of Massachusetts
Alcoholic Beverages Control Commission
95 Fourth Street, Suite 3
Chelsea, MA 02150

JEAN M. LORIZIO, ESQ.
CHAIRMAN

CORI REQUEST FORM

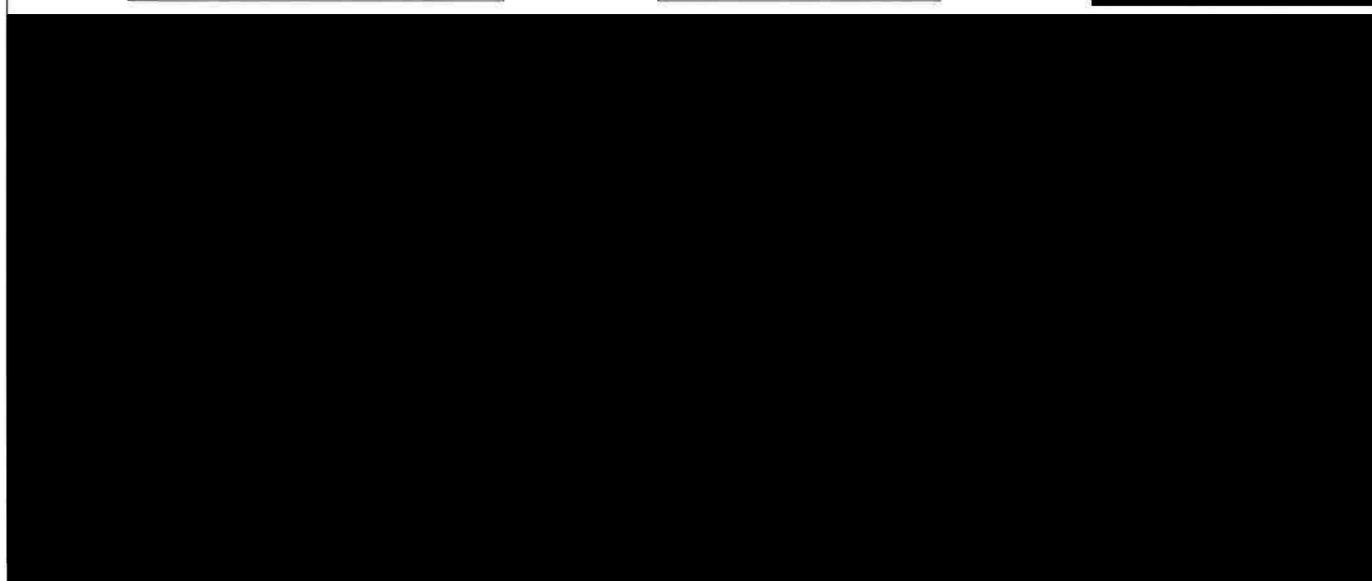
The Alcoholic Beverages Control Commission ("ABCC") has been certified by the Criminal History Systems Board to access conviction and pending Criminal Offender Record Information ("CORI"). For the purpose of approving each shareholder, owner, licensee or applicant for an alcoholic beverages license, I understand that a criminal record check will be conducted on me, pursuant to the above. The information below is correct to the best of my knowledge.

ABCC LICENSE INFORMATION

ABCC NUMBER: <small>(IF EXISTING LICENSEE)</small>	00033-PK-0430	LICENSEE NAME:	Shaw's Supermarkets, Inc.	CITY/TOWN:	Franklin
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APPLICANT INFORMATION

LAST NAME:	Beardsley	FIRST NAME:	Marilyn	MIDDLE NAME:	[REDACTED]
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PRINT AND SIGN

PRINTED NAME:	Marilyn Beardsley	APPLICANT/EMPLOYEE SIGNATURE:	<i>Marilyn K. Beardsley</i>
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NOTARY INFORMATION

On this September 11, 2025 before me, the undersigned notary public, personally appeared Marilyn K. Beardsley
(name of document signer), proved to me through satisfactory evidence of identification, which were [REDACTED]
to be the person whose name is signed on the preceding or attached document, and acknowledged to me that (he) (she) signed it voluntarily for its stated purpose.

Danielle Albano
NOTARY

DIVISION USE ONLY

REQUESTED BY:	[REDACTED]
<small>SIGNATURE OF CORI-AUTHORIZED EMPLOYEE</small>	

The DCI Identify Theft Index PIN Number is to be completed by those applicants that have been issued an Identity Theft PIN Number by the DCI. Certified agencies are required to provide all applicants the opportunity to include this information to ensure the accuracy of the CORI request process. ALL CORI request forms that include this field are required to be submitted to the DCI via mail or by fax to (617) 660-4614.





**TOWN
ADMINISTRATOR**
TOWN of FRANKLIN

MEMORANDUM

February 6, 2026

To: Town Council
From: Jamie Hellen, Town Administrator

RE: FY27 Budget Model Revision & Revised Five-Year Fiscal Forecast

Attached is the latest draft FY27 budget model, which presents a balanced budget model. All budget documents will be uploaded to the [one stop shop town budget website](#).

Staff have provided a revised FY27 budget model and forecasts from the August 2025 version:

- Town Administrator Memorandum;
- Revised FY27 Control Sheet and Budget;
- Five-Year Fiscal forecast to reflect the proposed baseline FY27 budget.

Executive Analysis

I present a balanced budget model for FY27. This model provides updated revenue assumptions, the requested budget model by the Superintendent, and all department requests, including the restoration of some lost municipal services. Highlights are detailed below.

The elected officials, town boards/committees and community stakeholders need to begin to strategize a sustainable solution to the structural budget deficit for FY28 and beyond, while analyzing the pros and cons of the decisions that will have to be made in FY27. This model will continue to shift slightly throughout the budget process, but is a very strong foundation going into the FY27 budget season. The model presented tonight will largely mirror my budget submittal as my formal budget proposal under Town Charter requirements in [6-3-1, 6-4-1, and 6-5-1](#). See dates below.

I have provided a model to give everyone time to strategize a game plan for the future without any department cuts or conversations about property tax increases in FY27. Given the context of two failed overrides within the past 18 months, the proposal tonight does not show the need for a general override or any other tax increase that affects the operating budget.

While the use of one-time funds is far from ideal, I can realistically expect that the town can use \$1-2 +/- million a year in free cash in a short term (1-2 years) manner, while a sustainable strategy is decided by the Town Council, School Committee and the community. However, this approach will have an impact on the town and school capital program for FY26 and gets us further behind for future investments to town and school fleet, capital, facilities, fields, and infrastructure.

The model does not impede on Tier 1 capital requests, which were recommended for approval by the Finance Committee. Tier 1 requests are focused on items that were broken and needed to be fixed/replaced, as well as investments in safety gear and technology for police and fire. My recommendation is to hold off on any additional capital funding considerations that have not been recommended by the Finance Committee until after the operating budget is finalized. Any remaining free cash can pay health group deficits or provide additional capital allocations.

Health Care Transition

I have assumed a 14% increase for all school and town employee health care employees based on current enrollment. [Group Insurance Commission \(GIC\)](#) rates and plan design are set in mid-March. Open enrollment is in April. Staff will have definite health care numbers by approximately Memorial Day. The actual data could be under the assumption, or we could be over. We could have surpluses, or deficits, from our existing self-insured health group as we exit that system. Once health care numbers are in, staff can modify a final budget (the weeks of May 25 and June 1st) with a final FY27 budget vote expected on June 10th.

While the budget assumes \$8,814,000 million transfer in benefits (\$7,980,000 employee health care and \$834,000 in Medicare) costs from the schools to the town benefits budget, it is my intention to transfer the figure based on actual subscriber data (as well as assumptions of any future changes in that figure through October 1st, 2026 when school hiring has been largely completed). This number is almost certainly going to shift and we will work with the schools on these assumptions.

Franklin Public Schools - Account 300

This budget model assumes the Superintendent's recommended budget, as presented to the School Committee over the past few weeks. I have provided an Account 300 chart at the bottom of this memo to show the history of requests versus allocations over the past decade.

I give significant credit to Chair Paul Griffith, Vice-Chair Callaghan, Superintendent Giguere, and the former and current School Committees for doing the very challenging work toward stabilizing the School budget over the past two years. Through disciplined collective bargaining strategy, thorough review of operations, many very difficult decisions and public discussions, a long overdue redistricting and a [District Improvement Plan \(DIP\)](#), I feel the Schools are in the most stabilized

financial position in my tenure in Franklin. While strategic investments are desired and a game plan is needed for both capital and operating, the District is on a solid foundation for FY27.

Furthermore, the School Committee unanimously voted this past week to transfer school benefits to the municipal budget account 910. I greatly appreciate the collaboration!

Student achievement is excellent and very competitive in Eastern Massachusetts. For High Schools over 1,400 students, [Franklin ranks among the best Top 20 high schools](#) in Eastern Massachusetts and is mentioned in the same class as some of the most desired large districts. Franklin is providing an excellent education to students across all grade levels, including multiple Blue Ribbon winning elementary schools, while providing consistently championship level athletics and an overall great experience for kids to thrive and excel.

Account 300 History

Fiscal Year	Appropriation	\$ Increase	% Increase	Requested Appropriation	% Increase	Tax Levy/ New Growth	\$ Increase	% Increase	Requested % of New Levy
FY19*	\$63,235,000	\$3,000,000	4.98%	\$3,000,000	4.98%	\$73,437,715	\$3,269,679	4.66%	91.75%
FY20	\$64,858,500	\$1,623,500	2.57%	\$1,365,000	2.16%	\$77,138,076	\$3,700,361	5.04%	36.89%
FY21	\$65,658,500	\$800,000	1.23%	\$800,000	1.23%	\$80,734,920	\$3,596,844	4.66%	22.24%
FY22	\$67,820,825	\$2,162,325	3.29%	\$2,255,684	3.44%	\$83,859,337	\$3,124,417	3.87%	72.20%
FY23	\$70,220,825	\$2,400,000	3.54%	\$2,400,000	3.54%	\$87,255,509	\$3,396,172	4.05%	70.67%
FY24	\$71,989,431	\$1,768,606	2.52%	\$1,031,954	1.47%	\$90,574,648	\$3,319,139	3.80%	31.09%
FY25*	\$77,470,190	\$5,480,759	7.61%	\$9,329,830	12.96%	\$94,010,111	\$3,435,463	3.79%	271.57%
FY26	\$78,309,495	\$839,305	1.08%	\$2,925,148	3.78%	\$97,222,915	\$3,212,804	3.42%	91.05%
FY27	\$72,341,254	(\$5,968,241)	(7.62%)	(\$5,968,241)	(7.62%)	\$100,453,488	\$3,230,573	3.32%	(184.74%)
FY27	\$81,155,254	\$2,845,759	3.63%	\$2,845,759	3.63%	\$100,453,488	\$3,230,573	3.32%	88.09%

Current Model – Not Including Health Insurance
Alternative Model – Includes Health Insurance
*denotes one-time funds were used

Revenue Assumptions Modifications

The following are changes from the August 2025 model to the current model:

- “State Aid” revenue was previously assumed at 1%, but Governor Healey’s H2 Budget proposes 2.53% at an increase in local aid. This is a difference of \$52,175 from the August assumptions, or \$642,729 from FY26. See additional advocacy options below.
- “New Growth” is assumed to decline. I have adjusted the new growth at \$800,000, a loss of \$371,097 in tax base from FY25 (we are still in FY26). Since peak New Growth in 2020, which was \$1,864,418, the town has now lost \$1.06 million in tax base due to declining new growth revenue. **Over \$1 million in tax levy has been lost over the past five–six years!** [New Growth peaked in 2019, 2020 and 2021](#) (historical chart).
- “Local Receipts” stays at a 5% increase, which includes a review and enactment of proposed fee changes to the town code, mostly revising ambulance rates and several other smaller fees to keep up with cost increases. Without the fee updates, I would assume a lower percentage, as we have begun to see a plateau throughout the fiscal year based on FY26 revenue collected. Q2 data is in and shows the town on target, but possibly plateauing.
- One Time Revenues & Sources:
 - MECC Stabilization Fund – Use \$117,133 per year over the next four fiscal years (FY27, FY28, FY29, and FY30), which will essentially offset our annual cost increases through the rest of the decade. \$468,530 remains in this stabilization account (which has also accumulated interest for a few years in high yield savings accounts). By 2030, I believe the MECC will likely regionalize with the [Southeastern Massachusetts Regional 911 District](#) (“SEMRECC”) and we will reduce costs by being part of a larger, technologically advanced Dispatch Center.
 - Free cash – Use \$2,029,218 of remaining free cash. This will leave \$226,988 in free cash, assuming finance committee recommendations are ratified.

Expenditure Assumption Modifications

All town departments proposed level staffing and service (plus 2.5% COLA) with the exceptions listed below. The Town finance team has met with all departments. Their budgets are incorporated into the model. The following are changes from the August 2025 model to the current model are:

- 123 Administrator:
 - Includes a Deputy Town Administrator at \$190,000 salary.
 - HR will conduct a market basket of the position over the next month or two and data will be included in the budget narrative.
 - Please visit the [Town Administrator webpage for responsibilities](#).

- 135 Finance/Comptroller
 - Includes a Munis Administrator position at \$100,000 that benefits the Finance and Human Resources Departments for both the town and schools, as well as the Technology Department. Similar to benefits and the second floor staff restructuring, this is another area of collaboration between town and school departments even if the position is being reallocated and funded on the municipal budget.
 - The Town purchased the Munis system in 2007, and it serves as the central repository for all financial and human resources data for both Town and School employees. However, due to longstanding staffing and funding constraints, many features have never been fully implemented, and training opportunities have been limited over the nearly 20 years it has been in place. As a result, many available MUNIS modules remain unused or underutilized. These modules would create significant staff efficiencies for all Finance, HR and Technology departments.
 - To finance this position, town finance and HR staff are proposing to reallocate portions of their budget to pay for half of the position. These reallocations will account for \$46,750 of the \$100,000, with a net cost of \$52,250.
 - Finance Department
 - Reallocate \$15,000 from existing expense lines. We currently spend around \$15,000 annually on consultants performing Munis work.
 - Eliminate the Special Assistant position (\$26,750). This was a temporary role to support succession planning following the former Finance Director's retirement. It is no longer necessary now that the CFO and Comptroller have been in their roles for 2 years.
 - Human Resources Department
 - Reduce expenses by \$5,000. We do not expect to have to spend as much money on job advertisements in FY27. At this point, we are not expecting as many retirements as we had in past years.

- 141 Assessors
 - Includes an Administrative Assistant at \$54,600.

- See the letter from the [Board of Assessors for last year's budget request](#).
- An Administrative Assistant would allow for all admin tasks to be centralized, allowing appraisers to focus 100% on property calculations, hence increasing New Growth.
- 210 Police Department
 - Restores two police officers that were reduced as part of the override. Both officers would cost a base salary/estimated stipends of \$192,744 in FY27. These two officers would essentially replace the SRO's that were lost and restore many public activities, like the Halloween party and more.
- 292 Animal Control
 - There are no financial changes to the Animal Control budget yet. However, Bellingham and Franklin are working on a revised regional agreement and staffing plan based on feedback from the state. I will have updated information on this in May/June.
- 300 Franklin Public Schools
 - 2.5% increase request or \$1,765,265 million.
 - Moved \$8.8 million to the town benefits line item of school benefits.
 - The net decrease in Account 300 is \$5,968,241 after moving benefits and increasing the 2.5%.
- 422 Department of Public Works
 - Restores \$279,000 in cuts from FY26 in restored funding for various services that were cut over the past year, including the summer interns, tree trimming, and more.
 - However, based on this winter, I may suggest increasing snow and ice removal in place of these restorations.
- 510 Health
 - The regional agreement and grant funding with Wrentham and Norfolk is expected to subsidize and/or end in the FY27 or FY28 state budget. The [Metacomet Public Health Alliance](#) was a regional effort born out of COVID-19 when the state Public Health office blossomed with staff, programs and federal stimulus funds.
 - As a result, the town is preparing to absorb the actual costs. We are required to absorb the \$67,850 in additional costs due to legal requirements for food inspection and a portion of the Public Health Nurse services (both being subsidized by the grant, but were paid for by the town before the grant). While the Public Health Registered Nurse (RN) is physically located at the Senior Center and performs many duties there, the position is in the Health budget due to state law requiring a certain amount of registered nursing services.
- 693 Arts, Culture & Creative Economy Department

- Restores \$5,000 in marketing line items to assist with the community event planning, such as the A-Wreath-A-Franklin event each winter. This figure restores half of the cut to the Arts & Culture Department last year.
- 696 Cultural District
 - Includes \$15,000 for the Cultural District Committee because of an anticipated loss in annual state grant. For seven years, the CDC has received \$15,000 for being a state certified Cultural District. The Arts staff and boards indicate this grant may not be available by the state in the next year or two.
- 910 Benefits
 - The Benefits Budget includes the costs for a variety of benefits for employees and retirees including: the Norfolk County Retirement System Assessment, health insurance, life insurance, OPEB, worker's compensation insurance, unemployment insurance and compensation reserve.
 - The Benefits Budget includes all health insurance costs for active Town employees and retirees from both the Town and the Schools. In the past, the School Department has paid for costs related to school employees. Starting in Fiscal Year 2027, all school health insurance and medicare insurance costs will be moved from the Schools (Department 300) to the Town Benefits Budget. We will add two additional line items to the overall budget. The School Department has estimated a health and benefits budget of \$8,814,000.
 - The Town will be joining the [Group Insurance Commission](#) this year. We will not know our final enrollment numbers or what plans our employees will choose until late May. To keep the maximum flexibility, we are increasing the health insurance line items by 14% and will readjust it based on actual numbers in early June.
 - The Town will pay Norfolk County Retirement System \$8,786,849 in Fiscal Year 2027 to help fund pensions for all Town employees and School employees who are *not* in the Massachusetts Teachers Retirement System.
 - We are expecting fairly level numbers for our Worker's Compensation Insurance and Unemployment Insurance. Both of these lines cover both Town and School employees, but will have actual numbers for the May/June budget.
 - For FY27, and per town financial policy, we are increasing our OPEB contribution from \$100,000 to \$150,000.
- 945 Property & Casualty -
 - We have had positive claims experience over the last few years for our Professional Liability insurance through MIIA. The model shows a 2.5% increase, but we will have final numbers in May and can adjust accordingly.

Top 10 Sample Options to Solve the Structural Budget Deficit

The following is a short list of ideas to help fix the town's structural budget deficit. All ideas are welcome and should be a part of the strategy developed by the Town Council and School Committee.

