

January 24, 2024

Ms. Breeka Lí Goodlander, Agent Town of Franklin Conservation Commission 355 East Central Street Franklin, MA 02038

Re: 0 Bent Street MassDEP File No. 159-1280 Notice of Intent Peer Review

Dear Ms. Goodlander:

BETA Group, Inc. (BETA) has reviewed revised documents and plans for the proposed wireless communication facility at **0** Bent Street in Franklin, Massachusetts (the "Site"). This letter is provided to present BETA's findings, comments, and recommendations.

## **BASIS OF REVIEW**

The following supplemental documents were received by BETA and will form the basis of the review:

- Response Letter entitled *Notice of Intent (NOI) Application BETA Review Comment Response*; prepared by Pro Terra Design Group, LLC; dated January 12, 2024.
- Plans (12 Sheets) entitled Site Name: Franklin Bent Street Address: Bent Street, Franklin, MA 02038; prepared by Pro Terra Design Group, LLC; stamped and signed by Jesse M. Moreno, MA P.E. No. 47315 and Daniel F. Stasz, MA P.L.S. No. 47160; dated August 30, 2023 and last revised January 12, 2024.

Review by BETA included the above items along with the following, as applicable:

- Site visit on October 26, 2023
- Massachusetts Wetlands Protection Act 310 CMR 10.00 effective October 24, 2014
- Wetlands Protection Chapter 181 From the Code of the Town of Franklin, dated August 20, 1997
- Conservation Commission Bylaws Chapter 271 From the Code of the Town of Franklin, dated July 11, 2019
- Town of Franklin Conservation Commission Regulations, dated October 3, 2019
- Town of Franklin Best Development Practices Guidebook, dated September 2016

# PEER REVIEW UPDATE—JANUARY 24, 2024

The Applicant has provided revised materials and written comment responses pursuant to BETA's November 14, 2023 peer review letter. BETA's original comments from the November 14, 2023 peer review letter are included in plain text. Comment responses attributed to Pro Terra Design Group, LLC (*PT*) November 13, 2023 letter are provided in *italics* and are prefaced with "*PT*:". BETA's most recent responses are provided in **bold** and are prefaced with "**BETA2**:". BETA's responses in this letter identify additional information that should be provided by the Applicant to demonstrate compliance with the Act and Bylaw.

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# SITE AND PROJECT DESCRIPTION

The Site consists of an approximately 8-acre parcel located at 0 Bent Street in Franklin, Massachusetts, further identified by the Franklin Assessor's Office as Assessor's Parcel 206-103-000. The Site is bounded to the north by Bent Street and a single family home, to the east by a single family home and undeveloped woodlands, to the south by a residential neighborhood, and to the west by undeveloped woodlands. Existing conditions at the Site consist of undeveloped/wooded upland and wetland areas with topographic relief present in a south-to-north orientation.

According to the Applicant, Resource Areas Subject to Protection under the Massachusetts Wetlands Protection Act (M.G.L. ch.131 s.40) and its implementing regulations at 310 CMR 10.00 (collectively "the Act"), as well as the Town of Franklin Wetlands Protection Bylaw (Chapter 181) and its associated regulations (collectively "the Bylaw") present at the Site include Bordering Vegetated Wetland (BVW) and Isolated Vegetated Wetland (IVW).

The Site is not located within a Zone I, Zone II, or Interim Wellhead Protection Areas, and there are no Surface Water Protection Areas (Zone A, B, or C) or Outstanding Resource Waters (ORWs). There are no Areas of Critical Environmental Concern (ACEC) present, and the most recent Natural Heritage and Endangered Species Program (NHESP) mapping does not depict Priority Habitat of Rare Species or Estimated Habitat of Rare Wildlife at the Site. There are no NHESP-mapped Certified Vernal Pools mapped within 100 feet of the Site, however there is a mapped Potential Vernal Pool (PVP) interior to the delineated A Series BVW. The PVP boundary was delineated as described in the NOI narrative and is over 100 feet from the proposed limit of work. According to the FEMA Flood Insurance Rate Map (FIRM) community panel number 25021C0144E, dated July 17, 2012, the Site is located in a Zone X Area of Minimal Flood Hazard, which is classified as areas outside the 0.2% Annual Chance Flood Hazard (500-year floodplain). No portion of the Site is within Bordering Land Subject to Flooding (BLSF).

