

FRANKLIN TOWN COUNCIL

Agenda & Meeting Packet

March 13, 2024

Meeting will be held at the **Municipal Building**
2nd floor, Council Chambers
355 East Central Street
7:00 PM

A NOTE TO RESIDENTS: All citizens are welcome to attend public meetings in person. **To view the live meeting remotely, citizens** are encouraged to watch the live stream on the [Franklin Town Hall TV YouTube channel](#) or the live broadcast on Comcast Channel 9 and Verizon Channel 29. Meetings are also archived by Franklin TV on the [Franklin Town Hall TV YouTube channel](#) and shown on repeat on Comcast Channel 9 and Verizon Channel 29 for those who miss the live meeting.

To participate in the meeting remotely citizens are able to join a [Zoom Webinar](#) using the information provided below.

- Zoom Webinar ID # 852 9645 9361
- Zoom Webinar Link [HERE](https://us02web.zoom.us/j/85296459361) (<https://us02web.zoom.us/j/85296459361>)
- **Any participants who wish to speak** during the webinar must enter their **full name and email address** when joining the webinar.
- All participants will be automatically muted upon joining the webinar. In order to speak, participants - who have entered full name and email address - will need to select the "Raise Hand" function to request to be unmuted.
- All speakers will be required to state their full name and street address before commenting.

1. ANNOUNCEMENTS FROM THE CHAIR

- a. *This meeting is being recorded by Franklin TV and shown on Comcast channel 9 and Verizon Channel 29. This meeting may be recorded by others.*
- b. *Chair to identify members participating remotely.*
- c. *Upcoming Town Sponsored Community Events*

2. CITIZEN COMMENTS

- a. *Citizens are welcome to express their views for up to three minutes on a matter that is not on the agenda. The Council will not engage in a dialogue or comment on a matter raised during Citizen Comments. The Town Council will give remarks appropriate consideration and may ask the Town Administrator to review the matter.*

3. APPROVAL OF MINUTES

- a. [February 28, 2024](#)

4. PROCLAMATIONS / RECOGNITIONS - None Scheduled

5. APPOINTMENTS - None Scheduled

6. PUBLIC HEARINGS - 7:00 PM - None Scheduled

7. LICENSE TRANSACTIONS - None Scheduled

8. PRESENTATIONS / DISCUSSION - None Scheduled

9. LEGISLATION FOR ACTION

- a. [Zoning Bylaw Amendment 24-905: Zoning Map Changes From Single Family Residential III To Business, An Area On Or Near King Street](#)
(Motion to Refer Bylaw Amendment 24-905 to the Planning Board - Majority Vote)
- b. [Resolution 24-14: Direction for Issuance of Request for Expressions of Interest for Purchase / Lease and Redevelopment of Former Davis Thayer Elementary School, 137 West Central St.](#)
(Motion to Approve Resolution 24-14 - Majority Vote)
- c. [Resolution 24-15: Gift Acceptance - Franklin Public Library \(\\$4,817.48\)](#)
(Motion to Approve Resolution 24-15 - Majority Vote)

10. TOWN ADMINISTRATOR'S REPORT

- a. [FY25 Budget Update](#)

11. SUBCOMMITTEE & AD HOC COMMITTEE REPORTS

- a. Capital Budget Subcommittee
- b. Economic Development Subcommittee
- c. Budget Subcommittee
- d. Master Plan Committee
- e. Davis-Thayer Reuse Advisory Committee
- f. Police Station Building Committee
- g. GATRA Advisory Board

12. FUTURE AGENDA ITEMS

13. COUNCILOR COMMENTS

14. EXECUTIVE SESSION

- a. *Exemption #1: To discuss the reputation, character, physical condition or mental health, rather than professional competence, of an individual, or to discuss the discipline or dismissal of, or complaints or charges brought against, a public officer, employee, staff member or Individuals.*
- b. *Exemption #3: Collective Bargaining (Police, Fire, Public Works, Facilities, Library) - To discuss strategy with respect to collective bargaining if an open meeting may have a detrimental effect on the bargaining position of the public body and the chair so declares.*

15. ADJOURN

Note: Two-Thirds Vote: requires 6 votes

Majority Vote: requires majority of members present and voting

**FRANKLIN TOWN COUNCIL
MINUTES OF MEETING
February 28, 2024**

A meeting of the Town Council was held on Wednesday, February 28, 2024, at the Municipal Building, 2nd Floor, Council Chambers, 355 East Central Street, Franklin, MA. Councilors present: Brian Chandler, Theodore Cormier-Leger, Robert Dellorco, Cobi Frongillo (via Zoom), Melanie Hamblen, Glenn Jones, Thomas Mercer, Deborah Pellegri, Patrick Sheridan. Councilors absent: None. Administrative personnel in attendance: Jamie Hellen, Town Administrator; Amy Frigulietti, Deputy Town Administrator; Mark Cerel, Town Attorney.