1. Make immediate cuts to school and town departments.
2. Build a grassroots, non-governmental coalition of residents to educate the public on the structural budget deficit and discuss sustainable solutions.
3. Address New Growth's decline. If the deficit is nearly \$2 million, half of that deficit is now created by a \$1 million loss in new growth over the past five years.
4. Do not fund restored municipal staff and arts funding in FY27 budget. If the town does not fund the Deputy Town Administrator, two Police officers, Administrative Assistant in the Assessors Office, and the \$20,000 in Arts funding, the budget will require less one-time money to balance the budget. Not funding these positions/expenses will save \$458,315 from one-time funds (free cash) being used in the operating budget.
5. The model assumes several fee increases for FY27, notably revised ambulance ALS/BLS rates. The Council could also increase other fees, but the entire bylaw was revised in 2024.
6. Use one-time money, such as free cash, on an annual basis to stabilize the budget.
7. If interest rates trend downward in 2026-27, a short term, five-year capital borrowing could be an option for technology, schools, facilities and/or fleet and capital that is falling behind. If so, maintaining our AAA bond rating should be a paramount policy priority.
8. Make final decisions on the two former school properties: Davis-Thayer and Parmenter, which may have an effect on the Recreation Center at 275 Beaver Street. Any surplus properties could be used for future land acquisition or bondable capital improvements to current public properties. All three properties are not on the property tax rolls.
9. Further evaluate how to assume how School Department Revolving Funds can offset costs to the town budget, specifically costs for school facility and gym rentals where the expenditures are from the Town Facilities or DPW.
10. Advocacy with Beacon Hill. Advocating for legislation could improve our budget standing later in the fiscal year, or in future fiscal years:

- a. [**UGGA – \\$351 Million for 351 Cities and Towns**](#). If this were passed, Franklin would see an increase of approximately \$816,000 in UGGA Aid, which is approximately 40% of the structural deficit. With the immense fiscal pressures on cities and towns and the affordability crisis for residents, the state government should be reinvesting more state tax revenues on the people who work on the front lines of our communities. Cities and towns cannot override their way out of the fiscal challenges and the state government should be committing to a greater share of state aid to cities and towns.

- b. The [**Municipal Empowerment Act**](#) would create numerous efficiencies for municipal staff, including reforms to the procurement process. It would also provide additional exemptions for seniors, permanent hybrid meeting options and much more. [The Town Council has advocated for this legislation in the past.](#)

- c. **Municipal Empowerment Act or Local Home Rule Hotel Tax.** This is a local option tax that would be exceptionally good with the World Cup coming to town, but also for a revenue source that would not be borne on local taxpayers. Based on the 2025 actuals of over \$11 million in hotel stay purchasing, a 2% increase would add approximately \$200-\$240,000 to local receipts. There is no reason the legislature has to block our local authority to raise this revenue on predominantly people who do not live in Franklin a strong hotel base. If the Council was willing to file home rule legislation, we could ask Representative Roy & Senator Rausch to file this bill separate from the municipal empowerment act.

Future Concerns

- Snow and Ice Removal costs are very high this winter and the Town may need to rebuild the stabilization fund next year.
- New growth trends.
- We continue to see unsustainable increases to employee health care costs.
- Infrastructure costs continue to rise, but if we continue to cut the budget, we will not have the proper funding in our capital plan to keep up with basic infrastructure needs.
- The Town does not have a strategy to finance the structural budget deficit, capital plan and facilities investments.
- One-time money usage is not a financially sound trend, yet neither are cuts.
- Hold Harmless is now at \$14.89 million for FY26 and is expected to be \$17.29 million in FY27.
- Affordability for residents in Franklin and Massachusetts. Population growth has flatlined and Massachusetts is losing population.

Budget Calendar Dates

- February 16-20 – School vacation. Town/School staff begin five week budget production.
- February 25 – Finance Committee meeting to discuss FY27 budget model.
- March 4th – Town Council goals setting session.
- March 18th – Town Council & School Committee meeting to discuss Chapter 70 formula with the Department of Elementary and Secondary Education (DESE).
- March 27th (Friday) – Town Administrator files budget, per Charter [6-3-1](#), [6-4-1](#), and [6-5-1](#).
- April 6-9 – Finance Committee Budget Hearings (specific dates/times TBD).
- May 1-22 – Receive GIC data. Staff will work with actual and refine FY27 budget proposals.
- May 13th – Town Council meeting. Updated OPEB actuarial and annual Audit presentations.
- May 21-22 – Town Council Budget Hearings.
- June 10 – Town Council vote on final FY27 budget and associated finance resolutions.
- June 24 – Town Council vote on FY26 year end transfers (if required).
- November 18th – Town Council finalizes the FY27 budget recap.
- December 2nd – Town Council conducts annual tax rate hearing.

TOWN OF FRANKLIN
FISCAL YEAR 2027 REVENUE AND CONTROL SHEET

	FINAL FY25	FINAL FY26	PROPOSED FY27	INCREASE/ (DECREASE)
TAX LEVY				
Prior Year Levy Limit plus 2 1/2%	\$ 92,839,014	\$ 96,360,364	\$ 99,653,488	\$ 3,293,124
New Growth	\$ 1,171,097	\$ 862,551	\$ 800,000	\$ (62,551)
TOTAL TAX LEVY	\$ 94,010,111	\$ 97,222,915	\$ 100,453,488	\$ 3,230,573
DEBT EXCLUSIONS				
Keller-Sullivan	\$ 360,325	\$ -	\$ -	\$ -
Horace Mann Issue #2	\$ 270,000	\$ 260,000	\$ -	\$ (260,000)
High School Issue #1	\$ 2,879,488	\$ 2,880,588	\$ 2,879,088	\$ (1,500)
High School Issue #2	\$ 153,062	\$ 149,313	\$ 150,563	\$ 1,250
Tri-County New School	\$ 132,298	\$ 1,380,233	\$ 1,559,172	\$ 178,939
TOTAL DEBT EXCLUSIONS	\$ 3,795,173	\$ 4,670,134	\$ 4,588,823	\$ (81,311)
TOTAL POTENTIAL TAX LEVY	\$ 97,805,284	\$ 101,893,049	\$ 105,042,311	\$ 3,149,262
STATE REVENUE				
Chapter 70 School Aid	\$ 29,717,993	\$ 30,460,643	\$ 30,815,693	\$ 355,050
Charter School Reimbursements	\$ 767,369	\$ 638,571	\$ 721,579	\$ 83,008
Unrestricted Aid	\$ 3,042,531	\$ 3,075,999	\$ 3,152,718	\$ 76,719
All Other Net of Offsets	\$ 428,538	\$ 589,360	\$ 545,858	\$ (43,502)
TOTAL STATE REVENUE	\$ 33,956,431	\$ 34,764,573	\$ 35,235,848	\$ 471,275
OTHER REVENUES				
Local Receipts - General Fund	\$ 13,621,033	\$ 15,238,941	\$ 16,000,888	\$ 761,947
TOTAL OTHER REVENUES	\$ 13,621,033	\$ 15,238,941	\$ 16,000,888	\$ 761,947
OTHER AVAILABLE FUNDS				
Net Budget Stabilization / Other Transfers	\$ 3,032,009	\$ -	\$ 117,133	\$ 117,133
Free Cash	\$ -	\$ -	\$ 2,029,218	\$ 2,029,218
Enterprise Fund (Indirects)	\$ 1,841,000	\$ 1,984,600	\$ 2,004,000	\$ 19,400
TOTAL OTHER AVAILABLE FUNDS	\$ 4,873,009	\$ 1,984,600	\$ 4,150,351	\$ 2,165,751
TOTAL REVENUES & OTHER FUNDS	\$ 150,255,757	\$ 153,881,163	\$ 160,429,398	\$ 6,548,234
ASSESSMENTS & OTHER VOTES				
School Choice	\$ 513,872	\$ 518,346	\$ 394,466	\$ (123,880)
State Assessments	\$ 524,133	\$ 537,505	\$ 541,556	\$ 4,051
County Assessment	\$ 262,362	\$ 281,111	\$ 281,111	\$ -
Charter School Assessment	\$ 5,895,585	\$ 6,123,477	\$ 6,071,852	\$ (51,625)
Provision for Abatements & Exemptions	\$ 636,146	\$ 650,000	\$ 650,000	\$ -
TOTAL ASSESMENTS & OTHER VOTES	\$ 7,832,098	\$ 8,110,439	\$ 7,938,985	\$ (171,454)
TOTAL NET REVENUE	\$ 142,423,659	\$ 145,770,724	\$ 152,490,413	\$ 6,719,688
LESS: TOTAL GENERAL FUND BUDGET	\$ 142,357,539	\$ 145,770,724	\$ 152,490,413	\$ 6,719,689
UNUSED LEVY	\$ 66,120	\$ 0	\$ (0)	

**TOWN OF FRANKLIN
FY 2027 OPERATING BUDGET**

OPERATING BUDGET	Town Council Final FY25	Town Council Final FY26	Department Requested FY27	Town Admin. Requested FY27	Fincom Requested FY27	Town Council Final FY27
111 Town Council						
Expenses	\$ 5,500	\$ 5,500	\$ 5,500			
	\$ 5,500	\$ 5,500	\$ 5,500	\$ -	\$ -	\$ -
123 Town Administration						
Salaries	\$ 579,799	\$ 502,108	\$ 680,891			
Expenses	\$ 31,826	\$ 35,032	\$ 35,032			
	\$ 611,625	\$ 537,140	\$ 715,923	\$ -	\$ -	\$ -
131 Finance Committee						
Expenses	\$ 1,500	\$ 7,000	\$ 7,000			
	\$ 1,500	\$ 7,000	\$ 7,000	\$ -	\$ -	\$ -
135 Finance						
Salaries	\$ 723,925	\$ 736,615	\$ 827,852			
Expenses	\$ 119,800	\$ 120,780	\$ 115,680			
	\$ 843,725	\$ 857,395	\$ 943,532	\$ -	\$ -	\$ -
141 Assessors						
Salaries	\$ 381,597	\$ 385,258	\$ 442,649			
Expenses	\$ 127,400	\$ 165,500	\$ 147,983			
	\$ 508,997	\$ 550,758	\$ 590,632	\$ -	\$ -	\$ -
147 Treasurer-Collector						
Salaries	\$ 431,047	\$ 441,674	\$ 452,578			
Expenses	\$ 75,605	\$ 75,605	\$ 88,605			
	\$ 506,652	\$ 517,279	\$ 541,183	\$ -	\$ -	\$ -
151 Legal						
Salaries	\$ 128,726	\$ 131,944	\$ 135,242			
Expenses	\$ 60,000	\$ 60,000	\$ 60,000			
	\$ 188,726	\$ 191,944	\$ 195,242	\$ -	\$ -	\$ -
152 Human Resources						
Salaries	\$ 324,904	\$ 304,055	\$ 311,655			
Expenses	\$ 38,950	\$ 37,100	\$ 32,100			
	\$ 363,854	\$ 341,155	\$ 343,755	\$ -	\$ -	\$ -
155 Information Technology						
Salaries	\$ -	\$ -	\$ -			
Expenses	\$ 520,053	\$ 559,423	\$ 528,207			
	\$ 520,053	\$ 559,423	\$ 528,207	\$ -	\$ -	\$ -
161 Town Clerk						
Salaries	\$ 248,955	\$ 255,167	\$ 261,541			
Expenses	\$ 21,150	\$ 21,750	\$ 23,750			
	\$ 270,105	\$ 276,917	\$ 285,291	\$ -	\$ -	\$ -
164 Elections & Registration						
Salaries	\$ 171,279	\$ 69,521	\$ 87,815			
Expenses	\$ 65,700	\$ 48,000	\$ 48,600			
	\$ 236,979	\$ 117,521	\$ 136,415	\$ -	\$ -	\$ -
171 Conservation						
Salaries	\$ 75,541	\$ 87,461	\$ 82,172			
Expenses	\$ 12,060	\$ 12,060	\$ 12,060			
	\$ 87,601	\$ 99,521	\$ 94,232	\$ -	\$ -	\$ -
176 Appeals Board						
Expenses	\$ 7,000	\$ 2,000	\$ 2,000			
	\$ 7,000	\$ 2,000	\$ 2,000	\$ -	\$ -	\$ -
177 Planning & Growth Management						
Salaries	\$ 366,017	\$ 311,295	\$ 283,806			
Expenses	\$ 30,500	\$ 30,500	\$ 31,500			
	\$ 396,517	\$ 341,795	\$ 315,306	\$ -	\$ -	\$ -
184 Agricultural Commission						
Expenses	\$ 1,000	\$ 1,000	\$ 1,000			
	\$ 1,000	\$ 1,000	\$ 1,000	\$ -	\$ -	\$ -
192 Public Property & Buildings						
Salaries	\$ 3,484,614	\$ 3,396,628	\$ 3,506,301			

TOWN OF FRANKLIN						
FY 2027 OPERATING BUDGET						
OPERATING BUDGET	Town Council Final FY25	Town Council Final FY26	Department Requested FY27	Town Admin. Requested FY27	Fincom Requested FY27	Town Council Final FY27
Expenses	\$ 5,384,040	\$ 5,613,950	\$ 5,957,024			
	\$ 8,868,654	\$ 9,010,578	\$ 9,463,325	\$ -	\$ -	\$ -
196 Purchasing / Central Services						
Salaries	\$ 92,249	\$ 94,921	\$ 97,293			
Expenses	\$ 170,524	\$ 189,524	\$ 200,524			
	\$ 262,773	\$ 284,445	\$ 297,817	\$ -	\$ -	\$ -
Subtotal, General Government	\$ 13,681,261	\$ 13,701,371	\$ 14,466,360	\$ -	\$ -	\$ -
210 Police						
Salaries	\$ 6,974,304	\$ 6,956,793	\$ 7,505,691			
Expenses	\$ 374,016	\$ 386,434	\$ 395,717			
	\$ 7,348,320	\$ 7,343,227	\$ 7,901,408	\$ -	\$ -	\$ -
220 Fire						
Salaries	\$ 7,181,065	\$ 7,326,113	\$ 7,896,461			
Expenses	\$ 506,000	\$ 525,300	\$ 545,300			
	\$ 7,687,065	\$ 7,851,413	\$ 8,441,761	\$ -	\$ -	\$ -
225 Regional Dispatch						
Expenses	\$ 1,309,797	\$ 1,315,838	\$ 1,348,734			
	\$ 1,309,797	\$ 1,315,838	\$ 1,348,734	\$ -	\$ -	\$ -
240 Inspection						
Salaries	\$ 416,583	\$ 431,676	\$ 440,306			
Expenses	\$ 29,950	\$ 29,950	\$ 31,070			
	\$ 446,533	\$ 461,626	\$ 471,376	\$ -	\$ -	\$ -
292 Animal Control						
Expenses	\$ 104,700	\$ 104,700	\$ 104,700			
	\$ 104,700	\$ 104,700	\$ 104,700	\$ -	\$ -	\$ -
Subtotal, Public Safety	\$ 16,896,415	\$ 17,076,804	\$ 18,267,979	\$ -	\$ -	\$ -
300 Town Schools	\$ 77,470,190.00	\$ 78,309,495	\$ 72,341,254			
390 Tri-County Regional School	\$ 2,908,492	\$ 2,981,204	\$ 3,055,734			
395 Norfolk Aggie	\$ 69,993	\$ 71,743	\$ 80,000			
Subtotal, Education	\$ 80,448,675	\$ 81,362,442	\$ 75,476,988	\$ -	\$ -	\$ -
422 DPW-Highway Dept						
Salaries	\$ 2,064,117	\$ 2,070,598	\$ 2,211,378			
Expenses	\$ 3,845,550	\$ 3,636,750	\$ 3,874,600			
	\$ 5,909,667	\$ 5,707,348	\$ 6,085,978	\$ -	\$ -	\$ -
TOTAL DPW - Hwy	\$ 5,909,667	\$ 5,707,348	\$ 6,085,978	\$ -	\$ -	\$ -
510 Health						
Salaries	\$ 284,853	\$ 262,990	\$ 314,878			
Expenses	\$ 48,400	\$ 54,600	\$ 78,200			
	\$ 333,253	\$ 317,590	\$ 393,078	\$ -	\$ -	\$ -
535 Disability Commission						
Expenses	\$ 1,000	\$ 1,000	\$ 1,000			
	\$ 1,000	\$ 1,000	\$ 1,000	\$ -	\$ -	\$ -
541 Council on Aging						
Salaries	\$ 542,232	\$ 532,063	\$ 545,558			
Expenses	\$ 33,100	\$ 39,000	\$ 51,700			
	\$ 575,332	\$ 571,063	\$ 597,258	\$ -	\$ -	\$ -
543 Veterans Services						
Salaries	\$ 119,487	\$ 125,594	\$ 128,730			
Expenses	\$ 12,115	\$ 13,115	\$ 13,115			
Veterans Assistance	\$ 165,000	\$ 165,000	\$ 165,000			
	\$ 296,602	\$ 303,709	\$ 306,845	\$ -	\$ -	\$ -

TOWN OF FRANKLIN						
FY 2027 OPERATING BUDGET						
OPERATING BUDGET	Town Council Final FY25	Town Council Final FY26	Department Requested FY27	Town Admin. Requested FY27	Fincom Requested FY27	Town Council Final FY27
Subtotal, Human Services	\$ 1,206,187	\$ 1,193,362	\$ 1,298,180	\$ -	\$ -	\$ -
610 Library						
Salaries	\$ 862,725	\$ 881,606	\$ 904,153			
Expenses	\$ 292,000	\$ 287,000	\$ 296,275			
	\$ 1,154,725	\$ 1,168,606	\$ 1,200,428	\$ -	\$ -	\$ -
630 Recreation						
Salaries	\$ 511,472	\$ 528,883	\$ 542,470			
Expenses	\$ 294,500	\$ 321,700	\$ 331,700			
	\$ 805,972	\$ 850,583	\$ 874,170	\$ -	\$ -	\$ -
690 Historical Museum						
Salaries	\$ 70,057	\$ 71,809	\$ 73,615			
Expenses	\$ 10,000	\$ 2,500	\$ 2,500			
	\$ 80,057	\$ 74,309	\$ 76,115	\$ -	\$ -	\$ -
691 Historical Commission						
Expenses	\$ 4,302	\$ 3,300	\$ 3,300			
	\$ 4,302	\$ 3,300	\$ 3,300	\$ -	\$ -	\$ -
693 Arts, Culture Creative Economy						
Salaries	\$ 95,000	\$ 97,376	\$ 100,194			
Expenses	\$ 15,400	\$ 12,400	\$ 17,400			
	\$ 110,400	\$ 109,776	\$ 117,594	\$ -	\$ -	\$ -
695 Cultural Council						
Expenses	\$ 25,000	\$ 20,000	\$ 20,000			
	\$ 25,000	\$ 20,000	\$ 20,000	\$ -	\$ -	\$ -
696 Cultural District Committee						
Expenses	\$ 2,000	\$ 2,000	\$ 17,000			
	\$ 2,000	\$ 2,000	\$ 17,000	\$ -	\$ -	\$ -
Subtotal, Culture & Recreation	\$ 2,182,456	\$ 2,228,574	\$ 2,308,607	\$ -	\$ -	\$ -
710 Retirement of Debt						
Non-Excluded	\$ 1,745,000	\$ 1,930,000	\$ 1,860,000			
Excluded	\$ 2,245,000	\$ 1,857,131	\$ 2,250,265			
	\$ 3,990,000	\$ 3,787,131	\$ 4,110,265	\$ -	\$ -	\$ -
750 Interest						
Non-Excluded	\$ 516,773	\$ 524,411	\$ 442,423			
Excluded	\$ 1,550,314	\$ 2,813,002	\$ 2,338,557			
	\$ 2,067,087	\$ 3,337,413	\$ 2,780,980	\$ -	\$ -	\$ -
Subtotal, Debt Service	\$ 6,057,087	\$ 7,124,544	\$ 6,891,245	\$ -	\$ -	\$ -
910 Benefits						
Retirement & Pension	\$ 7,890,141	\$ 8,448,186	\$ 8,786,849			
Health/Life Insurance Benefits	\$ 3,861,000	\$ 4,363,098	\$ 4,973,932			
School Health Insurance	\$ -	\$ -	\$ 7,980,000			
School Medicare	\$ -	\$ -	\$ 834,000			
Retired Teacher Health Insurance	\$ 560,000	\$ 665,000	\$ 758,100			
Non-GIC School Retirees	\$ 1,283,000	\$ 1,574,000	\$ 1,794,360			
Workers Compensation	\$ 550,000	\$ 620,000	\$ 706,800			
Unemployment Compensation	\$ 143,529	\$ 150,000	\$ 171,000			
Medicare	\$ 368,550	\$ 435,995	\$ 497,034			
OPEB	\$ 400,000	\$ 100,000	\$ 150,000			
Compensation Reserve	\$ 100,000	\$ 100,000	\$ 100,000			
	\$ 15,156,220	\$ 16,456,279	\$ 26,752,075	\$ -	\$ -	\$ -
945 Liability Insurance	\$ 819,571	\$ 920,000	\$ 943,000	\$ -	\$ -	\$ -
	\$ 819,571	\$ 920,000	\$ 943,000	\$ -	\$ -	\$ -
Subtotal, Benefits & Insurance	\$ 15,975,791	\$ 17,376,279	\$ 27,695,075	\$ -	\$ -	\$ -