Natural Resource Conservation Service (NRCS) soil maps of the Site indicate the presence of Montauk fine sandy loam with a Hydrological Soil Group (HSG) rating of C and Woodbridge fine sandy loam with a HSG rating of C/D.

The Applicant seeks approval for the construction of a telecommunications facility, an access driveway, and associated utilities within the Buffer Zone to BVW. The proposed tower is designed to support wireless broadband telecommunications carriers, local public safety communications, and accommodate the necessary antennas, electronic equipment, and cabling. Proposed work includes the following activities (collectively referred to as the "Project"):

- Installation of erosion and sedimentation controls;
- Vegetative clearing;
- Construction of a 609-foot long, 12-foot-wide gravel access driveway;
- Construction of Stormwater Best Management Practices (BMPs);
- Construction of concrete foundation;
- Construction and installation of a 190-foot tall, galvanized steel lattice structure within a 60'x60' (3,600 sf) area central to the parcel;
- Installation of a six-foot tall chain link fence; and
- Installation of utilities including an overhead transmission line.

The Project will result in temporary and permanent impacts to Buffer Zone. Work proposed within the 25foot No Disturb Zone, 25-50-foot Buffer Zone, and 50-100-foot Buffer Zones includes portions of the proposed access driveway and stormwater BMPs.



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# **ADMINISTRATIVE AND PLAN COMMENTS**

The plan set (as identified above) is missing information and requires additional information for clarity.

#### Table 1. NOI Plan

| NOI Plan Requirements   | Yes                   | No |
|---|-----------------------|----|
| Scale of 40'=1" or larger                                       | ✓                     |    |
| North Arrow (with reference)                                    | ✓                     |    |
| Topographic contours (2' intervals)                             | $\checkmark$          |    |
| Existing Conditions Topography (with source and date of survey) | ✓                     |    |
| Proposed Topography   | ✓                     |    |
| Existing and Proposed Vegetation                                | BETA2: ✓ (Comment A2) |    |
| Existing Structures and Improvements                            | ✓                     |    |
| Resource Areas and Buffer Zones labeled                         | ✓                     |    |
| Location of Erosion Controls                                    | ✓                     |    |
| Details of Proposed Structures                                  | ✓                     |    |
| Construction Sequence and Schedule                              | BETA2: ✓ (Comment W8) |    |
| Registered PLS Stamp (Existing Condition Plans Only)            | ✓                     |    |
| Assessors' Reference  | ✓                     |    |
| Abutting Property Assessors' Reference                          | ✓                     |    |
| Survey Benchmark  | ✓                     |    |
| Accurate Plan Scale   | ✓                     |    |

## PLAN AND GENERAL COMMENTS

A1. MassDEP has issued a file number (DEP File No. 159-1280) with no technical comments.

#### PT: Acknowledged

#### BETA2: No further comment required.

A2. Existing woody plants to be removed within Buffer Zone that are larger than 1 inch in diameter should be depicted on the plans (Bylaw Section 7.18.1.5.).

PT: All existing woody plants within the Wetland Buffer Zone were surveyed by Northeast Survey Consultants on November 30, 2023. Existing plant locations are shown on the "Existing Conditions" (Sheet C-2). The "Buffer Zone Removal Plan" (Sheet A-3) was prepared showing the locations of woody plant removal within the Wetland Buffer Zone. A total of 45 plants (>1"  $\emptyset$ ) are proposed to be removed within the Wetland Buffer Zone.

#### **BETA2: Comment resolved.**

A3. The Existing Conditions Plan (Sheet C-2) cuts off the northwest portion of the Site along Bent Street. Since work is not proposed in that area, BETA defers to the Commission on whether sufficient existing conditions information has been provided.

PT: The entire Locus property boundary is shown on the "Abutters Plan" (Sheet C-1). The portion of the property cut off from the "Existing Conditions" (Sheet C-2) is over 250 LF from the limits of work. The Applicant requests the Commission accept the plans as shown without have to add another plan sheet to show this area outside of the limits of work.