CALL TO ORDER: ► Chair Mercer called the meeting to order at 7:00 PM. Chair Mercer called for a moment of silence. All recited the Pledge of Allegiance. Brownie Troop 64085 led the Pledge of Allegiance.

Chair Mercer called for a one-minute break.

ANNOUNCEMENTS: ► Chair Mercer reviewed the following as posted on the agenda. A Note to Residents: All citizens are welcome to attend public board and committee meetings in person. Meetings are live-streamed by Franklin TV and shown on Comcast Channel 11 and Verizon Channel 29. In an effort to maximize citizen engagement opportunities, citizens will be able to continue to participate remotely via phone or Zoom. He announced that this meeting is being recorded by Franklin TV; this meeting may be recorded by others. ► He announced upcoming Town-sponsored and community events. He said there will be a Veterans' Coffee Hour at the Senior Center on March 6 at 10 AM with a discussion with legislators on the efforts being made to support veterans. He noted that early voting for the Presidential primary starts on February 29 at Franklin High School. He reminded all that the Joint Budget Subcommittee will be meeting next Wednesday in Council Chambers. He announced that Councilor Frongillo was participating remotely.

CITIZEN COMMENTS: ► Town Clerk Nancy Danello said that early voting had already started this past Monday at the high school. She said Friday is the last day for early voting. She said the election is on Tuesday, March 5 at the high school from 6 AM to 8 PM. She said that they have already received 3,000 ballots with about 5,000 mailed out. She said the last day to request a vote-by-mail ballot was yesterday. She said that there is still the availability to vote absentee through Monday at noontime. ► Ms. Jane Callaway-Tripp, 607 Maple Street, said that she wanted to speak about the recent issues with the DPW Director. She said she is voicing her concerns about his possible reinstatement. She said that as a Town, not only elected seats but also paid employees must be held accountable for their actions. She said the DPW Director knew and willingly violated ethics that he had sworn to uphold which makes him untrustworthy in her opinion, and she is not the only one who feels that way. She said it leaves her wondering what other unethical things he may have done. She asked why are Town employees sent to ethics classes every year, then they choose to violate it, are not held accountable, and allowed to keep their jobs. She said it is unfair and a slap in the face to all the Town employees that follow the ethics that they are meant to uphold. She said she feels he should not be reinstated. She said he lost his credibility. She said his salary is over \$165,000 per year and that is 200 percent higher than the average Town employee. She said he clearly could have paid for those trips on his own, but he clearly chose to accept them and violate the ethics knowing his job could be on the line. She said she believes an independent audit should be done at the DPW and everything he was involved in including purchases and inventory. She said as he violated the ethics that were put in place, how do we know there are no other violations that just have not come to light yet. She said he received a \$15,000 fine from the State Ethics Board, but now it is time for the Town to hold him accountable, and a temporary unpaid leave is not being held accountable. She said the Town Administrator is responsible for the Town employees, and the Town Council is responsible for the Town Administrator; if the Town Administrator chooses to bring back the DPW Director, then she asks the Town Council to hold the Town Administrator responsible and take action. She said accountability has disappeared from this Town, and without it, what is the point. If we are not going to be holding people accountable, then spending the taxpayers' money to send them to ethics

classes is a waste of time and money. She said we have allowed Town Council members who have violated rules to which they were sworn to uphold sit in their seats and nothing was ever done. We have Town employees who have made huge mistakes and cost the taxpayers over one-half million dollars and they still have the position they were sitting in. Now, we have this with the DPW Director. She said the people in charge can either say enough and do the right thing and bring back accountability or sweep it under the rug like they have before and forget about the ethics and the right thing. She asked them to send the message that you care about the town and the taxpayers and hold people accountable in upholding the ethics.

APPROVAL OF MINUTES: ► *January 31, 2024.* ► **MOTION** to Approve the January 31, 2024 meeting minutes by Dellorco. **SECOND** by Hamblen. **No discussion.** ► **ROLL CALL VOTE:** Chandler-YES; Cormier-Leger-YES; Dellorco-YES; Frongillo-YES; Hamblen-YES; Jones-YES; Mercer-YES; Pellegrini-YES; Sheridan-YES. ► **VOTE:** Yes-9, No-0, Absent-0.