**TOWN OF FRANKLIN
FY 2027 OPERATING BUDGET**

OPERATING BUDGET	Town Council Final FY25	Town Council Final FY26	Department Requested FY27	Town Admin. Requested FY27	Fincom Requested FY27	Town Council Final FY27
TOTAL ALL BUDGETS	\$ 142,357,539	\$ 145,770,724	\$ 152,490,413	\$ -	\$ -	\$ -
ENTERPRISE FUNDS						
434 Solid Waste Disposal						
Salaries	\$ 141,400	\$ 144,705	\$ 150,362			
Expenses	\$ 2,774,732	\$ 3,012,610	\$ 3,207,684			
OPEB	\$ 1,817	\$ 1,999	\$ 2,199			
	\$ 2,917,949	\$ 3,159,314	\$ 3,360,245	\$ -	\$ -	\$ -
440 Sewer						
Salaries	\$ 989,282	\$ 998,597	\$ 1,024,889			
Expenses	\$ 569,750	\$ 578,500	\$ 598,000			
Charles River Assessment	\$ 3,655,000	\$ 3,655,000	\$ 3,615,000			
OPEB	\$ 12,474	\$ 13,721	\$ 15,093			
Prinicipal & Interest	\$ 641,525	\$ 302,050	\$ 1,829,810			
	\$ 5,868,031	\$ 5,547,868	\$ 7,082,792	\$ -	\$ -	\$ -
450 Water						
Salaries	\$ 1,783,316	\$ 1,821,405	\$ 1,866,160			
Expenses	\$ 2,468,500	\$ 2,564,000	\$ 2,632,500			
OPEB	\$ 22,647	\$ 24,912	\$ 27,403			
Prinicipal & Interest	\$ 2,857,672	\$ 3,721,030	\$ 2,928,274			
	\$ 7,132,135	\$ 8,131,347	\$ 7,454,337	\$ -	\$ -	\$ -
460 Stormwater						
Salaries	\$ 371,296	\$ 399,356	\$ 444,728			
Expenses	\$ 724,000	\$ 724,000	\$ 737,000			
OPEB	\$ 4,360	\$ 4,796	\$ 5,276			
	\$ 1,099,656	\$ 1,128,152	\$ 1,187,004	\$ -	\$ -	\$ -
TOTAL ENTERPRISE FUNDS	\$ 17,017,771	\$ 17,966,681	\$ 19,084,378	\$ -	\$ -	\$ -
TOTAL OPERATING BUDGET	\$ 159,375,310	\$ 163,737,405	\$ 171,574,791	\$ -	\$ -	\$ -

TOWN OF FRANKLIN
FIVE YEAR FISCAL FORECAST FY27 THROUGH FY32

	BUDGET		FORECAST				Assumptions
	FY27	FY28	FY29	FY30	FY31	FY32	
TAX LEVY							
Prior Year Levy Limit plus 2 1/2%	\$99,653,488	\$102,964,826	\$106,358,947	\$109,837,921	\$113,403,870	\$117,058,967	Prop. 2.5
New Growth	\$800,000	\$800,000	\$800,000	\$800,000	\$800,000	\$800,000	0.00%
TOTAL TAX LEVY	\$100,453,488	\$103,764,826	\$107,158,947	\$110,637,921	\$114,203,870	\$117,858,967	
DEBT EXCLUSIONS							
Horace Mann Issue #2	\$0	\$0	\$0	\$0	\$0	\$0	Fixed Amount
High School Issue #1	\$2,879,088	\$2,879,888	\$2,877,888	\$2,877,988	\$2,878,744	\$2,879,903	Fixed Amount
High School Issue #2	\$150,563	\$151,563	\$152,313	\$152,813	\$153,063	\$150,063	Fixed Amount
Tri-County New School	\$1,559,172	\$1,539,399	\$1,559,172	\$1,495,971	\$1,474,467	\$1,488,994	Fixed Amount
TOTAL DEBT EXCLUSIONS	\$4,588,823	\$4,570,849	\$4,589,372	\$4,526,771	\$4,506,273	\$4,518,960	
TOTAL POTENTIAL TAX LEVY	\$105,042,311	\$108,335,675	\$111,748,319	\$115,164,692	\$118,710,143	\$122,377,927	
STATE REVENUE							
Chapter 70 School Aid	\$30,815,693	\$31,123,850	\$31,435,088	\$31,749,439	\$32,066,934	\$32,387,603	1.00%
Charter School Reimbursements	\$721,579	\$728,795	\$736,083	\$743,444	\$750,878	\$758,387	1.00%
Unrestricted Aid	\$3,152,718	\$3,184,245	\$3,216,088	\$3,248,249	\$3,280,731	\$3,313,538	1.00%
All Other Net of Offsets	\$545,858	\$554,046	\$562,357	\$570,792	\$579,354	\$588,044	1.50%
TOTAL STATE REVENUE	\$35,235,848	\$35,590,936	\$35,949,615	\$36,311,923	\$36,677,896	\$37,047,572	
OTHER REVENUES							
Local Receipts - General Fund	\$16,000,888	\$16,800,932	\$17,640,979	\$18,523,028	\$19,449,179	\$20,421,638	5.00%
TOTAL OTHER REVENUES	\$16,000,888	\$16,800,932	\$17,640,979	\$18,523,028	\$19,449,179	\$20,421,638	
OTHER AVAILABLE FUNDS							
Net Budget Stabilization / Other Transfers	\$117,133	\$117,133	\$117,133	\$117,133	\$0	\$0	Fixed Amount
Free Cash	\$2,029,218	\$0	\$0	\$0	\$0	\$0	Fixed Amount
Enterprise Fund (Indirects)	\$2,004,000	\$2,104,200	\$2,209,410	\$2,319,881	\$2,435,875	\$2,557,668	5.00%
TOTAL OTHER AVAILABLE FUNDS	\$4,150,351	\$2,221,333	\$2,326,543	\$2,437,014	\$2,435,875	\$2,557,668	
TOTAL REVENUES & OTHER FUNDS	\$160,429,398	\$162,948,876	\$167,665,456	\$172,436,657	\$177,273,094	\$182,404,806	
ASSESSMENTS & OTHER VOTES							
School Choice	\$394,466	\$410,245	\$426,654	\$443,721	\$461,469	\$479,928	4.00%
State Assessments	\$541,556	\$563,218	\$585,747	\$609,177	\$633,544	\$658,886	4.00%
County Assessment	\$281,111	\$292,355	\$304,050	\$316,212	\$328,860	\$342,015	4.00%
Charter School Assessment	\$6,071,852	\$6,314,726	\$6,567,315	\$6,830,008	\$7,103,208	\$7,387,336	4.00%
Provision for Abatements & Exemptions	\$650,000	\$650,000	\$650,000	\$650,000	\$650,000	\$650,000	0.00%
TOTAL ASSESSMENTS & OTHER VOTES	\$7,938,985	\$8,230,544	\$8,533,766	\$8,849,117	\$9,177,081	\$9,518,165	
TOTAL NET REVENUE	\$152,490,413	\$154,718,332	\$159,131,690	\$163,587,540	\$168,096,012	\$172,886,641	
LESS: TOTAL GENERAL FUND BUDGET	\$152,490,413	\$157,252,704	\$163,377,998	\$170,039,528	\$177,301,872	\$184,785,082	
UNUSED LEVY	\$0	-\$2,534,373	-\$4,246,308	-\$6,451,988	-\$9,205,860	-\$11,898,441	

TOWN OF FRANKLIN
FIVE YEAR FISCAL FORECAST FY27 THROUGH FY32

	BUDGET		FORECAST				Assumptions
	FY27	FY28	FY29	FY30	FY31	FY32	
111 Town Council							
Expenses	\$5,500	\$5,638	\$5,778	\$5,923	\$6,071	\$6,223	2.50%
	\$5,500	\$5,638	\$5,778	\$5,923	\$6,071	\$6,223	
123 Town Administration							
Salaries	\$680,891	\$697,913	\$715,361	\$733,245	\$751,576	\$770,366	2.50%
Expenses	\$35,032	\$35,908	\$36,805	\$37,726	\$38,669	\$39,635	2.50%
	\$715,923	\$733,821	\$752,167	\$770,971	\$790,245	\$810,001	
131 Finance Committee							
Expenses	\$7,000	\$7,175	\$7,354	\$7,538	\$7,727	\$7,920	2.50%
	\$7,000	\$7,175	\$7,354	\$7,538	\$7,727	\$7,920	
135 Finance							
Salaries	\$827,852	\$848,548	\$869,762	\$891,506	\$913,794	\$936,639	2.50%
Expenses	\$115,680	\$118,572	\$121,536	\$124,575	\$127,689	\$130,881	2.50%
	\$943,532	\$967,120	\$991,298	\$1,016,081	\$1,041,483	\$1,067,520	
141 Assessors							
Salaries	\$442,649	\$453,715	\$465,058	\$476,685	\$488,602	\$500,817	2.50%
Expenses	\$147,983	\$151,683	\$155,475	\$159,362	\$163,346	\$167,429	2.50%
	\$590,632	\$605,398	\$620,533	\$636,046	\$651,947	\$668,246	
147 Treasurer-Collector							
Salaries	\$452,578	\$463,892	\$475,490	\$487,377	\$499,561	\$512,050	2.50%
Expenses	\$88,605	\$90,820	\$93,091	\$95,418	\$97,803	\$100,248	2.50%
	\$541,183	\$554,713	\$568,580	\$582,795	\$597,365	\$612,299	
151 Legal							
Salaries	\$135,242	\$138,623	\$142,089	\$145,641	\$149,282	\$153,014	2.50%
Expenses	\$60,000	\$61,500	\$63,038	\$64,613	\$66,229	\$67,884	2.50%
	\$195,242	\$200,123	\$205,126	\$210,254	\$215,511	\$220,898	
152 Human Resources							
Salaries	\$311,655	\$319,446	\$327,433	\$335,618	\$344,009	\$352,609	2.50%
Expenses	\$32,100	\$32,903	\$33,725	\$34,568	\$35,432	\$36,318	2.50%
	\$343,755	\$352,349	\$361,158	\$370,187	\$379,441	\$388,927	
155 Information Technology							
Salaries	\$0	\$0	\$0	\$0	\$0	\$0	2.50%
Expenses	\$528,207	\$541,412	\$554,947	\$568,821	\$583,042	\$597,618	2.50%
	\$528,207	\$541,412	\$554,947	\$568,821	\$583,042	\$597,618	
161 Town Clerk							
Salaries	\$261,541	\$268,080	\$274,782	\$281,651	\$288,692	\$295,910	2.50%
Expenses	\$23,750	\$24,344	\$24,952	\$25,576	\$26,216	\$26,871	2.50%
	\$285,291	\$292,423	\$299,734	\$307,227	\$314,908	\$322,781	
164 Elections & Registration							
Salaries	\$87,815	\$90,010	\$92,261	\$94,567	\$96,931	\$99,355	2.50%
Expenses	\$48,600	\$49,815	\$51,060	\$52,337	\$53,645	\$54,986	2.50%
	\$136,415	\$139,825	\$143,321	\$146,904	\$150,577	\$154,341	
171 Conservation							
Salaries	\$82,172	\$84,226	\$86,332	\$88,490	\$90,703	\$92,970	2.50%
Expenses	\$12,060	\$12,362	\$12,671	\$12,987	\$13,312	\$13,645	2.50%
	\$94,232	\$96,588	\$99,002	\$101,478	\$104,014	\$106,615	
176 Appeals Board							
Expenses	\$2,000	\$2,050	\$2,101	\$2,154	\$2,208	\$2,263	2.50%
	\$2,000	\$2,050	\$2,101	\$2,154	\$2,208	\$2,263	
177 Planning & Growth Management							
Salaries	\$283,806	\$290,901	\$298,174	\$305,628	\$313,269	\$321,101	2.50%
Expenses	\$31,500	\$32,288	\$33,095	\$33,922	\$34,770	\$35,639	2.50%
	\$315,306	\$323,189	\$331,269	\$339,550	\$348,039	\$356,740	
184 Agricultural Commission							
Expenses	\$1,000	\$1,025	\$1,051	\$1,077	\$1,104	\$1,131	2.50%
	\$1,000	\$1,025	\$1,051	\$1,077	\$1,104	\$1,131	

192 Public Property & Buildings							
Salaries	\$3,506,301	\$3,593,959	\$3,683,807	\$3,775,903	\$3,870,300	\$3,967,058	2.50%
Expenses	\$5,957,024	\$6,105,950	\$6,258,598	\$6,415,063	\$6,575,440	\$6,739,826	2.50%
	\$9,463,325	\$9,699,908	\$9,942,406	\$10,190,966	\$10,445,740	\$10,706,884	
196 Purchasing / Central Services							
Salaries	\$97,293	\$99,725	\$102,218	\$104,774	\$107,393	\$110,078	2.50%
Expenses	\$200,524	\$205,537	\$210,676	\$215,942	\$221,341	\$226,875	2.50%
	\$297,817	\$305,262	\$312,894	\$320,716	\$328,734	\$336,953	
Subtotal, General Government	\$14,466,360	\$14,828,019	\$15,198,720	\$15,578,688	\$15,968,155	\$16,367,359	
210 Police							
Salaries	\$7,505,691	\$7,693,333	\$7,885,667	\$8,082,808	\$8,284,878	\$8,492,000	2.50%
Expenses	\$395,717	\$405,610	\$415,750	\$426,144	\$436,798	\$447,717	2.50%
	\$7,901,408	\$8,098,943	\$8,301,417	\$8,508,952	\$8,721,676	\$8,939,718	
220 Fire							
Salaries	\$7,896,461	\$8,093,873	\$8,296,219	\$8,503,625	\$8,716,215	\$8,934,121	2.50%
Expenses	\$545,300	\$558,933	\$572,906	\$587,228	\$601,909	\$616,957	2.50%
	\$8,441,761	\$8,652,805	\$8,869,125	\$9,090,853	\$9,318,125	\$9,551,078	
225 Regional Dispatch							2.50%
Expenses	\$1,348,734	\$1,382,452	\$1,417,014	\$1,452,439	\$1,488,750	\$1,525,969	2.50%
	\$1,348,734	\$1,382,452	\$1,417,014	\$1,452,439	\$1,488,750	\$1,525,969	
240 Inspection							
Salaries	\$440,306	\$451,314	\$462,597	\$474,161	\$486,015	\$498,166	2.50%
Expenses	\$31,070	\$31,847	\$32,643	\$33,459	\$34,295	\$35,153	2.50%
	\$471,376	\$483,160	\$495,239	\$507,620	\$520,311	\$533,319	
292 Animal Control							
Expenses	\$104,700	\$107,318	\$110,000	\$112,750	\$115,569	\$118,458	2.50%
	\$104,700	\$107,318	\$110,000	\$112,750	\$115,569	\$118,458	
Subtotal, Public Safety	\$18,267,979	\$18,724,679	\$19,192,795	\$19,672,615	\$20,164,431	\$20,668,542	
300 Town Schools	\$72,341,254	\$74,149,785	\$76,003,530	\$77,903,618	\$79,851,209	\$81,847,489	2.50%
390 Tri-County Regional School	\$3,055,734	\$3,132,127	\$3,210,431	\$3,290,691	\$3,372,959	\$3,457,283	2.50%
395 Norfolk Aggie	\$80,000	\$82,000	\$84,050	\$86,151	\$88,305	\$90,513	2.50%
Subtotal, Education	\$75,476,988	\$77,363,913	\$79,298,011	\$81,280,461	\$83,312,472	\$85,395,284	
422 DPW-Highway Dept							
Salaries	\$2,211,378	\$2,266,663	\$2,323,329	\$2,381,413	\$2,440,948	\$2,501,972	2.50%
Expenses	\$3,874,600	\$3,971,465	\$4,070,752	\$4,172,520	\$4,276,833	\$4,383,754	2.50%
	\$6,085,978	\$6,238,128	\$6,394,081	\$6,553,933	\$6,717,781	\$6,885,726	
TOTAL DPW - Hwy	\$6,085,978	\$6,238,128	\$6,394,081	\$6,553,933	\$6,717,781	\$6,885,726	
510 Health							
Salaries	\$314,878	\$322,750	\$330,818	\$339,089	\$347,566	\$356,255	2.50%
Expenses	\$78,200	\$80,155	\$82,159	\$84,213	\$86,318	\$88,476	2.50%
	\$393,078	\$402,905	\$412,977	\$423,302	\$433,884	\$444,731	
535 Disability Commission							
Expenses	\$1,000	\$1,025	\$1,051	\$1,077	\$1,104	\$1,131	2.50%
	\$1,000	\$1,025	\$1,051	\$1,077	\$1,104	\$1,131	
541 Council on Aging							
Salaries	\$545,558	\$559,197	\$573,177	\$587,506	\$602,194	\$617,248	2.50%
Expenses	\$51,700	\$52,993	\$54,317	\$55,675	\$57,067	\$58,494	2.50%
	\$597,258	\$612,189	\$627,494	\$643,181	\$659,261	\$675,742	
543 Veterans Services							
Salaries	\$128,730	\$131,948	\$135,247	\$138,628	\$142,094	\$145,646	2.50%
Expenses	\$13,115	\$13,443	\$13,779	\$14,123	\$14,477	\$14,838	2.50%
Veterans Assistance	\$165,000	\$169,125	\$173,353	\$177,687	\$182,129	\$186,682	2.50%
	\$306,845	\$314,516	\$322,379	\$330,439	\$338,699	\$347,167	
Subtotal, Human Services	\$1,298,180	\$1,330,635	\$1,363,901	\$1,397,998	\$1,432,948	\$1,468,772	