BETA2: BETA acknowledges that no work is proposed within the referenced area and defers to the Commission on this matter.



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# WETLAND RESOURCE AREAS AND REGULATORY REVIEW

BETA conducted an onsite review and completed a regulatory review of the submitted documents and plans, focusing on compliance with Resource Area definitions and Performance Standards set forth in the Act and the Bylaw. The Project is proposed within Buffer Zone only and is accordingly not subject to the Resource Area Performance Standards set forth by the Act. However, the Applicant is still required to provide evidence that the applicable interests of the Act provided by the adjacent Resource Areas are being protected during and after the construction of the Project.

The NOI application includes narrative information describing the Project, and the proposed impacts within Buffer Zone have been quantified and generally characterized. However, the change in impervious area at the Site as a result of the Project must be calculated to determine additional mitigation measures that may be required within Buffer Zone pursuant to the Bylaw. The Applicant should also provide details that document the proposed seed mixtures and restoration/stabilization procedures for Buffer Zone. In addition, BETA has recommended that the Applicant re-evaluate select portions of the wetland delineation based on BETA's observations of wetland indicators upgradient of the flagged boundary. However, it does not appear that any potential modifications to wetland boundaries will result in direct wetland impacts by the Project.

At this time, the Applicant has not provided sufficient information to describe the Site, the work, or the effects of the work on the interests of the Act or Bylaw.

BETA2: The Applicant has resolved a majority of the wetlands-related comments from BETA's original peer review letter. It is recommended that as part of minimization/mitigation measures under the alternatives analysis, the Applicant propose restoration of temporarily disturbed portions of the 25-foot No Disturb Zone along the access roadway with both native plantings and a seed mixture. It is also recommended that species for the proposed vegetative screening be provided. The Applicant should also reassess the stormwater management system design both at the location of the tower to ensure compliance with the Standards and at the discharge point from the stormwater basin south of the Site entrance to prevent potential runoff impacts to the abutting property. At this time, the Applicant has not provided sufficient information to describe the Site, the work, or the effects of the work on the interests of the Act or Bylaw.

## **RESOURCE AREA AND BOUNDARY COMMENTS**

BETA conducted a Site visit on October 25, 2023 to assess existing conditions and to review Resource Area delineations, focusing on the definitions and methodologies referenced under the Act and the Bylaw. Review of Resource Area delineations included all flagged areas on the Site, with a focus on areas closest to where work is proposed.

W1. BETA observed saturated soils and hydrophytic vegetation including dense stands of sweet pepperbush (*Clethra alnifolia*) upgradient of portions of the A Series BVW boundary (flags A30 to A42); however, no hydric soil indicators were observed. Therefore, BETA concurs with the Applicant's delineation of the A Series BVW.

PT: Acknowledged.

#### BETA2: No further comment required.

W2. The flagged boundaries of the B Series and C Series BVW appear to be correct based on observations of hydrophytic vegetation, hydric soils, and indicators of hydrology.

PT: Acknowledged.



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#### **BETA2:** No further comment required.

W3. BETA observed saturated soils and water-stained leaves as well as hydrophytic vegetation including royal fern (*Osmunda regalis*), grass-leaved goldenrod (*Euthamia graminifolia*), and rough-stem goldenrod (*Solidago rugosa*) upgradient of the southern portion of the D Series BVW. However, no hydric soil indicators were observed. Therefore, BETA concurs with the Applicant's delineation of the D-Series BVW.

PT: Acknowledged.

#### **BETA2:** No further comment required.

W4. BETA observed a shallow, isolated depression southeast of the 95 Bent Street parcel with evidence of hydrology including surface saturation and water staining. This area is vegetated with hydrophytic vegetation including red maple (*Acer rubrum*) and tupelo (*Nyssa sylvatica*); however, no hydric soil indicators were observed. Therefore, this isolated depression would not be Subject to Jurisdiction as a Freshwater Wetland under the Bylaw.

PT: Acknowledged.

#### BETA2: No further comment required.

## **CONSTRUCTION & MITIGATION COMMENTS**

W5. Proposed erosion controls include use of armored silt fence with a silt sock as shown on the Project plans. Silt fence is not a permitted erosion control measure in the Town of Franklin (Pg. 13 of *Town of Franklin Best Development Practices Guidebook*). The Applicant should coordinate with the Conservation Commission to determine the appropriate erosion control measures for the Site. Twelve (12)-inch diameter compost filter tubes may be an appropriate option commensurate with the scope of the Project.