PROCLAMATIONS/RECOGNITIONS: None.

APPOINTMENTS: None.

PUBLIC HEARINGS - 7:00 PM: ► *Zoning Bylaw Amendment 24-901 (formerly 23-901): Zoning Map Changes from Single Family Residential III to Business an Area On or Near King Street, A Zoning Bylaw Amendment to the Code of the Town of Franklin at Chapter 185, Section 5, Zoning Map (Legislation for Action Item 9a).* ► *Chair Mercer declared the public hearing open.* ► Mr. Hellen gave an overview of what led to tonight's public hearing. He showed and explained the location of the two parcels on the map as provided in the meeting packet. He explained that the owners of the parcels approached the Town last summer about a possible rezone. He said the parcels were residentially zoned and surrounded by essentially a fire department, industrial park, and assisted living complex. He discussed that the Planning Board put into place mitigation to fix the intersection where traffic backs up outside the fire department. He said that building has not been built yet, and he does not know if it will be built soon. He said in August of last summer, the owners approached us. He said the staff agreed it was a good idea to not be zoned residential. He said that for several reasons, most notably businesses already there, that they thought the zoning proposal had merit and would take it through the process. He said the EDC voted unanimously on this. He said they thought this was an opportunity for additional tax base. He said they moved it on to the Town Council. He said the zoning bylaw process then goes to the full Town Council and then they referred it to the Planning Board for a hearing. The Planning Board held hearings on this. The Planning Board voted (1-2) not to recommend the bylaw amendment for approval by the Town Council. He said the Planning Board took up the item before the election and two of the Planning Board members did not run for reelection, so by state law, the new members were not allowed to vote on the item. He said the Planning Board sent a letter to Town Council. He pointed out abutter notifications are not required by state law; it is required to do a legal ad in the newspaper. He explained that they publish the legal ads online as well. He said tonight is the first reading of the legislation.

► Director of Planning and Community Development Bryan Taberner explained what the business zone is. He said it is one of the less impactful commercial industrial zones that we have. He said it does not allow a residential use in it. He reviewed the uses allowed by right in the zone. He reviewed what could go in by Planning Board special permit. He said it is a general standard business district and no industrial uses are allowed. He said when the proposal for rezoning came up, if it was not going to be residential, business seemed like the only logical zone.

► Mr. Ricard Cornetta, attorney on behalf of the ownership of the subject parcel, spoke in favor of the zoning proposal. He reviewed that it was several months ago that they sat with Mr. Hellen and his staff to point out what they believe to be an irregular zoning situation. He introduced Mr. Joe Evans, one of the principal owners of American East Coast which has purchased 634 King Street which is one of the properties; the other property is 648 King Street which is a single-family residence. He said that Mr. Evans's

property was formerly owned by Cumberland Farms for at least 25 years, and it sat idle for those years. He said they had gone before the ZBA years ago trying to get some relief, but then walked away from the property. He explained that this property has been sandwiched between commercial uses of the fire house, a senior-living facility, and the Dell property office building. It is in close proximity to the interstate highway. He said there is an interest by the Town to turn the property into a more income producing property. He said they will probably hear a lot of comments about traffic. He explained the sets of lights in the area. He said a commercial use for convenience may serve the community well and alleviate some of the traffic. He said during the process of the Planning Board, they did not participate. He said they felt it was the Town's efforts, and they would let it take its course. He said he watched the Planning Board, and he noted the comments made by some of the neighbors during the meeting. He explained that the neighborhood commercial district was discussed at the meeting. He talked about that created zone. He said the problem with the neighborhood commercial zone, which has never been implemented in town, is that it is very restrictive. He said the impervious limitation is 35 percent; therefore, two-thirds of any site has to remain undeveloped, and from a commercial standpoint, that is very damaging. He said therefore, the neighborhood commercial is not the answer here. He said the business 1 district is the logical choice. He said the property is stuck in a zoning purgatory. He said that zoning provides an opportunity. He said there is no specific proposal for any specific site to be developed here. He said that should they allow this to proceed and approve it, it would allow the owners of the property to come forward with a proposed development that would then go through the normal process for development including the Planning Board for site plan approval and possibly a special permit.