610 Library							
Salaries	\$904,153	\$926,757	\$949,926	\$973,674	\$998,016	\$1,022,966	2.50%
Expenses	\$296,275	\$303,682	\$311,274	\$319,056	\$327,032	\$335,208	2.50%
	\$1,200,428	\$1,230,439	\$1,261,200	\$1,292,730	\$1,325,048	\$1,358,174	
630 Recreation							
Salaries	\$542,470	\$556,032	\$569,933	\$584,181	\$598,785	\$613,755	2.50%
Expenses	\$331,700	\$339,993	\$348,492	\$357,205	\$366,135	\$375,288	2.50%
	\$874,170	\$896,024	\$918,425	\$941,385	\$964,920	\$989,043	
690 Historical Museum							
Salaries	\$73,615	\$75,455	\$77,342	\$79,275	\$81,257	\$83,289	2.50%
Expenses	\$2,500	\$2,563	\$2,627	\$2,692	\$2,760	\$2,829	2.50%
	\$76,115	\$78,018	\$79,968	\$81,968	\$84,017	\$86,117	
691 Historical Commission							
Expenses	\$3,300	\$3,383	\$3,467	\$3,554	\$3,643	\$3,734	2.50%
	\$3,300	\$3,383	\$3,467	\$3,554	\$3,643	\$3,734	
693 Arts, Culture Creative Economy							
Salaries	\$100,194	\$102,699	\$105,266	\$107,898	\$110,595	\$113,360	2.50%
Expenses	\$17,400	\$17,835	\$18,281	\$18,738	\$19,206	\$19,687	2.50%
	\$117,594	\$120,534	\$123,547	\$126,636	\$129,802	\$133,047	
695 Cultural Council							
Expenses	\$20,000	\$20,500	\$21,013	\$21,538	\$22,076	\$22,628	2.50%
	\$20,000	\$20,500	\$21,013	\$21,538	\$22,076	\$22,628	
696 Cultural District Committee							
Expenses	\$17,000	\$17,425	\$17,861	\$18,307	\$18,765	\$19,234	2.50%
	\$17,000	\$17,425	\$17,861	\$18,307	\$18,765	\$19,234	
Subtotal, Culture & Recreation	\$2,308,607	\$2,366,322	\$2,425,480	\$2,486,117	\$2,548,270	\$2,611,977	
710 Retirement of Debt							
Non-Excluded	\$1,860,000	\$1,080,000	\$1,025,000	\$1,030,000	\$1,045,000	\$810,000	Fixed Amount
Excluded	\$2,250,265	\$2,342,145	\$2,400,265	\$2,503,203	\$2,593,708	\$2,721,830	Fixed Amount
	\$4,110,265	\$3,422,145	\$3,425,265	\$3,533,203	\$3,638,708	\$3,531,830	
750 Interest							
Non-Excluded	\$442,423	\$357,323	\$304,073	\$252,823	\$205,873	\$168,110	Fixed Amount
Excluded	\$2,338,557	\$2,228,704	\$2,189,107	\$2,023,568	\$1,912,565	\$1,797,130	Fixed Amount
	\$2,780,980	\$2,586,027	\$2,493,180	\$2,276,391	\$2,118,438	\$1,965,240	
Subtotal, Debt Service	\$6,891,245	\$6,008,172	\$5,918,445	\$5,809,594	\$5,757,146	\$5,497,070	
910 Benefits							
Retirement & Pension	\$8,786,849	\$8,930,905	\$9,223,119	\$9,598,727	\$9,989,462	\$10,214,281	Fixed Amount
Health/Life Insurance Benefits	\$4,973,932	\$5,670,282	\$6,464,122	\$7,369,099	\$8,400,773	\$9,576,881	14.00%
School Health Insurance	\$7,980,000	\$9,097,200	\$10,370,808	\$11,822,721	\$13,477,902	\$15,364,808	14.00%
School Medicare	\$834,000	\$950,760	\$1,083,866	\$1,235,608	\$1,408,593	\$1,605,796	14.00%
Retired Teacher Health Insurance	\$758,100	\$864,234	\$985,227	\$1,123,159	\$1,280,401	\$1,459,657	14.00%
Non-GIC School Retirees	\$1,794,360	\$2,045,570	\$2,331,950	\$2,658,423	\$3,030,603	\$3,454,887	14.00%
Workers Compensation	\$706,800	\$805,752	\$918,557	\$1,047,155	\$1,193,757	\$1,360,883	14.00%
Unemployment Compensation	\$171,000	\$194,940	\$222,232	\$253,344	\$288,812	\$329,246	14.00%
Medicare	\$497,034	\$566,619	\$645,945	\$736,378	\$839,471	\$956,997	14.00%
OPEB	\$150,000	\$200,000	\$250,000	\$300,000	\$350,000	\$400,000	\$50,000.00
Compensation Reserve	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	0.00%
	\$26,752,075	\$29,426,263	\$32,595,827	\$36,244,614	\$40,359,773	\$44,823,435	
945 Liability Insurance	\$943,000	\$966,575	\$990,739	\$1,015,508	\$1,040,896	\$1,066,918	2.50%
	\$943,000	\$966,575	\$990,739	\$1,015,508	\$1,040,896	\$1,066,918	
Subtotal, Benefits & Insurance	\$27,695,075	\$30,392,838	\$33,586,566	\$37,260,122	\$41,400,668	\$45,890,353	
TOTAL ALL BUDGETS	\$152,490,413	\$157,252,704	\$163,377,998	\$170,039,528	\$177,301,872	\$184,785,082	
ENTERPRISE FUNDS:							
434 Solid Waste Disposal							

Salaries	\$150,362	\$154,121	\$157,974	\$161,924	\$165,972	\$170,121	2.50%
Expenses	\$3,207,684	\$3,287,876	\$3,370,073	\$3,454,325	\$3,540,683	\$3,629,200	2.50%
OPEB	\$2,199	\$2,254	\$2,310	\$2,368	\$2,427	\$2,488	2.50%
	\$3,360,245	\$3,444,251	\$3,530,358	\$3,618,617	\$3,709,082	\$3,801,809	
440 Sewer							
Salaries	\$1,024,889	\$1,050,511	\$1,076,774	\$1,103,693	\$1,131,285	\$1,159,568	2.50%
Expenses	\$598,000	\$612,950	\$628,274	\$643,981	\$660,080	\$676,582	2.50%
Charles River Assessment	\$3,615,000	\$3,705,375	\$3,798,009	\$3,892,960	\$3,990,284	\$4,090,041	2.50%
OPEB	\$15,093	\$15,470	\$15,857	\$16,254	\$16,660	\$17,076	2.50%
Principal & Interest	\$1,829,810	\$2,769,647	\$2,560,222	\$2,192,096	\$2,281,571	\$2,081,646	Fixed Amount
	\$7,082,792	\$8,153,953	\$8,079,136	\$7,848,983	\$8,079,880	\$8,024,913	
450 Water							
Salaries	\$1,866,160	\$1,912,814	\$1,960,634	\$2,009,650	\$2,059,891	\$2,111,389	2.50%
Expenses	\$2,632,500	\$2,698,313	\$2,765,770	\$2,834,915	\$2,905,787	\$2,978,432	2.50%
OPEB	\$27,403	\$28,088	\$28,790	\$29,510	\$30,248	\$31,004	2.50%
Principal & Interest	\$2,928,274	\$1,422,519	\$1,443,565	\$1,458,680	\$1,481,118	\$1,484,855	Fixed Amount
	\$7,454,337	\$6,061,733	\$6,198,760	\$6,332,754	\$6,477,044	\$6,605,680	
460 Stormwater							
Salaries	\$444,728	\$455,846	\$467,242	\$478,923	\$490,896	\$503,169	2.50%
Expenses	\$737,000	\$755,425	\$774,311	\$793,668	\$813,510	\$833,848	2.50%
OPEB	\$5,276	\$5,407	\$5,543	\$5,681	\$5,823	\$5,969	2.50%
	\$1,187,004	\$1,216,679	\$1,247,096	\$1,278,273	\$1,310,230	\$1,342,986	
TOTAL ENTERPRISE FUNDS	\$19,084,378	\$18,876,617	\$19,055,349	\$19,078,627	\$19,576,237	\$19,775,388	
TOTAL OPERATING BUDGET	\$171,574,791	\$176,129,321	\$182,433,347	\$189,118,155	\$196,878,109	\$204,560,470	



FRANKLIN PUBLIC SCHOOLS

Massachusetts

FY27 Superintendent's Recommended Budget

*Level Services through
Fiscal Discipline • Transparency • Strategic Planning*

Jana Melotti
School Business Administrator

Lucas Giguere
Superintendent

January 27, 2026

Tonight's Overview

- ❖ FY27 Budget Theme & Context
- ❖ Bottom Line & Key Cost Drivers
- ❖ Strategic Actions: Reorganization + Zero Balanced Budget (ZBB) Approach
- ❖ Major Cost Drivers (Gen Ed, SPED, Transportation, Healthcare)
- ❖ Revenue Areas (Revolving, Grants, Circuit Breaker)
- ❖ Timeline



Franklin High School



Franklin Middle School



Washington Street K-2 & 3-5



Lincoln Street K-2 & 3-5



ECDC at Oak Street



ECDC at Pond Street



Aligning Resources to the Portrait of a Graduate (PoG)

FY27 prioritize teaching and learning, student wellbeing, and equitable opportunities aligned to the PoG.



Strategic Objectives



Navigating a Challenging Fiscal Landscape



Commitment to Services

Recommended budget protects core programs prioritizes students, with a total operating request of **\$81.2M**



Sustainability

Reduced reliance on one-time revolving funds to support long term stability



Structural Deficit

Contractual, SPED, and Healthcare costs are rising faster than State Aid and Local revenues.



Strategic Reorg. Savings

\$3.2M in avoided recurring costs from reorganization as a commitment to optimizing our resources.



FY27 Budget Development Process



Strategic

Resources are aligned to FPS priorities with a focus on efficiency, equity, and long-term fiscal sustainability.



Transparent

Constraints, and trade-offs are communicated clearly so stakeholders understand what is funded, what is at risk, and why.

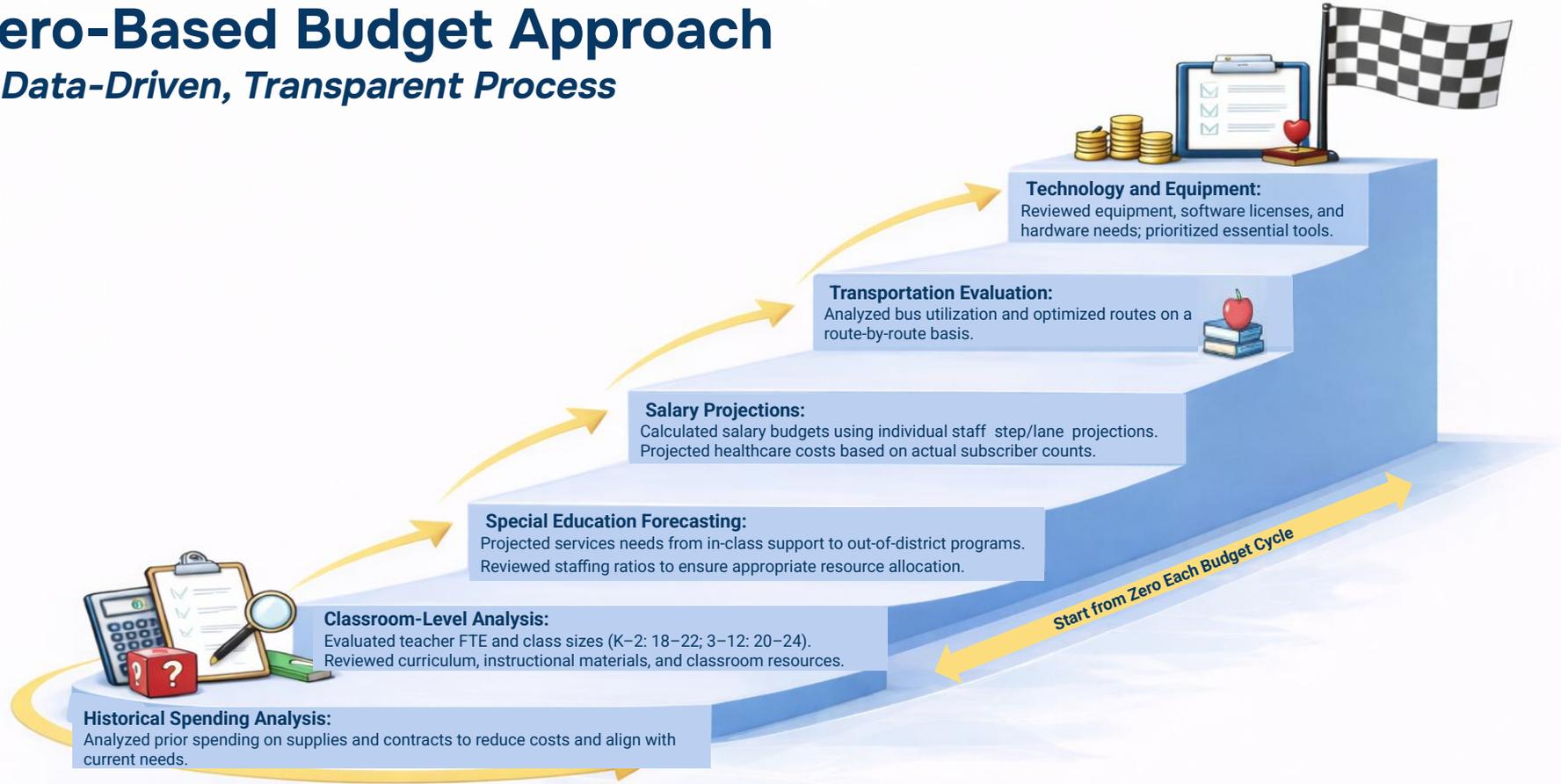


Collaborative

Developed in partnership with school, district, department leaders to support our educators and students.

Zero-Based Budget Approach

A Data-Driven, Transparent Process



District Overview



About Us

- **Schools:** 7
- **Teachers:** 384.6 Full-Time Equivalents (FTE)
- **Total Employees:** 1,039



Financial Data

- **Total Per Pupil Expenditure* (FY24):** \$19,414
- **FY26 Chapter 70 State Aid:** \$30,460,643



Student Enrollment

- **District:** 4327
- **ECDC:** 135
- **Lincoln St. Elementary K-2:** 497
- **Lincoln St. Elementary 3-5:** 536
- **Washington St. Elementary K-2:** 424
- **Washington St. Elementary 3-5:** 399
- **Franklin Middle School:** 998
- **Franklin High School:** 1338



Franklin serves 4,327 students across seven schools while spending below the state average per pupil—requiring disciplined, strategic budgeting to maintain services.

*2024 is the latest data available
[Spending Comparisons - School Finance](#)

The Bottom Line:

FY27 Budget Request Overview

Operating Budget Request

\$72,341,254

+2.5% increase

Health Insurance Request

\$8,814,000

+14% increase

Total Request

\$81,155,254

+3.6% Total Increase



Staffing
(Foundational Driver)

Education is a people-centered service. Staffing levels reflect enrollment, program needs, and current school structures.



Compliance
(Non-Discretionary Costs)

Required costs driven by mandates and contracts, including special education, transportation, and collective bargaining obligations.



Operations
(Structural Supports for Learning)

Organizational supports sustaining the educational model, including class size structures and academic, behavioral, and mental-health services.

What FY27 Requires to Maintain Level Services

Maintaining FY26 services in FY27 requires protecting core programs while absorbing rising fixed costs.