PT: Silt fence and straw bales have been removed from the erosion control design (Sheet EC-1). The erosion control barrier detail has been updated to only show silt sock, straw wattle, or approved equal (Sheet EC-2).

BETA2: Based on the Project scope, BETA recommends that straw wattles be removed from the proposed erosion controls list. The Applicant could consider use of silt socks across the Site, and double silt socks where work is proposed near a wetland boundary. The potential use of double erosion controls is currently noted on Sheet EC-2. The Commission could consider a Special Condition requiring inspection of staked erosion control barrier locations/types by the Conservation Agent prior to installation.

W6. The Applicant should consider extending erosion controls along the eastern limit of work to provide a clear limit of work and reduce the likelihood of additional disturbances.

*PT: Erosion control barriers have been shown around the entire limits of work to delineate the work zone for the contractor (Sheet EC-2).* 

#### **BETA2: Comment resolved.**

#### WPA PERFORMANCE STANDARDS COMMENTS

The Project does not propose any work within Resource Areas Subject to Protection under the Act; however, the Project does propose work within Buffer Zone and local the Buffer Zone Resource Area.



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## **BYLAW REGULATORY COMMENTS**

W7. A Bylaw Variance request has been submitted for work within the 25-foot No Disturb Zone.

The Applicant has provided an Alternatives Analysis to demonstrate that impacts to jurisdictional areas have been avoided and minimized to the extent feasible as required by the Bylaw. The Alternatives Analysis generally focuses on the siting of the Project as a whole and provides what appears to be a reasonable justification for the use of the Site as the location of the Project. However, in consideration of the access road being the work proposed closest to Resource Areas and within the 25-foot No Disturb Zone, the Applicant should include an assessment of whether the access road can be shifted further west away from the BVW and maintain compliance with any Site constraints including zoning setbacks. In addition, the Applicant should consider shifting the proposed overhead wires to the western side of the access road in order to minimize clearing closest to the BVW.

PT: The utility poles and overhead lines have been moved to the other side of the access driveway opposite the wetland resource area. During the site development process, the Applicant agrees with the owners of 97 Bent Street to provide a vegetated screen along the property line west of the proposed driveway. As such, the driveway will remain at the same location as currently designed to allow for the vegetated screen.

BETA2: The Applicant has relocated the utility poles to the opposite side of the driveway, reducing permanent infrastructure within the 25-foot No Disturb Zone. As part of this plan change, screening vegetation has been proposed along the property line west of the utility poles. The presence of the plantings and the footprint of the stormwater management design has resulted in the Applicant being unable to shift the roadway and associated limits of clearing further from the adjacent wetland. As part of mitigation for impacts to the 25-foot No Disturb Zone, BETA recommends that the Applicant provide a restoration plan (including native plantings and seed) for areas cleared along the eastern side of the road, as these impacts to the Buffer Zone appear to be temporary in nature.

To comply with the Bylaw, the Applicant should propose native species for screening and include the species and size on the plan. The Applicant could consider species with wildlife habitat and foraging value that are also appropriate for screening, such as Eastern red cedar (*Juniperus virginiana*).

W8. The Applicant should provide a Construction Sequence and Schedule per Section 7.15 of the Bylaw Regulations. This schedule should also be included on the Project plans.

PT: Attached is a "Construction Sequence & Schedule" outline document. This schedule is also included on Sheet EC-2 for contractor reference.

#### **BETA2:** Comment resolved.

W9. The Erosion & Sedimentation Control Plan should be revised to include contact information of the person(s) responsible for inspecting and maintaining erosion controls, and the requirement to inspect erosion controls weekly, or following significant rain events per Section 7.12.1 of the Bylaw Regulations.

PT: The contact information for the responsible party has been added to Sheet EC-1. At this time, a contactor has not been selected for the work; however, the responsible party shall hire a contractor to install, inspect, and maintain the erosion controls through the entirety of the project. A note



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requiring inspections of erosion controls weekly and after significant rain events has also been added to Sheet EC-1.