► Ms. Karen Miller, 246 Washington Street, said perception is everything. She said it is good to hear that it would have to go before the Planning Board. She said that in the past she believed in that. She said they look at the map and say it is a lot of industrial there, but there is a lot of gold color there which is residential. She said you wonder where it stops. She said that once it is rezoned, they are entitled to build within the zone; they do not have to go to the Planning Board as they are legally entitled to do things. She said she has heard before there is always another bite of the apple and things you do not want there will not go there, but that is not what happens. She said she asks about the traffic. She said if it was going to be a house, you would know that there would be two or three cars adding to the traffic. But, if they are going to build something else, it will probably be more than two or three cars adding to the traffic. She said she urged the Town Council to think about this and think about the traffic. She said she lives a little over a mile from 495 and it takes more than 20 minutes in traffic. ► Ms. Michaela Duff, 680 King Street, said she has lived there for 10 years. She said she likes raising her family in Franklin. She said it is easy to look at the map and think the area is less residential than it is. She said that just because they are near the highway, that does not mean it is not an otherwise quiet residential neighborhood. She said there are no businesses on their street. The nursing home is not a high traffic business nor is the fire station. She said if rezoned, it will probably be a gas station. She said they walk down the street to get to her daughter's school. She said a gas station would change the feel of the neighborhood at the expense of the homeowners. She asked who would this benefit. ► Mr. Greg Dellorco, 701 King Street, said he has lived there for 73 years. He said he wants to address the residential property. He reviewed the area and said the assisted living facility is in the back. He said there is forest all the way into Wrentham. He said it is all residential in the area, and to say that putting a business in there of any type will alleviate traffic is ludicrous. ► Mr. Ian Duff, 680 King Street, said he has lived there for 10 years. He said development of the empty parcel is a good idea, but this zoning amendment is problematic and he urges the Town Council to vote it down. He said that on the map it looks like a win. He said the petitioner, Mr. Evans, has hidden his intended use for the site. He said Mr. Evans asked for the zoning change to limit the protections for the neighborhood when he moves forward with permitting. He said he spoke at length with Mr. Evans in October, and he would only say the highest and best use. He said that at the Planning Board meeting, Mr. Evans said he did not have any particular plans for the site; however, Mr. Evans had already explained his intentions in the public record when asked by Town staff on June 5 if he had any reply, Mr. Evans said that the Bohler Engineering firm is working on them. Mr. Duff said that on June 12, Mr. Evans wrote that he was looking to put in a gas station with accessory convenience store type retail and car washes as well. He said that as a savvy businessman, Mr. Evans wants to take advantage of the already congested route. He said Mr. Evans knows his goals. He said that at the Planning Board meeting, Mr. Evans

said this is certainly not a residential site. However, that is how it has been zoned for 80 years. Mr. Duff said that Mr. Evans's parcel used to have a house on it years ago, and the site includes a current residential home, which is as residential as it gets. He said the site has three single-family abutters and the assisted living residence. He explained the fire station, Dell, and the senior living facility are all set back. He said the amendment is asking the neighbors to live across from a business instead of a home. He said the amendment goes against 11 goals of the Master Plan of the town. He asked, do people come before the Town Council and complain that they need more gas stations. No. He said the community is concerned about housing. He said tearing down an occupied home does not go with that. He discussed spot zoning and reviewed the reasons why this is a case of spot zoning. He noted that revenue is not a justification in Land Court and that is all we have heard today. He noted that it was not correct that the petitioner did not participate in the Planning Board hearing. He said Mr. Evans spoke at the Planning Board hearing. He said the Planning Board on November 20 voted to not recommend this rezoning due to the residential character of the street, the proximity of single-family homes, and the width of the road. He said he hopes the Town Council will see the value of the Planning Board's vote. He handed out some pictures he provided. ► Ms. Christina P., 637 King Street, provided the Town Council with some handouts. She said her parcel is directly across from the proposed development. She explained when and why she purchased her home. She discussed that the rezoning of said parcel and development of a gas station has disrupted the tranquility of the neighborhood. She said the proposed development is 100 ft. from her property. She discussed in detail the adverse effects of the rezoning on King Street which include traffic, character of the neighborhood, residential properties are directly across the street from this proposed development, spot zoning, tearing down of a current single-family home, noise concerns, light pollution, gas station and crime rates correlation, safety and security of the residential community, a gas station is already about 1.5 miles away, documented property value depreciation near gas stations, literature on health hazards around a gas station and that they should be away from residential areas of at least 500 ft., nearby wetlands of less than 200 ft., and the area's high water table. She concluded with asking the Town Council to consider the broader impact. She said changing the residential zone to a business zone would create long-term detriments to the current residential homes. She asked the Town Council to reject the proposed amendment. ► Ms. Margaret Ranieri, 651 King Street, said she respectfully requests the Town Council to reject the proposed zoning changes for all the many reasons stated by the neighbors. She said the industrial park has a rhythm of weekdays; the zoning change requested would allow businesses seven days a week. ► Mr. Josh Alston, 659 King Street, said that Ms. Sally Grant of 660 King Street asked that her letter be read aloud at tonight's meeting. Mr. Alston read the letter aloud. The letter stated that the proposed parcels are residential. Rezoning those parcels would impact the lives and well being of the local residents. It would dramatically change the character of the area to insert a commercial enterprise. She said the Planning Board voted no. She said at the Planning Board meeting there were mischaracterizations of the neighborhood. She said it was suggested that this proposal is in character of what already exists; it is not. She said the nursing home was characterized as commercial; it is not. She said the industrial park is not on King Street and it is set back. She explained all the residential properties on King Street in the area and the type of neighborhood they have. She reviewed health hazards, fundamental rights on property values, and other detrimental impacts. The letter in summary said that the spot rezoning would have no value added to the residents. ► Mr. Richard Chestercove, 627 King Street, said he has lived there for 45 years. He said they tried to rezone this two times before. He said he is concerned about traffic, rain water runoff into the wetlands, and rezoning of 585 King Street to a warehouse with numerous expected vehicles. He said he hopes the Town Council rejects this. He noted that he sent a letter to the Town Council as well.