Key Drivers of Level-Service Budgeting

Mandated Services & Compliance

- Special education tuition and transportation
- State and federal requirements
- Services for students with complex needs
- Projected health insurance increases

Preserving Core Programs

- Core academic programs and staffing aligned to recommended class sizes
- Safety, mental health, and student supports
- Curriculum materials and professional development

Optimizing Resources

- Reallocation of staff, materials, and funds to match enrollment and caseload needs
- Stabilize class sizes
- Reorganization efficiencies that stabilize the system

Collective Bargaining & Obligations

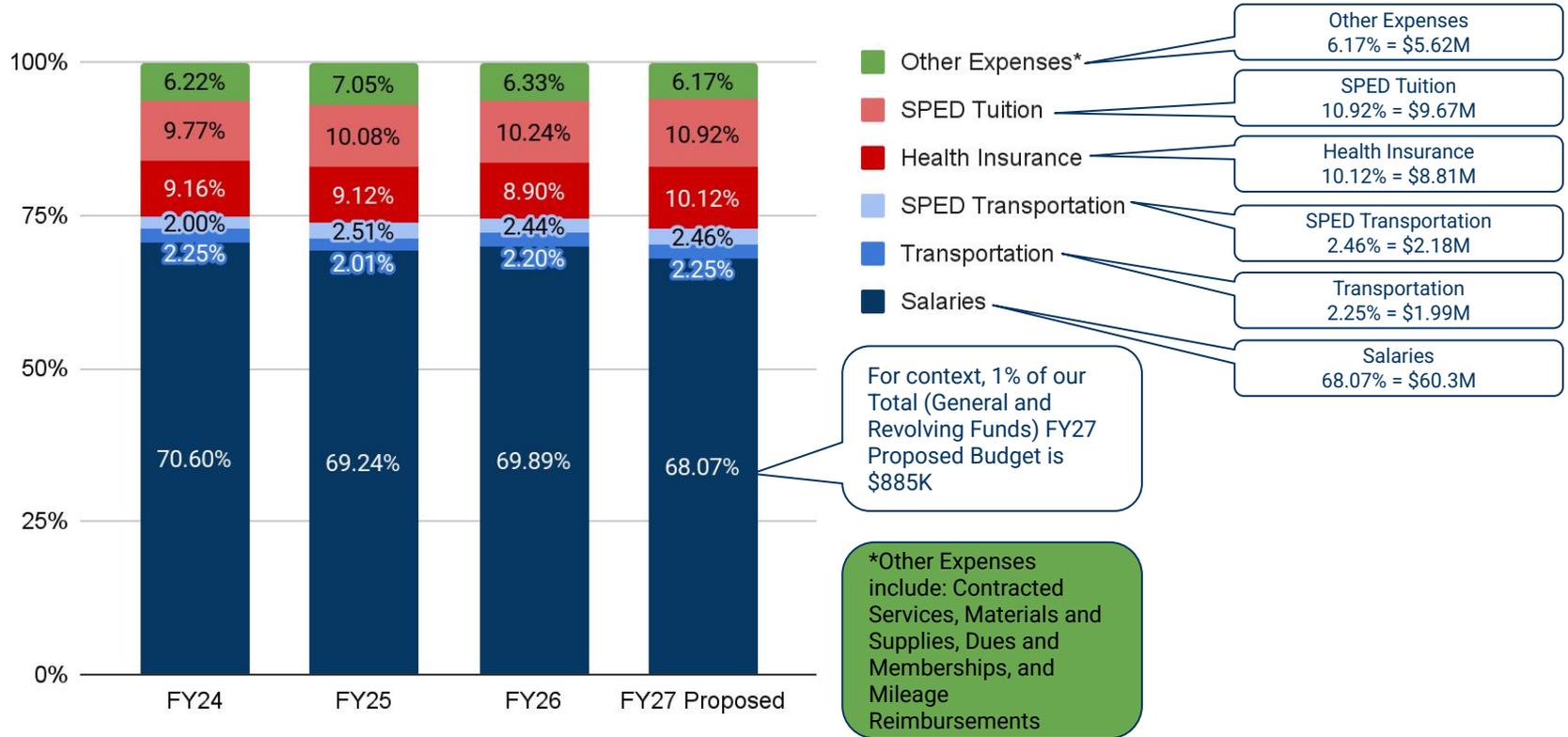
- Anticipated collective bargaining agreements and current contractual obligations
- Projected health insurance increase
- Increases in special education tuition and transportation

Revenue Alignment

- Budget decisions informed by anticipated
 - Chapter 70 aid
 - Circuit Breaker reimbursement
 - Grants



Review of Budget Drivers



Structural Reorganization Generated \$3.2M in Cost Avoidance

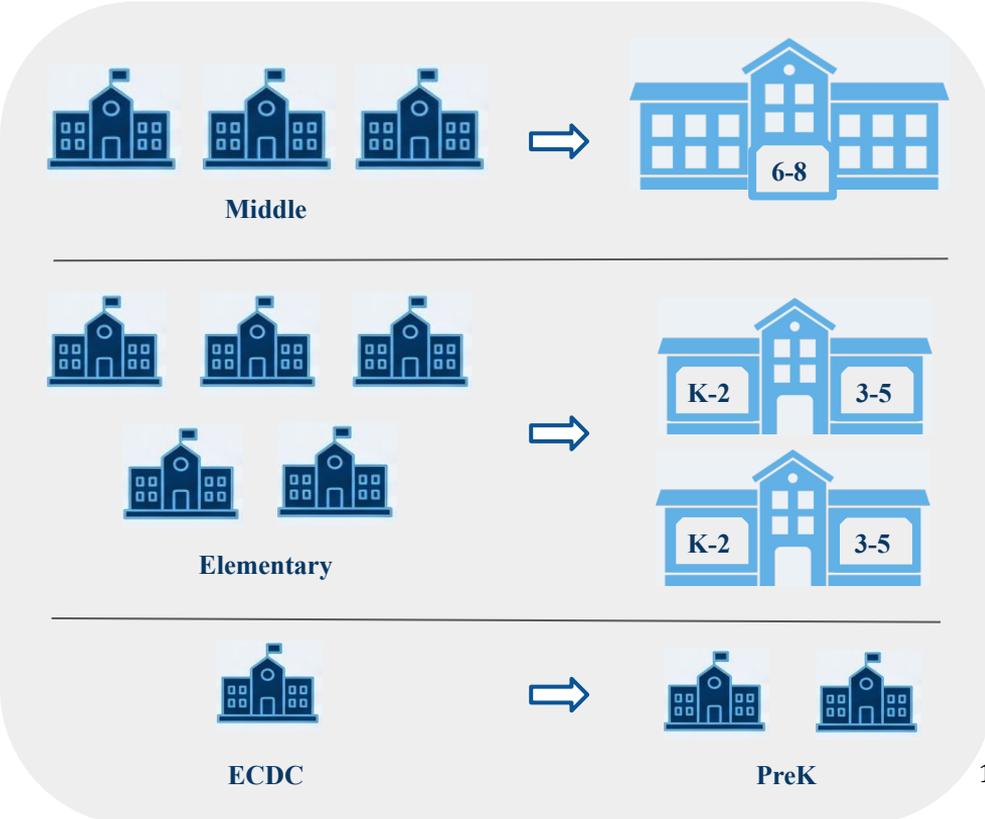
Reorganization was a necessary financial stabilization strategy.

The Shift

- Middle School: Unified all three middle schools into one Franklin Middle School.
- Elementary: Consolidated 5 schools into 2 K-5 complexes (Washington Street and Lincoln Street).
- ECDC: Expanded to Pond Street to increase capacity and revenue.

Financial Impact

Avoided \$3.1M in recurring costs in FY26 and at least \$3.2M in FY27 (compounded).



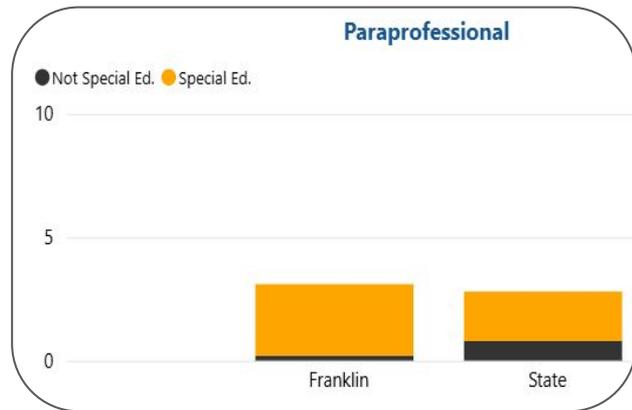
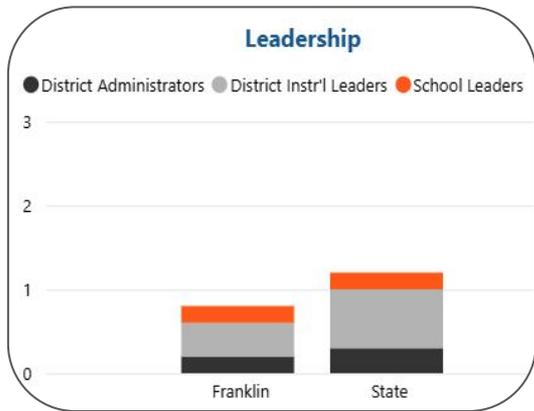
Approach to Staffing Example

Lincoln St. K-2 (497 students)		Lincoln St. 3-5 (536 students)		Washington K-2 (424 students)		Washington 3-5 (399 students)	
Kindergarten (18-22 Range) Enrollment= 175 Sections= 8 Average= 21.8	21 22 22 22 22 22 22 22	Grade 3 (20-24 Range) Enrollment= 175 Sections= 8 Average= 21.8	21 22 22 22 22 22 22 22	Kindergarten (18-22 Range) Enrollment= 143 Sections= 7 Average= 20.4	20 20 20 20 21 21 21	Grade 3 (20-24 Range) Enrollment= 138 Sections= 7 Average= 19.7	19 19 20 20 20 20 20
Grade 1 (18-22 Range) Enrollment= 151 Sections= 8 Average= 18.9	18 19 19 19 19 19 19 19	Grade 4 (20-24 Range) Enrollment= 178 Sections= 8 Average= 22.3	22 22 22 22 22 22 23 23	Grade 1 (18-22 Range) Enrollment= 138 Sections= 7 Average= 19.7	19 19 20 20 20 20 20	Grade 4 (20-24 Range) Enrollment= 134 Sections= 7 Average= 19.2	19 19 19 19 19 19 20
Grade 2 (18-22 Range) Enrollment= 171 Sections= 8 Average= 21.4	21 21 21 21 22 22 22 22	Grade 5 (20-24 Range) Enrollment= 183 Sections= 8 Average= 22.8	22 23 23 23 23 23 23 23	Grade 2 (18-22 Range) Enrollment= 143 Sections= 7 Average= 20.4	20 20 20 20 21 21 21	Grade 5 (20-24 Range) Enrollment= 127 Sections= 7 Average= 18.1	18 18 18 18 18 18 19
Grade Levels Served= 6		Sections/Grade= 15		Total Section= 90			

Franklin Middle School (998 students)		
Grade 6 (20-24 Range) Enrollment= 330 Core Subj. Teams= 3 Teachers/Team= 5 Sections= 15 Average= 22.0	Grade 7 (20-24 Range) Enrollment= 313 Core Subj. Teams= 3 Teachers/Team= 5 Sections= 15 Average= 20.9	Grade 8 (20-24 Range) Enrollment= 355 Core Subj. Teams= 3 Teachers/Team= 5 Sections= 15 Average= 23.7
Grade Levels Served= 3 Sections/Grade= 15 Total Sections= 45 <i>*Unified Arts and other staffing not included. Master Schedule development currently in progress.</i>		

Franklin High School (1,338 students)			
Grade 9 (20-24 Range) Enrollment= 336	Grade 10 (20-24 Range) Enrollment= 345	Grade 11 (20-24 Range) Enrollment= 318	Grade 12 (20-24 Range) Enrollment= 339
Grade Levels Served= 4 <i>*Course selection currently in progress.</i>			

Radar 2025 Staffing Ratios - State Comparables



	District Admin	District Instr'l Leaders	School Leaders	General Ed. Teachers	Special Ed. Teachers	ESL Teachers	Special Ed. Paraprofessional (ESP)	Not Special Ed. Paraprofessional (ESP)
Franklin	0.2	0.4	0.2	5.4	2.2	0.1	2.9	0.2
State	0.3	0.7	0.2	6.9	1.0	0.2	2.0	0.8
Difference Franklin to State	-0.1	-0.3	0	-1.5	1.2	-0.1	0.9	-0.6

TE per 100 students

The MA DESE RADAR reports Franklin Public Schools falls below the statewide average regarding District Admin, Instructional Leaders, and General Education Teachers.



General Education Overview

Comprehensive Program and Services

Academic programming: WIN blocks, intervention/enrichment support, EL Programming, Innovative Career Pathways

Staffing Costs

- Core academic educators
- Special subject teachers (e.g., arts, music, IT, PE).
- Nurses, Guidance Counselors, Administrators.

Curriculum & Instructional Resources

- Textbooks
- Digital learning platforms
- Classroom supplies & materials
- Tiered curricular resources

Extracurricular Activities

Clubs, athletics, and after school arts programs

Transportation

Daily bussing, late busses for after school clubs/activities

By aligning these investments, the general education costs provide students with equitable opportunities and high-quality instruction directly aligned to the Portrait of a Graduate.



Special Education Overview

Responsive to Evolving Student Needs

Ensure students with Individualized Education Programs (IEPs) receive support and services they need to thrive academically, socially, and emotionally.

Commitment to Quality

Dedicated to providing equitable, high-quality Special Education services that meet the unique needs of each student.

Budget Considerations

Delivering supports and services through thoughtful planning and resource allocation to adapt to shifts in needs and mandates.

In-District Programs

Expanding specialized programs within the district allows students to stay in community, within the least restrictive environment.

The number and complexity of IEPs can change annually, reflecting the dynamic nature of student needs.



Special Education Costs

Historical Special Education Out of District Costs

Year	# of Students	Cost	Change	% Change	% Change to Total Budget
2022-23	81	\$7,619,726.92	-	-	-
2023-24	76	\$7,211,155.80	-\$408,571.12	-5.36%	-0.46%
2024-25	81	\$8,325,153.68	+\$1,113,997.88	15.45%	1.44%
2025-26*	77	\$9,514,045.07	+\$1,188,891.39	14.28%	1.52%

*Estimated based on projections

In-District vs. Out of District Costs

Program	# of Students	FPS Cost Per Pupil	Out of District Cost Per Pupil	Out of District Cost Per Pupil After Circuit Breaker Reimbursement (75% above threshold)	Savings
Elementary GOALS	28	\$51,034	\$96,368	\$62,402	\$318,204
Elementary REACH	15	\$52,443	\$137,221	\$74,379	\$329,040
Middle School STRIVE	4	\$66,604	\$237,104	\$137,299	\$282,780
High School STRIVE	13	\$45,186	\$177,508	\$84,450	\$510,432
NECC Partner Program	19	\$84,883	\$237,104	\$99,349	\$274,854

*Includes transportation costs

Estimated Total Savings

\$1,715,310



Annual Staffing Model

FPS conducts an annual staffing review to align resources with student needs and district priorities.



Data-Informed Review

Staffing is reviewed annually using enrollment data, program needs, and service requirements.



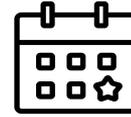
Alignment to School Structures

Staffing reflects current school configurations and instructional models to ensure consistency and equity across schools.



Reallocation of Positions

When adjustments are needed, existing positions may be reassigned to better match student and program needs.



Natural Attrition Consideration

Retirements and resignations are monitored and incorporated into staffing plans when appropriate.



Districtwide Perspective

Decisions balance classroom needs, specialized services, and overall fiscal responsibility.

This process supports stability for educators and students while responsibly managing resources.



Operating Budget Detail: Salaries vs. Expenses

Salaries (Drivers)



Increase driven entirely by contractual obligations:
+\$1.1M

Expenses (Strategic Adjustments)



Total Expense Increase:
+\$654K

19



School Salary Lines

SCHOOL/DEPARTMENT	FY26 BUDGET	FY27 PROPOSED	\$ +/- TO LINE ITEM	% +/- TO LINE ITEM	% +/- TO TOTAL BUDGET
FRANKLIN HIGH SCHOOL	\$15,147,493	\$15,576,413	\$428,920	2.83%	0.59%
FRANKLIN MIDDLE SCHOOL	\$12,670,111	\$12,653,667	-\$16,444	-0.13%	-0.02%
LINCOLN ST K-2 ELEMENTARY SCHOOL	\$6,226,465	\$6,362,185	\$135,720	2.18%	0.19%
LINCOLN ST 3-5 ELEMENTARY SCHOOL	\$6,446,747	\$6,426,652	-\$20,096	-0.31%	-0.03%
WASHINGTON ST K-2 ELEMENTARY SCHOOL	\$6,396,007	\$6,439,313	\$43,306	0.68%	0.06%
WASHINGTON ST 3-5 ELEMENTARY SCHOOL	\$5,448,625	\$5,599,299	\$150,674	2.77%	0.21%
EARLY CHILDHOOD DEVELOPMENT CENTER	\$2,874,478	\$2,938,479	\$64,001	2.23%	0.09%
ATHLETICS	\$392,609	\$402,415	\$9,806	2.50%	0.01%
SUPERINTENDENT'S OFFICE	\$326,154	\$334,299	\$8,145	2.50%	0.01%
TEACHING AND LEARNING	\$497,417	\$509,861	\$12,444	2.50%	0.02%
HUMAN RESOURCES	\$330,250	\$338,517	\$8,267	2.50%	0.01%
SCHOOL COMMITTEE	\$3,250	\$3,500	\$250	7.69%	0.00%
BUSINESS OFFICE	\$309,152	\$332,656	\$23,504	7.60%	0.03%
TECHNOLOGY	\$906,692	\$979,875	\$73,183	8.07%	0.10%
STUDENT SERVICES	\$1,275,908	\$1,409,947	\$134,039	10.51%	0.19%
TOTAL SALARY BUDGET	\$59,196,358	\$60,307,078	\$1,110,720	1.88%	1.54%



School Expense Lines

SCHOOL/DEPARTMENT	FY26 BUDGET	FY27 PROPOSED	\$ +/- TO LINE ITEM	% +/- TO LINE ITEM	% +/- TO TOTAL BUDGET
FRANKLIN HIGH SCHOOL	\$212,532	\$203,441	-\$9,091	-4.28%	-0.01%
FRANKLIN MIDDLE SCHOOL	\$72,628	\$70,031	-\$2,597	-3.58%	0.00%
LINCOLN ST K-2 ELEMENTARY SCHOOL	\$45,075	\$41,564	-\$3,512	-7.79%	0.00%
LINCOLN ST 3-5 ELEMENTARY SCHOOL	\$36,371	\$35,353	-\$1,017	-2.80%	0.00%
WASHINGTON ST K-2 ELEMENTARY SCHOOL	\$34,068	\$34,890	\$822	2.41%	0.00%
WASHINGTON ST 3-5 ELEMENTARY SCHOOL	\$35,077	\$29,183	-\$5,894	-16.80%	-0.01%
EARLY CHILDHOOD DEVELOPMENT CENTER	\$24,416	\$22,576	-\$1,841	-7.54%	0.00%
ATHLETICS	\$500,440	\$512,929	\$12,489	2.50%	0.02%
SUPERINTENDENT'S OFFICE	\$56,214	\$16,515	-\$39,699	-70.62%	-0.05%
TEACHING AND LEARNING	\$361,880	\$371,701	\$9,821	2.71%	0.01%
DISTRICT WIDE/CENTRAL OFFICE	\$1,220,431	\$1,146,115	-\$74,316	-6.09%	-0.10%
HUMAN RESOURCES	\$25,875	\$26,457	\$582	2.25%	0.00%
SCHOOL COMMITTEE	\$12,913	\$11,050	-\$1,863	-14.42%	0.00%
BUSINESS OFFICE	\$54,223	\$13,780	-\$40,443	-74.59%	-0.06%
TRANSPORTATION	\$1,864,000	\$1,992,175	\$128,175	6.88%	0.18%
TECHNOLOGY	\$510,181	\$431,313	-\$78,868	-15.46%	-0.11%
STUDENT SERVICES	\$13,403,874	\$14,510,143	\$1,106,269	8.25%	1.53%
REVOLVING AND CIRCUIT BREAKER FUNDS	-\$7,090,566	-\$7,435,040	-\$344,474	4.86%	0.48%
TOTAL EXPENSE BUDGET	\$11,379,631	\$12,034,176	\$654,545	5.75%	0.90%

The Healthcare Cost and Strategic Proposal

Health Insurance: +14% Increase (\$1.08M)

This single line item represents 1.5% of the total budget

Strategic Shift to Town Employee Health Insurance Line



School Department
Budget



School Committee
Vote to Transfer



Town Health Benefits
Line (Dept. 910)

Proposal: Move the School Department Health Benefits line to the Town Employee Health Benefits line.