**BETA2: Comment resolved.** 

## **STORMWATER MANAGEMENT**

The proposed stormwater management design includes the construction of an infiltration basin along the western side of the proposed tower and a wet basin along the eastern side of the proposed access road. Vegetated swales are proposed around three sides of the tower to attenuate and direct runoff to the aforementioned stormwater BMPs. A culvert will convey accumulated water from the vegetated swale along the west side of the entrance driveway to the D Series BVW.

## GENERAL

G1. The Project summary in the HydroCAD printout should include watershed area totals to confirm that the existing and proposed conditions analysis are the same area.

PT: See attached HydroCAD calculations. Watershed area totals are included as requested. The total existing watershed area is 300,971 SF, and the total proposed watershed area is 300,971 SF.

## BETA2: Watershed areas have been provided. Comment resolved.

G2. If the intent of the subdrain system is to convey runoff away from the tower, then the runoff from impervious surfaces in this area must be treated in accordance with the MassDEP Stormwater Standards. Directing this runoff outside the limit of the proposed stormwater treatment facilities will bypass the treatment provided by the stormwater improvements in direct violation of the Standards. This drain should discharge directly into the forebay.

PT: The subdrain around the tower foundation is not intended to collect stormwater runoff from the surface. It is intended to convey groundwater away from the tower's concrete footing below grade; therefore, it does not require treatment by the stormwater system.

## BETA2: See BETA2 response to Comment SW1.

## **MASSDEP STORMWATER STANDARDS**

The project is subject to the Massachusetts Stormwater Standards (310 CMR 10.05(6)(k-m) – the Standards) as outlined by MassDEP. Compliance with these Standards is outlined below:

**NO UNTREATED STORMWATER (STANDARD NUMBER 1):** No new stormwater conveyances (e.g., outfalls) may discharge untreated stormwater directly to or cause erosion in wetlands or waters of the Commonwealth.

SW1. As previously noted, the runoff from the proposed impervious surfaces around the tower must be treated in accordance with the Standards. The proposed subdrain system cannot bypass the stormwater treatment facilities.

PT: Runoff from the proposed impervious surfaces will flow overland to the stormwater treatment facilities. The proposed subdrain system is a foundation drain around the tower's concrete footing and intended to collect groundwater and daylight it away from the tower's foundation.

BETA2: The subdrain will convey untreated runoff from the proposed impervious surfaces around the tower pad. Although this runoff does not require pretreatment since it is not subject to



vehicular traffic, it must still be treated prior to discharge in accordance with the Standards. This could be achieved through routing the drain line through the basin. Comment remains.

**POST-DEVELOPMENT PEAK DISCHARGE RATES (STANDARD NUMBER 2):** Stormwater management systems must be designed so that post-development peak discharge rates do not exceed pre-development peak discharge rates.

SW2. The maximum flow length for sheet flow is 50 feet. Revise the calculations as needed to reduce this sheet flow length.

PT: The maximum flow length for sheet flow has been adjusted to 50 feet. See revised and attached HydroCAD calculations.

#### **BETA2:** Comment resolved.

SW3. The time of concentration (Tc) calculation for the watersheds should be longest time not longest distance. BETA recommends that the Designer review flow paths.

PT: The time of concentration (Tc) flow paths were reviewed and adjusted as necessary. See attached Pre- and Post-Development Drainage Plans. Revised HydroCAD calculations are also attached for review.

#### **BETA2:** Comment resolved.

SW4. The outlet control structures at the two basins are multistage inlets. Provide construction details for these two structures.

PT: The outlet control structures are detailed on Sheet D-2.

#### **BETA2:** Comment resolved.

SW5. The starting water surface elevation for the pocket wetland/wet basin should be consistent with the low-level outlet invert.

PT: The starting water surface elevation for the pocket wetland has been revised to match the lowlevel outlet invert.

#### **BETA2:** Comment resolved.

SW6. The discharge from the proposed wetland pocket/wet basin will flow across the property line prior to discharge into the D-series wetlands. BETA recommends that the flow from the basin be maintained onsite prior to discharge into the wetlands.

PT: Stormwater released for the pocket wetland outlet culvert will flow through a riprap apron prior discharging toward the D-Series wetland. The riprap apron has been deigned to spread the stormwater flow and reduce its erosive nature before it travels through the existing wooded area for supplementary treatment for the vegetated buffer. In order to maintain the outlet flow onsite, additional clearing within the wetland buffer would be required along the driveway to channelize the outlet flows toward the D-Series wetland. The current design follows existing drainage patterns into the wetland buffer and away from the existing driveway and residential homes.

BETA2: The proposed outfall will modify and concentrate the runoff patterns towards the abutting parcel and into the adjacent wetlands. Additional tree removal is unlikely to be required to address this. For example, the discharge from the pocket wetland could be relocated to vegetated swale along the west side of the entrance driveway, and flow could be directed along the roadway until it flows under the roadway through the corrugated metal pipe at the Site entrance.



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**RECHARGE TO GROUNDWATER (STANDARD NUMBER 3):** Loss of annual recharge to groundwater should be minimized through the use of infiltration measures to maximum extent practicable.

SW7. Test Pit SW-1 indicates that groundwater is present at 3.5 feet below the surface. The floor of the proposed infiltration basin is being set approximately 15 inches below existing grade. Therefore, based on the test pit results, the bottom of the basin is less than 4' above Estimated Seasonal High Groundwater. Since it is being used for both recharge and peak discharge rate control, a mounding analysis is required.

PT: Estimated Seasonal High Groundwater (SHGW) at the compound basin is at elevation 285.00  $\pm$ , and the basin bottom is designed at elevation 287.20. The compound basin is designed as a partial exfiltration system. The lowest orifice elevation (287.46) is set to hold the required Water Quality Volume treatment volume and infiltrate the required recharge volume based on the new impervious area at the tower compound. This volume below the lowest orifice will drain down within the required 72 hours between storm events as previously shown in the drainage calculations.

Within the post-development analysis, the model does not allow infiltration to occur for the 10-year and 100-year design storm events. This makes the assumption that stormwater entering the basin will attenuate in the basin before a controlled release from the outlet structure. There is not any credit given for discarded stormwater runoff volume at the larger storm events. Using this design, the pre- and post-development calculations show that the compound basin provides enough detention volume for the developed site to meet pre-runoff conditions.

By means of the Hantush Spreadsheet available from the USGS, a mounding analysis was completed using the equivalent to the 10-year discarded volume within the compound basin (646 CF). By using this volume, the mounding analysis will exceed the required recharge volume provided by the compound basin.

R = Recharge Rate over one day = 646 CF / 264 SF = 2.4470 FT / DAY Sy = Specific Yield = 0.150 (Assumed Worst Case) K = Horizontal Hydraulic Conductivity = 3.00 FT / DAY t = Duration of Infiltration = 1 DAY hi(0) = Initial Thickness of Saturation Zone = 30 FT boring depth - 3.5 FT SHGW = 26.5 FT

A groundwater mounding of 2.041 FT is estimated under the compound basin. The groundwater mounding elevation at the center of the basin will reach  $287.04\pm$ , and it will not breakout above the basin bottom. See attached mounding calculations.

## BETA2: Mounding analysis provided; comment resolved.

**TOTAL SUSPENDED SOLIDS (STANDARD NUMBER 4):** For new development, stormwater management systems must be designed to remove 80% of the annual load of Total Suspended Solids (TSS).

SW8. The only impervious surfaces proposed which will require treatment are the concrete pads around the tower. See Comment SW9 below.

PT: Acknowledged. See response to SW9.

**BETA2: See BETA2 response to Comment SW9.** 

**HIGHER POTENTIAL POLLUTANT LOADS (STANDARD NUMBER 5):** Stormwater discharges from Land Uses with Higher Potential Pollutant Loads (LUHPPLs) require the use of specific stormwater management *BMPs*. The site is not a LUHHPL. Standard does not apply.



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**CRITICAL AREAS (STANDARD NUMBER 6):** Stormwater discharges to critical areas must utilize certain stormwater management BMPs approved for critical areas.

SW9. As noted in the Notice of Intent, a Potential Vernal Pool is located within the A Series BVW along the western extent of the Site. Accordingly, the discharge from Basin 2 will be to a Critical Area. The calculations should document that 44% total suspended solids (TSS) pretreatment will be provided for the runoff into Basin 2.