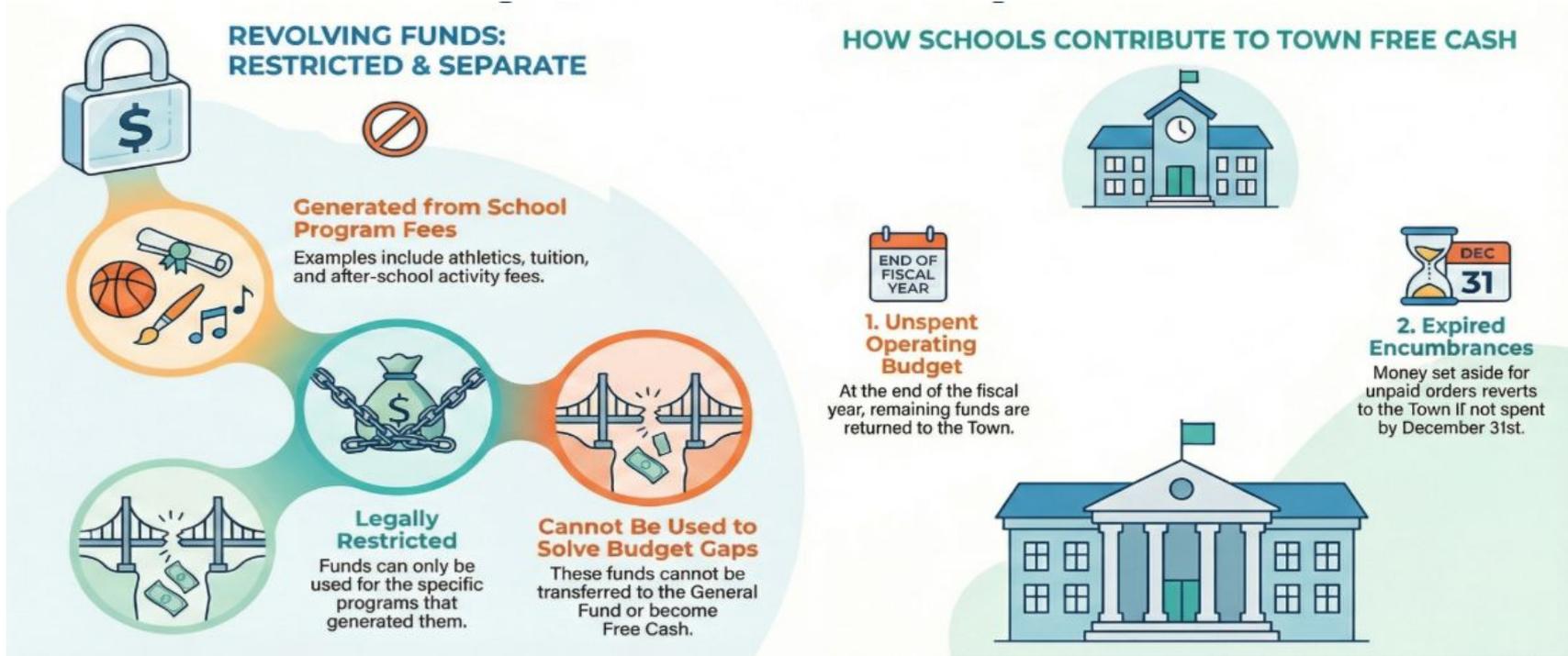
~ Centralized administration for all Franklin employees

~ Aligned with GIC transition July 2026

~ Improve forecasting

~ Eliminate duplicate accounting

Franklin Public Schools: Understanding School Funds



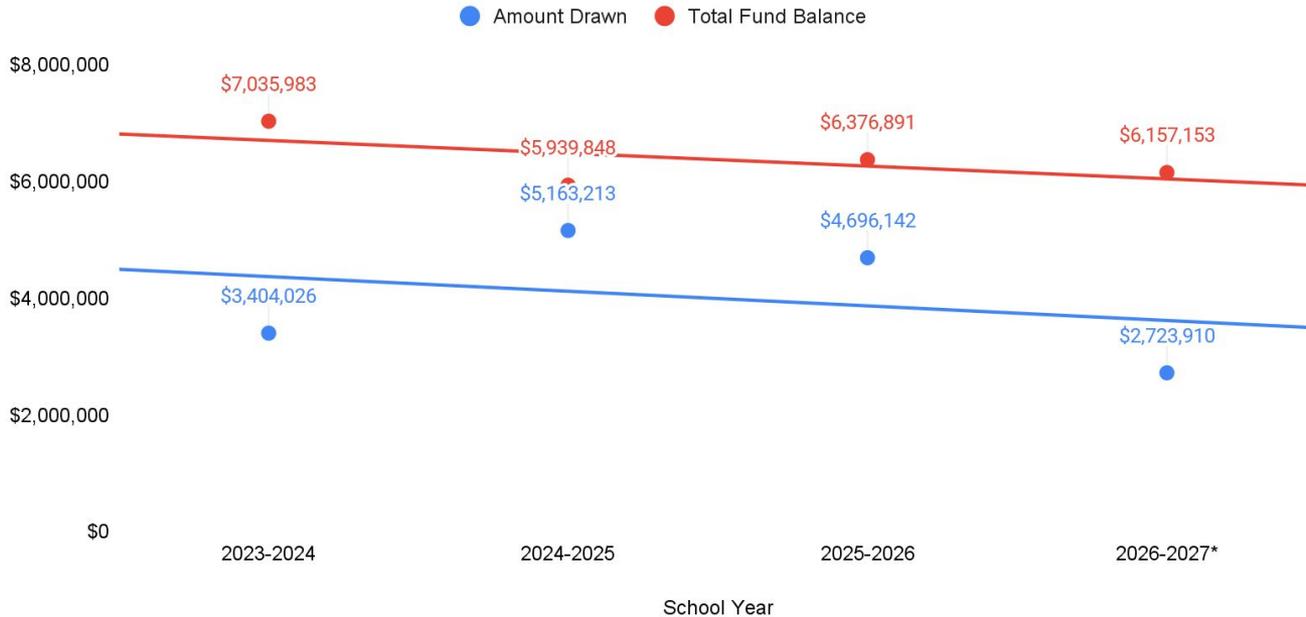
Revolving funds are legally restricted and cannot be used to create Free Cash or offset unrelated costs. However, schools contribute to Town's free cash annually through its operating budget and expired encumbrances.



Reliance on Revolving Funds

A decline in available fund balances necessitates dependence on the operating budget.

Amount Drawn and Total Fund Balance



Continued drawdown of reserves is unsustainable.



Revenue - Revolving Funds

Funding Source	FY24 Actuals	FY25 Actuals	FY26 Budgeted	FY27 Proposed	FY27 vs FY26 % Change
Lost Books	\$0	\$0	\$110,000	\$25,000	-77.27%
ECDC Tuition Receipts	\$950,000	\$800,000	\$968,907	\$600,000	-38.07%
Athletic Receipts	\$688,026	\$1,000,000	\$800,000	\$671,910	-16.01%
Pay to Ride	\$1,300,000	\$900,000	\$800,000	\$700,000	-12.50%
Technology Receipts	\$65,000	\$60,000	\$60,000	\$60,000	0.00%
LLL Solutions	\$56,000	\$56,000	\$196,000	\$196,000	0.00%
School Lunch Receipts	\$280,000	\$280,000	\$280,000	\$280,000	0.00%
Student Activities Receipts	\$65,000	\$36,000	\$156,000	\$156,000	0.00%
FEF Legacy Program	-	-	-	-	0.00%
FHS Parking Fees	-	-	\$30,000	\$35,000	16.67%
Total Revolving	\$3,404,026	\$3,132,000	\$3,400,907	\$2,723,910	-19.91%

Overall revolving request is projected to decrease by 19.9%, as continued drawdown of these funds is unsustainable.



Revenue - Grants

Funding Source	FY24 Actuals	FY25 Actuals	FY26 Budgeted	FY27 Proposed*
IDEA – Individuals with Disabilities Education Act	\$1,220,876	\$1,267,273	\$1,268,915	\$1,268,915
ECDC Grant	\$18,570	\$44,503	\$44,496	\$44,496
Title I	\$146,274	\$149,344	\$182,876	\$182,876
Title IIA	\$65,023	\$60,768	\$71,964	\$71,964
Title III A	\$14,968	\$20,258	\$20,329	\$20,329
Title IV A	\$10,719	\$10,941	\$10,485	\$10,485
Innovation Career Pathways	–	\$15,000	\$75,000	\$0
Total Grants	\$1,476,430	\$1,568,087	\$1,674,065	\$1,599,065

Grant Funding Overview

- Stable for the last 4 years, but no inflation adjustment.
- Most grants governed by federal/state agencies.
- Exposure to federal and state budget uncertainties.
- Increased risk of level-funding or reductions in future cycles.
- The ICP competitive grant was awarded, but it is not expected moving forward.
- Grants remain essential but cannot reliably fund recurring staff or core programming.

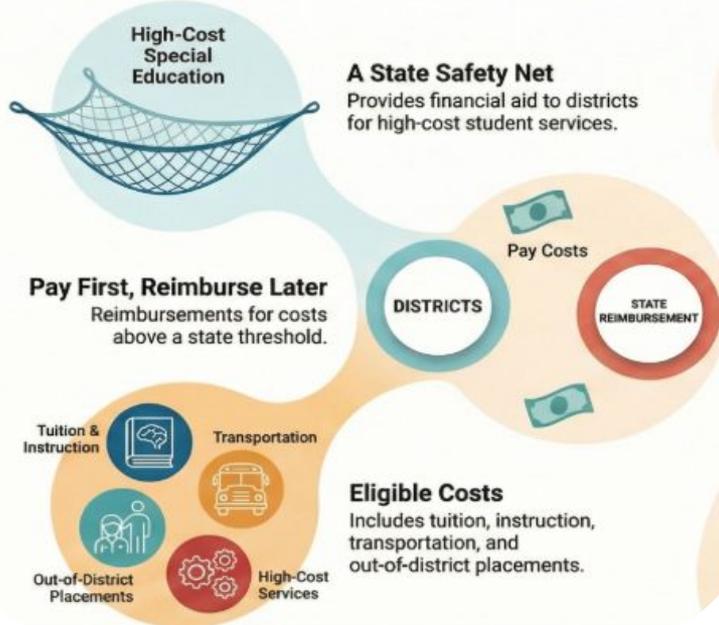
*FY27 Proposed = FY26 grant awards (FY27 allocations won't be known until Summer FY27)



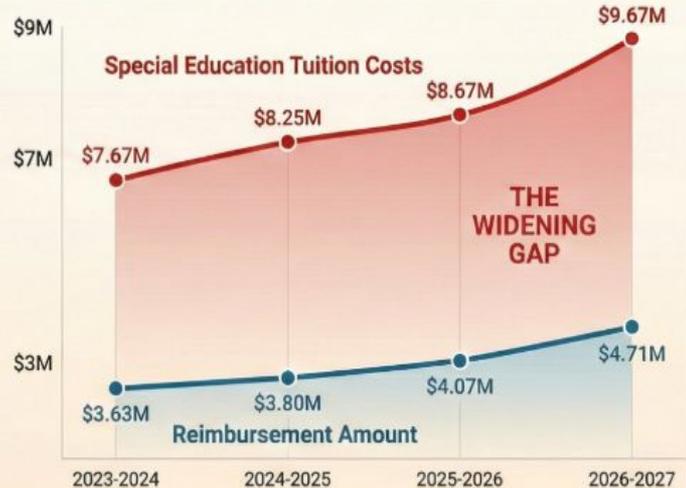
Franklin Public Schools: The Growing Gap in Special Education Funding

The “Circuit Breaker” reimbursement program for high-cost special education is failing to keep pace with rising tuition costs, creating a critical funding shortfall.

HOW THE 'CIRCUIT BREAKER' PROGRAM WORKS



COSTS ARE OUTPACING REIMBURSEMENTS



A Projected \$5 MILLION Gap

By 2026-2027, the funding shortfall is projected to reach nearly \$5 million, as costs grow much faster than state aid.



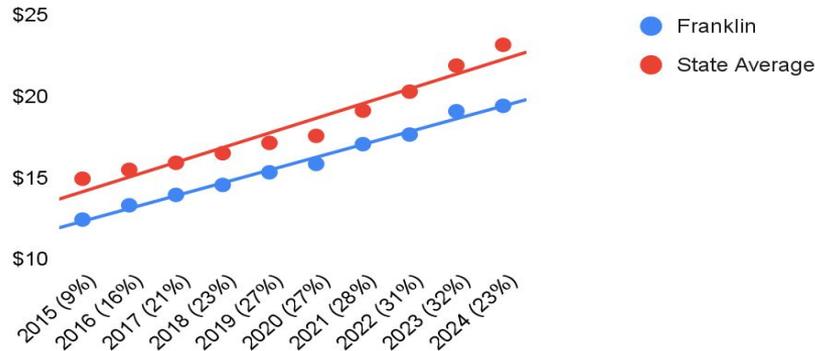
Total Per Pupil Expenditure (TPPE) Comparison to State Average

Total Per Pupil Expenditure



**Bottom
23rd
Percentile**

2015-2024 TPPE Historical Information



1. Franklin Public Schools ranks in the 23rd percentile among Massachusetts districts
2. 77% of Massachusetts districts spend more per pupil than Franklin.
3. Despite this relative spending position, FPS continues to deliver a high quality education.

2024 is the latest data available
[Spending Comparisons - School Finance](#)



The Revenue Challenge: “Hold Harmless” and Flat State Aid

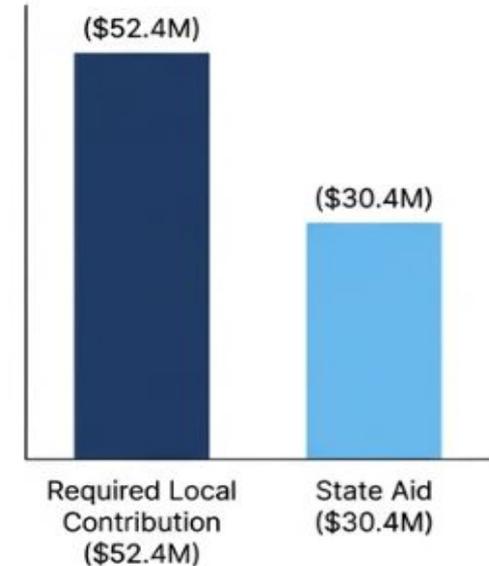
State funding formulas result in minimal growth despite inflation



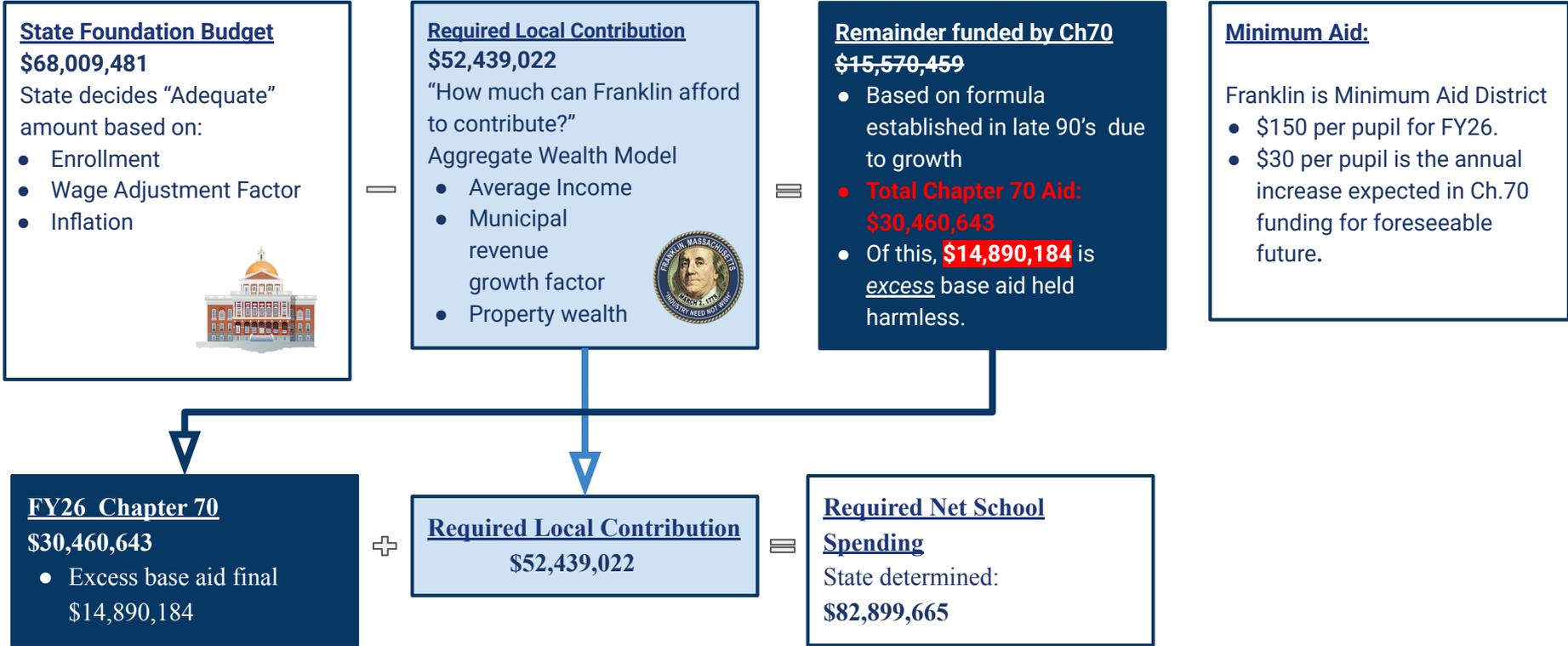
Explainer

What is Hold Harmless?

Ensures districts don't lose funding when enrollment declines, but caps increases at minimal levels (\$30/student). For Franklin, this means State Aid is effectively flat while fixed costs rise.

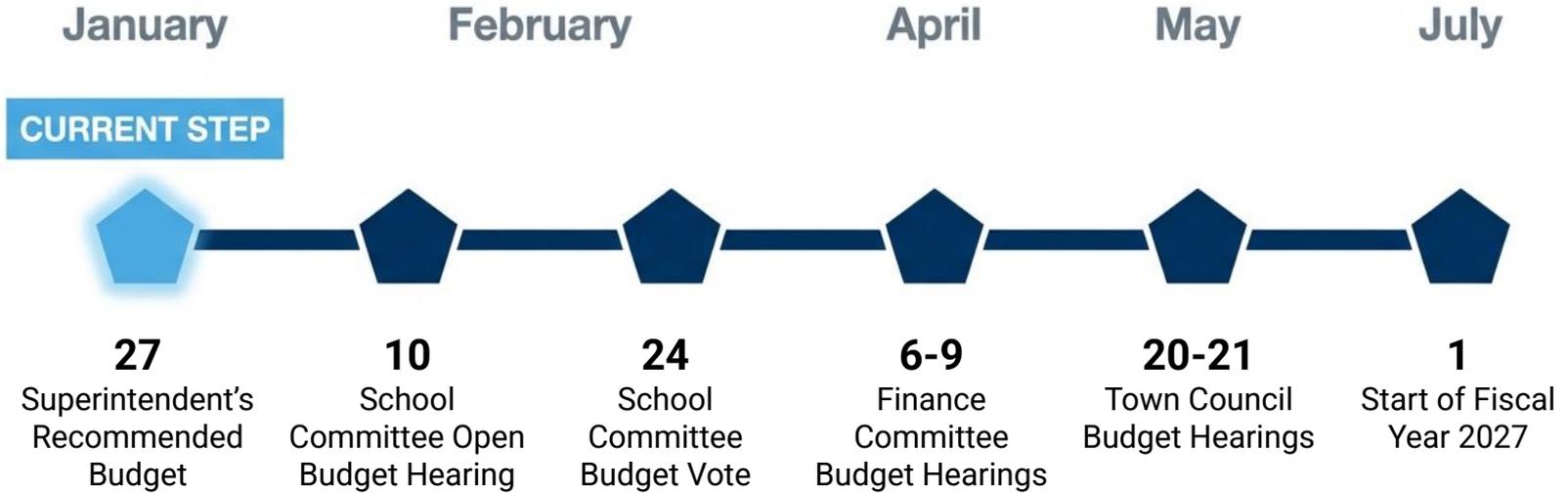


Franklin's FY26 Chapter 70 Aid



Franklin receives the minimum aid increase per pupil, resulting in flat Chapter 70 growth despite rising costs.