PT: The Applicant concurs that a Potential Vernal Pool (PVP) is located downstream of the site (390± LF). However, per descriptions on the Mass.gov website, "Potential vernal pools identified in this survey do not receive protection under the Massachusetts Wetlands Protection Act Regulations (310 CMR 10.00), or under any other state or federal wetlands protection laws." The Massachusetts Stormwater Handbook, Volume 1, Chapter 1 also states, "A list of Outstanding Resource Waters is published in the Surface Water Quality Standards, 314 CMR 4.00. This list includes Class A public water supplies approved by MassDEP and their tributaries, active and inactive reservoirs approved by MassDEP, certain waters within Areas of Critical Environmental Concern, certified vernal pools, and wetlands bordering Class A waters."

Based on these descriptions, it is our understanding that the PVP would not be considered a critical area; therefore; the additional 44% TSS pretreatment would not be required at the tower site.

BETA2: The submitted NOI notes that the Applicant assessed and flagged the boundaries of a Vernal Pool observed where the mapped PVP is present. According to the Applicant, several wood frog (*Rana sylvatica*) egg masses were observed in March of 2020. If at least 5 egg masses were observed, the Vernal Pool would meet the Natural Heritage and Endangered Species Program (NHESP) criteria for certification. NHESP guidance also notes that non-certified Vernal Pools "...may also be protected by local conservation commissions or the DEP if credible scientific evidence is presented prior to the end of the appeals period for a Superseding Order of Conditions (OOC) issued by the DEP".

BETA understands that 314 CMR 4.02 defines Vernal Pool as a waterbody that has been certified as a Vernal Pool by the Massachusetts Division of Fisheries and Wildlife. Considering that field evidence indicates that this Vernal Pool is likely certifiable, it is recommended that the Commission consider the adjacent wetland to be an ORW and require the commensurate treatment of stormwater. The Commission could also consider requiring the certification of the Vernal Pool by the Applicant prior to the Pre-Construction Site Walk as a Special Condition.

**REDEVELOPMENT (STANDARD NUMBER 7):** Redevelopment of previously developed sites must meet the Stormwater Management Standards to the maximum extent practicable. The site is not redevelopment, and this standard does not apply.

**EROSION AND SEDIMENT CONTROLS (STANDARD NUMBER 8):** Erosion and sediment controls must be implemented to prevent impacts during construction or land disturbance activities. The disturbance area is less than 1.0 acre and therefore the Site is not subject to the EPA CGP nor is it subject to the Town of Franklin Stormwater Bylaw. The Erosion Control Plan depicts perimeter erosion controls along the disturbed areas of the Site and a tracking pad at the entrance.

**OPERATIONS/MAINTENANCE PLAN (STANDARD NUMBER 9):** A Long-Term Operation and Maintenance Plan (O&M) shall be developed and implemented to ensure that stormwater management systems function as designed.

SW10. Provide a cost estimate for the O&M Budget.



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PT: A long-term estimated annual inspection, operation and maintenance budget for the stormwater system is attached.

#### **BETA2: Comment resolved.**

SW11. Provide the owners signature on the O&M Plan.

*PT*: The owner's signature will be provided on the O&M Plan once it is fully approved and finalized by the Town.

BETA2: The Commission could consider requiring the submission of the signed O&M Plan prior to construction as a Special Condition.

**ILLICIT DISCHARGES (STANDARD NUMBER 10):** All illicit discharges to the stormwater management system are prohibited. A signed Illicit discharge statement has been provided.

## **REVIEW SUMMARY**

Based on our review of the NOI submittal and Project plans, the Applicant is required to provide the Conservation Commission with additional information to describe the Site, the work, and the effect of the work on the interests identified in the Act and the Bylaw.

If we can be of any further assistance regarding this matter, please contact us at our office.

Very truly yours,

BETA Group, Inc.

Tyler Drew Staff Scientist

Gary D. James, PE Senior Project Engineer

fourth A. M

Jonathan Niro Senior Project Scientist

cc: Amy Love, Town Planner Bryan Taberner, AICP, Director of Planning & Community Development Matt Crowley, P.E., BETA