Path to Approval: FY27 Budget Timeline



A Disciplined Approach to Navigate a Challenging Fiscal Landscape

Structure Deficit



Contractual, SPED, and Healthcare costs are rising faster than State Aid and Local revenues.

Strategic Savings



\$3.2M in avoided in recurring costs from reorganization proving our commitment to optimizing our resources.

Sustainability



Reduced reliance on one-time revolving funds to support long term stability

Commitment



Recommended budget protects core programs prioritizes students, with a total operating request of \$81.2M



Town of Franklin
Local Receipts / Enterprise Funds Revenues
Budget vs Actual
Through 12/31/2025

Account	FY2025 Received	Received Through 12/31/2024	2026 Budget	Received Through 12/31/2025	Percentage Collected
Motor Vehicle Excise Tax	5,914,965	744,183	5,914,965	757,359	12.8%
Meals Tax	753,930	378,233	731,307	379,840	51.9%
Room (Hotel) Tax	644,602	396,966	644,602	387,933	60.2%
Cannabis Excise Tax	457,759	237,970	438,998	215,550	49.1%
Penalties and Interest	325,136	154,499	325,136	157,087	48.3%
Payment in Lieu of Taxes	24,000	24,000	24,000	19,000	79.2%
Fees-Ambulance	2,485,339	1,315,305	2,458,645	1,431,651	58.2%
Fees-Other	642,516	299,648	640,328	292,876	45.7%
Rentals	267,938	102,235	250,270	107,610	43.0%
Departmental Revenue Recreation	830,301	389,407	830,301	406,331	48.9%
Licenses and Permits	1,710,578	962,012	1,679,744	1,068,689	63.6%
Fines and Forfeits	83,490	19,017	83,490	16,616	19.9%
Investment Income	1,201,284	628,063	1,009,961	550,025	54.5%
Federal Revenue	292,950	124,068	197,858	69,044	34.9%
Miscellaneous	136,699	79,484	9,336	85,214	912.7%
General Fund (0100)	15,771,487	5,855,089	15,238,941	5,944,824	39.0%
Water Usage Charges	8,547,804	4,481,124	8,715,889	4,725,281	54.2%
Other Departmental Services	244,308	150,070	244,308	112,214	45.9%
Investment Income	19,350	-	19,350	-	- %
Water Enterprise Fund (6000)	8,811,462	4,631,194	8,979,547	4,837,494	53.9%
Sewer Usage Charges	8,016,975	4,105,593	5,992,685	4,554,171	76.0%
Other Departmental Services	205,156	128,822	205,158	62,186	30.3%
Investment Income	15,525	-	15,525	-	- %
Sewer Enterprise Fund (6500)	8,237,656	4,234,415	6,213,368	4,616,358	74.3%
Stormwater Charges	1,519,854	732,870	1,449,039	749,038	51.7%
Investment Income	7,513	-	7,513	-	- %
Stormwater Enterprise Fund (6800)	1,527,367	732,870	1,456,552	749,038	51.4%
Solid Waste Charges	3,209,347	1,488,868	3,079,969	1,584,980	51.5%
Other Departmental Services	18,207	9,199	18,207	10,567	58.0%
Investment Income	3,638	-	3,638	-	- %
Solid Waste Enterprise Fund (6900)	3,231,192	1,498,068	3,101,814	1,595,547	51.4%
Enterprise Funds	21,807,676	11,096,546	19,751,281	11,798,436	59.7%

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	Revised Budget	YTD Expended	Encumbrances	Returns
TOWN COUNCIL					
	EXPENSES	5,500.00	5,422.00	0.00	78.00
	TOTAL TOWN COUNCIL	5,500.00	5,422.00	0.00	78.00
TOWN ADMINISTRATOR					
	PERSONAL SERVICES	584,599.00	584,105.14	0.00	493.86
	EXPENSES	27,026.00	14,006.93	786.36	12,232.71
	ENCUMBRANCES	9,352.15	9,352.15	0.00	0.00
	TOTAL TOWN ADMINISTRATOR	620,977.15	607,464.22	786.36	12,726.57
FINANCE COMMITTEE					
	EXPENSES	1,500.00	374.00	0.00	1,126.00
	TOTAL FINANCE COMMITTEE	1,500.00	374.00	0.00	1,126.00
COMPTROLLER					
	PERSONAL SERVICES	738,925.00	733,622.25	0.00	5,302.75
	EXPENSES	104,800.00	93,486.85	9,500.00	1,813.15
	TOTAL COMPTROLLER	843,725.00	827,109.10	9,500.00	7,115.90
BOARD OF ASSESSORS					
	PERSONAL SERVICES	387,597.00	386,629.31	0.00	967.69
	EXPENSES	127,400.00	125,595.39	0.00	1,804.61
	TOTAL BOARD OF ASSESSORS	514,997.00	512,224.70	0.00	2,772.30

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	RevisedBudget	YTD Expended	Encumbrances	Returns
TREASURER/COLLECTOR					
	PERSONAL SERVICES	388,947.00	386,226.34	0.00	2,720.66
	EXPENSES	75,605.00	61,823.26	0.00	13,781.74
	TOTAL TREASURER/COLLECTOR	464,552.00	448,049.60	0.00	16,502.40
LEGAL SERVICES					
	PERSONAL SERVICES	128,726.00	128,604.91	0.00	121.09
	EXPENSES	60,000.00	38,777.84	2,702.50	18,519.66
	TOTAL LEGAL SERVICES	188,726.00	167,382.75	2,702.50	18,640.75
HUMAN RESOURCES					
	PERSONAL SERVICES	324,904.00	292,380.93	0.00	32,523.07
	EXPENSES	38,950.00	29,435.07	0.00	9,514.93
	TOTAL HUMAN RESOURCES	363,854.00	321,816.00	0.00	42,038.00
INFORMATION TECHNOLOGY					
	EXPENSES	520,053.00	403,765.86	63,584.00	52,703.14
	TOTAL INFORMATION TECHNOLOGY	520,053.00	403,765.86	63,584.00	52,703.14
TOWN CLERK					
	PERSONAL SERVICES	248,955.00	246,672.89	0.00	2,282.11
	EXPENSES	21,150.00	15,013.76	0.00	6,136.24
	ENCUMBRANCES	118.99	118.99	0.00	0.00
	TOTAL TOWN CLERK	270,223.99	261,805.64	0.00	8,418.35

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	Revised Budget	YTD Expended	Encumbrances	Returns
ELECTION & REGISTRATION					
	PERSONAL SERVICES	169,079.00	101,593.48	0.00	67,485.52
	EXPENSES	67,900.00	67,801.83	0.00	98.17
	TOTAL ELECTION & REGISTRATION	236,979.00	169,395.31	0.00	67,583.69
CONSERVATION COMMISSION					
	PERSONAL SERVICES	79,541.00	79,253.60	0.00	287.40
	EXPENSES	12,060.00	7,021.04	180.81	4,858.15
	TOTAL CONSERVATION COMMISSION	91,601.00	86,274.64	180.81	5,145.55
ZONING BOARD OF APPEALS					
	EXPENSES	7,000.00	2,116.18	0.00	4,883.82
	TOTAL ZONING BOARD OF APPEALS	7,000.00	2,116.18	0.00	4,883.82
PLANNING & GROWTH MGMT					
	PERSONAL SERVICES	368,017.00	366,813.70	0.00	1,203.30
	EXPENSES	28,500.00	19,759.72	0.00	8,740.28
	TOTAL PLANNING & GROWTH MGMT	396,517.00	386,573.42	0.00	9,943.58
AGRICULTURAL COMMISSION					
	EXPENSES	1,000.00	297.89	0.00	702.11
	TOTAL AGRICULTURAL COMMISSION	1,000.00	297.89	-	702.11
PUBLIC PROPERTY & BUILDINGS					
	PERSONAL SERVICES	3,334,614.00	3,156,804.54	0.00	177,809.46
	EXPENSES	5,534,040.00	5,427,719.92	65,629.06	40,691.02
	ENCUMBRANCES	138,463.45	20,983.44	0.00	117,480.01
	TOTAL PUBLIC PROPERTY & BUILDINGS	9,007,117.45	8,605,507.90	65,629.06	335,980.49

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	Revised Budget	YTD Expended	Encumbrances	Returns
PURCHASING/CENTRAL SERVICES					
	PERSONAL SERVICES	92,249.00	89,056.89	0.00	3,192.11
	EXPENSES	170,524.00	153,206.25	188.19	17,129.56
	TOTAL PURCHASING/CENTRAL SERVICES	262,773.00	242,263.14	188.19	20,321.67
POLICE					
	PERSONAL SERVICES	6,719,304.00	6,469,755.32	0.00	249,548.68
	EXPENSES	629,016.00	576,968.50	16,277.87	35,769.63
	ENCUMBRANCES	32,257.15	25,537.66	0.00	6,719.49
	TOTAL POLICE	7,380,577.15	7,072,261.48	16,277.87	292,037.80
FIRE					
	PERSONAL SERVICES	7,181,065.00	7,102,298.22	0.00	78,766.78
	EXPENSES	506,000.00	424,576.61	4,900.00	76,523.39
	ENCUMBRANCES	20,806.14	20,216.06	0.00	590.08
	TOTAL FIRE	7,707,871.14	7,547,090.89	4,900.00	155,880.25
REGIONAL DISPATCH					
	EXPENSES	1,309,797.00	1,309,796.24	0.00	0.76
	TOTAL REGIONAL DISPATCH	1,309,797.00	1,309,796.24	0.00	0.76
INSPECTION DEPARTMENT					
	PERSONAL SERVICES	416,583.00	397,488.13	0.00	19,094.87
	EXPENSES	29,950.00	29,494.18	0.00	455.82
	TOTAL INSPECTION DEPARTMENT	446,533.00	426,982.31	0.00	19,550.69
ANIMAL CONTROL					
	EXPENSES	104,700.00	91,978.98	0.00	12,721.02
	TOTAL ANIMAL CONTROL	104,700.00	91,978.98	0.00	12,721.02

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	RevisedBudget	YTD Expended	Encumbrances	Returns
FRANKLIN PUBLIC SCHOOLS					
	UNDEFINED	77,471,178.99	77,268,590.99	193,520.61	9,067.39
	ENCUMBRANCES	88,832.31	62,901.16	0.00	25,931.15
	TOTAL FRANKLIN PUBLIC SCHOOLS	77,560,011.30	77,331,492.15	193,520.61	34,998.54
TRI-COUNTY REGIONAL SCHOOL					
	EXPENSES	2,908,492.00	2,908,491.51	0.00	0.49
	TOTAL TRI-COUNTY REGIONAL SCHOOL	2,908,492.00	2,908,491.51	0.00	0.49
NORFOLK AGGIE VOC ED TUITION					
	SPECIAL PURPOSE	87,093.00	87,009.65	0.00	83.35
	TOTAL NORFOLK AGGIE VOC ED TUITION	87,093.00	87,009.65	0.00	83.35
DEPARTMENT OF PUBLIC WORKS					
	PERSONAL SERVICES	1,994,117.00	1,662,214.22	0.00	331,902.78
	EXPENSES	3,715,550.00	3,280,237.62	435,293.48	18.90
	ENCUMBRANCES	241,109.49	210,042.51	0.00	31,066.98
	TOTAL DEPARTMENT OF PUBLIC WORKS	5,950,776.49	5,152,494.35	435,293.48	362,988.66
BOARD OF HEALTH					
	PERSONAL SERVICES	284,853.00	254,272.20	0.00	30,580.80
	EXPENSES	48,400.00	46,117.09	0.00	2,282.91
	TOTAL BOARD OF HEALTH	333,253.00	300,389.29	0.00	32,863.71
DISABILITY COMMISSION					
	EXPENSES	1,000.00	689.91	0.00	310.09
	TOTAL DISABILITY COMMISSION	1,000.00	689.91	0.00	310.09

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	RevisedBudget	YTD Expended	Encumbrances	Returns
COUNCIL ON AGING					
	PERSONAL SERVICES	542,232.00	540,760.81	0.00	1,471.19
	EXPENSES	33,100.00	32,645.81	0.00	454.19
	TOTAL COUNCIL ON AGING	575,332.00	573,406.62	0.00	1,925.38
VETERANS SERVICES					
	PERSONAL SERVICES	122,587.00	122,281.40	0.00	305.60
	EXPENSES	12,115.00	10,627.63	0.00	1,487.37
	OTHER PROGRAMS	165,000.00	126,051.89	0.00	38,948.11
	TOTAL VETERANS SERVICES	299,702.00	258,960.92	0.00	40,741.08
LIBRARY					
	PERSONAL SERVICES	862,725.00	807,112.17	0.00	55,612.83
	EXPENSES	292,897.08	257,381.32	0.00	35,515.76
	TOTAL LIBRARY	1,155,622.08	1,064,493.49	0.00	91,128.59
RECREATION					
	PERSONAL SERVICES	506,472.00	503,426.63	2,249.13	796.24
	EXPENSES	324,500.00	321,166.55	0.00	3,333.45
	ENCUMBRANCES	1,428.55	1,417.77	0.00	10.78
	TOTAL RECREATION	832,400.55	826,010.95	2,249.13	4,140.47
HISTORICAL MUSEUM					
	PERSONAL SERVICES	70,057.00	69,722.96	0.00	334.04
	EXPENSES	10,000.00	3,911.72	90.72	5,997.56
	ENCUMBRANCES	570.06	570.06	0.00	0.00
	TOTAL HISTORICAL MUSEUM	80,627.06	74,204.74	90.72	6,331.60

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	RevisedBudget	YTD Expended	Encumbrances	Returns
HISTORICAL COMMISSION					
	EXPENSES	4,000.00	3,639.21	0.00	360.79
	ENCUMBRANCES	301.99	301.99	0.00	0.00
	TOTAL HISTORICAL COMMISSION	4,301.99	3,941.20	0.00	360.79
ARTS & CULTURE					
	PERSONAL SERVICES	95,000.00	94,599.28	0.00	400.72
	EXPENSES	15,400.00	9,605.46	0.00	5,794.54
	TOTAL ARTS & CULTURE	110,400.00	104,204.74	0.00	6,195.26
CULTURAL COUNCIL					
	EXPENSES	25,000.00	25,000.00	0.00	0.00
	TOTAL CULTURAL COUNCIL	25,000.00	25,000.00	0.00	0.00
CULTURAL DISTRICT COMMITTEE					
	EXPENSES	2,000.00	525.78	0.00	1,474.22
	TOTAL CULTURAL DISTRICT COMMITTEE	2,000.00	525.78	0.00	1,474.22
DEBT SERVICE - PRINCIPAL					
	EXPENSES	3,990,000.00	3,990,000.00	0.00	0.00
	TOTAL DEBT SERVICE - PRINCIPAL	3,990,000.00	3,990,000.00	0.00	0.00
DEBT SERVICE - INTEREST					
	EXPENSES	2,067,086.50	2,056,945.74	0.00	10,140.76
	TOTAL DEBT SERVICE - INTEREST	2,067,086.50	2,056,945.74	0.00	10,140.76
COUNTY ASSESSMENTS & CHARGES					
	UNDEFINED	262,362.00	262,362.46	0.00	-0.46
	TOTAL COUNTY ASSESSMENTS &	262,362.00	262,362.46	0.00	-0.46

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	Revised Budget	YTD Expended	Encumbrances	Returns
EMPLOYEE BENEFITS					
	EXPENSES	15,143,121.00	14,865,729.74	1,074.00	276,317.26
	TOTAL EMPLOYEE BENEFITS	15,143,121.00	14,865,729.74	1,074.00	276,317.26
RISK MANAGEMENT					
	EXPENSES	819,571.00	805,505.96	225.00	13,840.04
	TOTAL RISK MANAGEMENT	819,571.00	805,505.96	225.00	13,840.04
TRANSFERS TO/FROM OTHER FUNDS					
	EXPENSES	1,703,850.00	1,703,850.00	0.00	0.00
	TOTAL TRANSFERS TO/FROM OTHER	1,703,850.00	1,703,850.00	0.00	0.00
TOTAL GENERAL FUND		144,658,575.85	141,891,661.42	796,201.73	1,970,712.70

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	RevisedBudget	YTD Expended	Encumbrances	Returns
WATER					
	PERSONAL SERVICES	1,783,316.00	1,517,677.35	0.00	265,638.65
	EXPENSES	2,491,147.00	2,106,308.12	30,732.56	354,106.32
	ENCUMBRANCES	75,381.24	65,040.75	0.00	10,340.49
	TOTAL WATER	4,349,844.24	3,689,026.22	30,732.56	630,085.46
DEBT SERVICE - PRINCIPAL					
	EXPENSES	2,009,026.00	1,977,767.16	0.00	31,258.84
	TOTAL DEBT SERVICE - PRINCIPAL	2,009,026.00	1,977,767.16	0.00	31,258.84
DEBT SERVICE - INTEREST					
	EXPENSES	848,646.00	451,581.66	0.00	397,064.34
	TOTAL DEBT SERVICE - INTEREST	848,646.00	451,581.66	0.00	397,064.34
TRANSFERS TO/FROM OTHER FUNDS					
	EXPENSES	2,026,231.87	2,026,231.87	0.00	0.00
	TOTAL TRANSFERS TO/FROM OTHER	2,026,231.87	2,026,231.87	0.00	0.00
	TOTAL WATER ENTERPRISE FUND	9,233,748.11	8,144,606.91	30,732.56	1,058,408.64

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	Revised Budget	YTD Expended	Encumbrances	Returns
SEWER					
	PERSONAL SERVICES	989,282.00	776,062.37	0.00	213,219.63
	EXPENSES	4,237,224.00	3,897,205.54	7,073.12	332,945.34
	ENCUMBRANCES	33,774.18	33,774.18	0.00	0.00
	TOTAL SEWER	5,260,280.18	4,707,042.09	7,073.12	546,164.97
DEBT SERVICE - PRINCIPAL					
	EXPENSES	245,000.00	245,000.00	0.00	0.00
	TOTAL DEBT SERVICE - PRINCIPAL	245,000.00	245,000.00	0.00	
DEBT SERVICE - INTEREST					
	EXPENSES	396,525.00	52,400.00	0.00	344,125.00
	TOTAL DEBT SERVICE - INTEREST	396,525.00	52,400.00	0.00	344,125.00
TRANSFERS TO/FROM OTHER FUNDS					
	EXPENSES	621,000.00	621,000.00	0.00	0.00
	TOTAL TRANSFERS TO/FROM OTHER	621,000.00	621,000.00	0.00	0.00
	TOTAL SEWER ENTERPRISE FUND	6,522,805.18	5,625,442.09	7,073.12	890,289.97
SOLID WASTE PROGRAM					
	PERSONAL SERVICES	141,400.00	140,719.96	0.00	680.04
	EXPENSES	2,776,549.00	2,753,219.51	0.00	23,329.49
	ENCUMBRANCES	2,590.00	-	0.00	2,590.00
	TOTAL SOLID WASTE PROGRAM	2,920,539.00	2,893,939.47	0.00	26,599.53
TRANSFERS TO/FROM OTHER FUNDS					
	EXPENSES	145,500.00	145,500.00	0.00	0.00
	TOTAL TRANSFERS TO/FROM OTHER	145,500.00	145,500.00	0.00	0.00
	TOTAL SOLID WASTE ENTERPRISE FUND	4,040,039.00	3,039,439.47	0.00	26,599.53

Town of Franklin FY 2025 Expenditures Analysis By Department

GENERAL FUND

Department	Account Description	RevisedBudget	YTD Expended	Encumbrances	Returns
STORMWATER					
	PERSONAL SERVICES	371,296.00	363,161.26	0.00	8,134.74
	EXPENSES	728,360.00	422,914.21	123,165.00	182,280.79
	ENCUMBRANCES	115,676.00	76,290.00	0.00	39,386.00
	TOTAL SOLID WASTE PROGRAM	1,215,332.00	862,365.47	123,165.00	229,801.53
TRANSFERS TO/FROM OTHER FUNDS					
	EXPENSES	300,500.00	300,500.00	0.00	0.00
	TOTAL TRANSFERS TO/FROM OTHER	300,500.00	300,500.00	0.00	0.00
	TOTAL SOLID WASTE ENTERPRISE FUND	1,515,832.00	1,162,865.47	123,165.00	229,801.53

Town of Franklin

FY2025 Revenue Analysis by Department

<u>Taxes</u>	<u>Budget</u>	<u>Actual</u>	<u>Excess/(Shortfall)</u>
Property Taxes	\$ 97,738,863.41	\$ 96,706,374.13	\$ (1,032,489.28)
Motor Vehicle Excise Tax	\$ 5,348,298.00	\$ 5,914,965.44	\$ 566,667.44
Tax Liens Redeemed	\$ -	\$ 79,303.11	\$ 79,303.11
Penalties/Interest	\$ 294,561.00	\$ 325,190.53	\$ 30,629.53
PMT in Lieu of Taxes	\$ 22,863.00	\$ 24,000.00	\$ 1,137.00
Fines & Forfeits	\$ -	\$ 43,455.12	\$ 43,455.12
	\$ 103,404,585.41	\$ 103,093,288.33	\$ (311,297.08)
 <u>Town Administrator</u>			
Fees		\$ 30,120.00	\$ 30,120.00
Rentals	\$ 238,352.00	\$ 253,537.13	\$ 15,185.13
	\$ 238,352.00	\$ 283,657.13	\$ 45,305.13 *
 <u>Board of Assessors</u>			
Fees	\$ -		\$ -
Other Dept Revenue	\$ -	\$ 1,780.00	\$ 1,780.00
	\$ -	\$ 1,780.00	\$ 1,780.00
 <u>Treasurer/Collector</u>			
Fees	\$ -	\$ 33,772.00	\$ 33,772.00
	\$ -	\$ 33,772.00	\$ 33,772.00
 <u>Town Clerk</u>			
Fees		\$ 30,968.45	\$ 30,968.45 *
	\$ -	\$ 30,968.45	\$ 30,968.45
 <u>Conservations</u>			
Fees	\$ -	\$ 4,074.99	\$ 4,074.99
	\$ -	\$ 4,074.99	\$ 4,074.99
 <u>Planning</u>			
Fees	\$ -		\$ -
	\$ -	\$ 42,137.31	\$ 42,137.31 *
	\$ -	\$ 42,137.31	\$ 42,137.31
 <u>Appeals Board</u>			
Fees	\$ -	\$ 10,920.00	\$ 10,920.00 *
	\$ -	\$ 10,920.00	\$ 10,920.00
 <u>Police</u>			
Fees	\$ -	\$ 74,163.50	\$ 74,163.50 *
	\$ -	\$ 74,163.50	\$ 74,163.50

Town of Franklin

FY2025 Revenue Analysis by Department

<u>Taxes</u>	<u>Budget</u>	<u>Actual</u>	<u>Excess/(Shortfall)</u>
<u>Fire</u>			
Other charges for Serv	\$ 2,060,466.00	\$ 2,485,485.81	\$ 425,019.81
Fees		\$ 132,455.81	\$ 132,455.81 *
	<u>\$ 2,060,466.00</u>	<u>\$ 2,617,941.62</u>	<u>\$ 557,475.62</u>

<u>Inspections</u>			
Fees	\$ -	\$ 29,175.00	\$ 29,175.00 *
	<u>\$ -</u>	<u>\$ 29,175.00</u>	<u>\$ 29,175.00</u>

<u>All Licenses & Permits - Various Departments</u>			
Building Permits	\$ 1,421,479.00	\$ 931,874.34	\$ (489,604.66) *
Other Permits Gas, Elect	\$ -	\$ 367,790.50	\$ 367,790.50 *
Town Administrator	\$ -	\$ 125,547.50	\$ 125,547.50 *
Town Clerk	\$ -	\$ 80,705.00	\$ 80,705.00 *
Planning	\$ -	\$ 6,000.00	\$ 6,000.00 *
Appeals Board	\$ -	\$ 28,900.00	\$ 28,900.00 *
Police	\$ -	\$ 860.00	\$ 860.00 *
Fire	\$ -	\$ 19,720.00	\$ 19,720.00 *
DPW	\$ -	\$ 83,280.00	\$ 83,280.00 *
Board of Health	\$ -	\$ 65,901.02	\$ 65,901.02 *
	<u>\$ 1,421,479.00</u>	<u>\$ 1,710,578.36</u>	<u>\$ 289,099.36</u>

<u>DPW</u>			
Fees	\$ -	\$ 21,576.32	\$ 21,576.32 *
	<u>\$ -</u>	<u>\$ 21,576.32</u>	<u>\$ 21,576.32</u>

<u>Recycling</u>			
Textile & Surbside	\$ 609,836.00	\$ 205,328.29	\$ (404,507.71)
	<u>\$ 609,836.00</u>	<u>\$ 205,328.29</u>	<u>\$ (404,507.71)</u>

<u>Board of Health</u>			
Fees	\$ -	\$ 3,810.00	\$ 3,810.00 *
	<u>\$ -</u>	<u>\$ 3,810.00</u>	<u>\$ 3,810.00</u>

<u>Library</u>			
Fees	\$ -	\$ 27,903.49	\$ 27,903.49
		<u>\$ 27,903.49</u>	<u>\$ 27,903.49</u>

Town of Franklin

FY2025 Revenue Analysis by Department

<u>Taxes</u>	<u>Budget</u>	<u>Actual</u>	<u>Excess/(Shortfall)</u>
<u>Recreation</u>			
Program Fees	\$ 696,080.00	\$ 830,301.24	\$ 134,221.24
Rentals	\$ -	\$ 14,401.26	\$ 14,401.26
Dep Rev-Recreation	\$ -	\$ 844,702.50	\$ 148,622.50
<u>Not Otherwise Classified</u>			
Investment Income	\$ 961,868.00	\$ 1,201,283.80	\$ 239,415.80
Court Fines	\$ 79,884.00	\$ 23,485.80	\$ (56,398.20)
Hotel/Motel Tax	\$ 617,658.00	\$ 644,601.99	\$ 26,943.99
Meals Tax	\$ 663,791.00	\$ 753,930.04	\$ 90,139.04
Cannabis Excise Tax	\$ 408,570.00	\$ 457,758.58	\$ 49,188.58
Misc Recurring Revenue		\$ 136,698.57	\$ 136,698.57
Mis Nonrecurring	\$ 8,891.00	\$ 10,677.86	\$ 1,786.86
	\$ 2,740,662.00	\$ 3,228,436.64	\$ 487,774.64
<u>Federal Revenue</u>			
FEMA Reimbursement		\$ 66,428.50	\$ 66,428.50
Medicare Reimbursemen	\$ 188,436.00	\$ 226,521.25	\$ 38,085.25
	\$ 188,436.00	\$ 292,949.75	\$ 104,513.75
<u>State Revenue</u>			
	\$ 33,956,431.00	\$ 34,180,577.86	\$ 224,146.86
	\$ 33,956,431.00	\$ 34,180,577.86	\$ 224,146.86
	\$ 144,968,287.41	\$ 146,737,741.54	\$ 1,421,414.13



**TOWN
ADMINISTRATOR**
TOWN *of* FRANKLIN

MEMORANDUM

February 6, 2026

To: Town Council
From: Jamie Hellen, Town Administrator

RE: Resolution 26-03: Free Cash to Stabilization Account Transfers – Request to Table

For Resolution 26-03, I am requesting the Town Council to “table” this vote until June 10th, 2026 when I anticipate a final budget vote. While staff are prioritizing and recommending to execute the town’s policy of 10% of free cash going toward OPEB Trust, we think it is prudent to wait to enact this resolution until after final health care numbers arrive. Final numbers include any deficits/surpluses from the current Health Care consortium and/or the cost of the GIC after open enrollment.

The Finance Committee unanimously approved this request in January.

Please let me know if you have any questions.



**TOWN OF FRANKLIN
RESOLUTION 26-03**

APPROPRIATION: Free Cash to Stabilization Accounts Transfers

TOTAL REQUESTED: \$451,845

PURPOSE: Continued Funding of the Stabilization Fund(s) per Town Policy

Transfer to:	Reason	Source	Amount
OPEB Trust Fund	Continued Funding 10% of Free Cash	Free Cash	\$451,845

FINANCE COMMITTEE ACTION

Meeting Date: 1/14/2026

Vote: 9-0

Recommended Amount: \$451,845

MOTION:

Be It Moved and Voted by the Town Council that the sum of Four Hundred Fifty-One Thousand Eight Hundred Forty-Five Dollars (\$451,845) be transferred from Free Cash to the OPEB Trust Fund in the amount and for the purpose outlined above.

This Resolution shall become effective according to provisions of the Town of Franklin Home Rule Charter.

DATED: _____, 2026

VOTED: _____

UNANIMOUS: _____

A TRUE RECORD ATTEST:

YES: _____ **NO:** _____

ABSTAIN: _____ **ABSENT:** _____

RECUSED: _____

**Nancy Danello, CMC
Town Clerk**

**Ted Cormier-Leger
Franklin Town Council**



TOWN OF FRANKLIN RESOLUTION 26-04

APPROPRIATION: Capital FY26

Total Requested From: Free Cash \$1,810,139

PURPOSE: To appropriate funds for the 2026 Capital Improvement Plan

Tier 1 Requests

Department	Description	Category	Amount	Total
School	Special Education Van	Vehicle	\$76,538	\$76,538
Facilities	Senior Center Fire Prevention System	Equipment	\$750,000	\$750,000
Technology	Wireless Access Point Licenses	Technology	\$115,000	
Technology	Extend Support for Virtual Env. to 2027	Technology	\$50,000	
Technology	350 Chromebooks - 6th Graders	Technology	\$100,000	\$265,000
Fire	Structural Firefighter & EMS Clothing	Equipment	\$61,285	
Fire	MSA G1 SCBA Facepieces	Equipment	\$29,585	
Fire	Durable Pre-Hospital Cardiac Equip.	Equipment	\$160,550	
Fire	Portable Radios & Accessories	Equipment	\$32,440	
Fire	Radio Communications Infrastructure	Equipment	\$39,675	\$323,535
Police	Police Vehicle Replacement	Vehicle	\$284,466	
Police	Electronic Control Weapons (Tasers)	Equipment	\$69,800	
Police	Protective Body Armor	Equipment	\$12,400	\$366,666
DPW General Fund	Fuel Pumps	Equipment	\$15,800	\$15,800
Purchasing	Pitney Bowes SendPro MailCenter 2000	Equipment	\$12,600	12,600
	TOTAL FREE CASH APPROPRIATION			\$1,810,139

FINANCE COMMITTEE ACTION

Meeting Date: 1/14/2026

Vote: 8-1

Recommended Amount: \$1,810,139

MOTION

Be It Moved and Voted by the Town Council that the sum of One Million Eight Hundred Ten Thousand, One Hundred Thirty-Nine Dollars (\$1,810,139) be appropriated from Free Cash, to be expended at the discretion of the Town Administrator for the FY2026 Capital Improvement Plan as outlined above including any residual funds remaining in these line items.

This Resolution shall become effective according to provisions of the Town of Franklin Home Rule Charter.

DATED: _____, 2026

VOTED: _____

UNANIMOUS: _____

A TRUE RECORD ATTEST:

YES: _____ **NO:** _____

ABSTAIN: _____ **ABSENT:** _____

RECUSED: _____

Nancy Danello, CMC
Town Clerk

Ted Cormier-Leger
Franklin Town Council



TOWN OF FRANKLIN RESOLUTION 26-05

APPROPRIATION: Capital FY26 – Enterprise Funds

Total Requested From:

Water Retained Earnings	\$1,440,600
Sewer Retained Earnings	\$1,745,600
Stormwater Retained Earnings	\$ 267,600

PURPOSE: To appropriate Enterprise funds for the 2026 Capital Improvement Plan

Water Enterprise	Water Main Replacement Part 1	Infrastructure	\$1,000,000	
	Meter Replacement	Equipment	\$100,000	
	Fuel Pumps	Equipment	\$10,600	
	Mini Excavator	Vehicle	\$280,000	
	Future Treatment Feasibility Study	Infrastructure	\$50,000	
	TOTAL WATER ENTERPRISE APPROPRIATION			\$1,440,600
Sewer Enterprise	Ford F600 w/Hydraulic Crane & Access	Vehicle	\$215,000	
	Pine St Sewer Main Spt Repairs	Infrastructure	\$500,000	
	Asset Management – Phase 2	Infrastructure	\$95,000	
	Fuel Pumps	Equipment	\$10,600	
	Sewer Rehabilitation	Infrastructure	\$500,000	
	Phase II Sewer SCADA Upgrades	Infrastructure	\$175,000	
	Replace Control Systems At Lift 7	Equipment	\$250,000	
	TOTAL SEWER ENTERPRISE APPROPRIATION			\$1,745,600
Stormwater Enterprise	Caterpillar M314 Wheeled Excavator	Equipment	\$77,000	
	Fuel Pumps	Equipment	\$10,600	
	Catch Basin for Hook Truck	Equipment	\$180,000	
	TOTAL STORMWATER ENTERPRISE APPROPRIATION			\$267,600
TOTAL ENTERPRISE FUNDS APPROPRIATION				\$3,453,800

FINANCE COMMITTEE ACTION

Meeting Date: 1/14/2026

Vote: 9-0

Recommended Amount: \$3,453,800

MOTION

Be It Moved and Voted by the Town Council that the sums of One Million Four Hundred Forty Thousand Six Hundred Dollars (\$1,440,600) be appropriated from Water Retained Earnings, One Million Seven Hundred Forty-Five Thousand Six Hundred Dollars (\$1,745,600) be appropriated from Sewer Retained Earnings and Two Hundred Sixty-Seven Thousand Six Hundred Dollars (\$267,600) be appropriated from Stormwater Retained Earnings. Total Enterprise Funds appropriation, Three Million Four Hundred Fifty-Three Thousand Eight Hundred Dollars (\$3,453,800) to be expended at the discretion of the Town Administrator for the FY2026 Capital Improvement Plan as outlined above including any residual funds remaining in these line items.

This Resolution shall become effective according to provisions of the Town of Franklin Home Rule Charter.

DATED: _____, 2026

VOTED: _____

UNANIMOUS: _____

A TRUE RECORD ATTEST:

YES: _____ **NO:** _____

ABSTAIN: _____ **ABSENT:** _____

RECUSED: _____

Nancy Danello, CMC
Town Clerk

Ted Cormier-Leger
Franklin Town Council



**TOWN
ADMINISTRATOR**
TOWN of FRANKLIN

MEMORANDUM

February 6, 2026

To: Town Council
From: Jamie Hellen, Town Administrator

RE: Resolution 26-09: Gift Acceptance - Veterans Services Department

The Veterans Services Department has received several generous donations in the total combined amount of \$450. These donations will be applied toward the Franklin Municipal Veterans' Assistance Fund to be used at the Department's discretion in support of local Veterans and their families.

The Town extends our sincere appreciation to all who have donated to the Franklin Community. Thank you for your continued generosity and support!

Donation Summary:

Veterans Services Dept: \$ 450.00

June Borge	\$ 50.00
Dianne Whiton-Viera	\$ 150.00
Jose Sousa	\$ 150.00
Jeanne Scoba	\$ 100.00

TOTAL: \$ 450.00

Please let me know if you have any questions.



**TOWN OF FRANKLIN
RESOLUTION 26-09**

ACCEPTANCE OF GIFTS - VETERANS SERVICES DEPT.

WHEREAS, the Veterans Services Department has received generous donations in the total amount of Four Hundred Fifty Dollars and Zero Cents (\$450.00) to be used at the discretion of the Department as follows:

Donation Summary:

VETERANS SERVICES DEPARTMENT - \$450.00

- Donations to be used at the discretion of the Veterans Services Department through the Franklin Municipal Veterans' Assistance Fund in support of local veterans and their families.

List of all donors is included in the February 11, 2026 Town Council meeting agenda packet.

NOW THEREFORE, BE IT RESOLVED THAT:

The Town Council of the Town of Franklin on behalf of the Veterans Services Department gratefully accepts these generous donations to be used at the discretion of the Veterans Services Department for the purposes noted above.

This Resolution shall become effective according to the provisions of the Town of Franklin Home Rule Charter.

DATED: _____, 2026

VOTED: _____

UNANIMOUS: _____

A TRUE RECORD ATTEST:

YES: _____ **NO:** _____

ABSTAIN: _____ **ABSENT:** _____

RECUSED: _____

**Nancy Danello, CMC
Town Clerk**

**Ted Cormier-Leger, Clerk
Franklin Town Council**