► Councilor Hamblen, EDC Chair, thanked all for their emails, phone calls, and speaking with her in person. She said these are not easy decisions. She said they are not here to talk about certain projects. She said one of the Town Council's tasks is to increase revenue. She talked about how they pull the revenue together and figure out how they are going to pay for everything. She said the Town Council's job is to get the most revenue out of every parcel in town so that they can create a more sustainable budget. She said they have saved large tracks of open space, 200 acres, which has limited their potential for new growth in those areas. She discussed that the role of Town Council is to have a balanced budget. She said staff has identified this area as a potential revenue builder. She said the zone itself has issues that prohibit growth. She said if they

change the zone, it will not be as restrictive. She said the Town staff experts picked this zone for the best possible solutions. She reviewed that the filling station would not be by right, it would require a special permit. She said they are not here to talk about a specific project; they are here to change to what is a benefit for all of Franklin. She said the EDC vote unanimously to send this to Town Council. She asked everyone to watch some of the zoning podcast series she and Councilor Frongillo put together as it will help everyone understand this a little better. She told people to watch episode 8 titled New Growth and said it will help everyone understand better. ► Councilor Jones said he needs to bring up some procedural things. He reviewed the process of this item through the various boards. He said the full Planning Board did not have an opportunity to have a fair hearing on this, and he thinks it would be in the Town Council's best interest to refer it back to the full Planning Board to get their opinion on the matter. ► Councilor Sheridan said that the idea was to get comments from the Planning Board and get input from the neighbors. He said the Town Council received letters of support from people of which none lived in Franklin. He said they just heard from the neighbors. He said he would support voting it down or sending it back to the Planning Board.

► Councilor Dellorco said it is all residential, and it is spot zoning. He said the traffic is very bad on King Street already. He said he lives off of Washington Street and does not go down King Street because of the traffic. He said he is totally against this. He said he is here for the people and not just the money.

► Councilor Chandler said thank you to the Franklin residents. He said the elephant in the room is the gas station. He said a business like that needs to get a special permit, and it is not by right. ► Mr. Taberner said that is correct. ► Councilor Chandler said that he has always been solid and that they need new growth and revenue. He said if it is not at a highway exit, where does it go. ► Councilor Cormier-Leger said he appreciates everyone's concerns tonight and for contacting us. He said it is not too often that this panel gets to make these decisions. He said that this is an occasion that they have the power to do something and say to the residents that we are listening to them. He said to change it from residential to business is a lot. He said he is siding with the residents on this one. He said that area is all residential. He said he agrees with all the homework done by the residents. He said he may be in favor of an alternate use down the road; he is not in favor of what is proposed. ► Councilor Jones discussed the past zoning of the area and parcels. He said they are obliged to not do spot zoning, but they can extend existing zones. He asked Mr. Taberner about the thought process for moving the zone across the street for both Stop and Shop and this parcel and extending it across the street. ► Mr. Taberner explained the thought behind this this proposed zone. He said they either leave it alone or go with a business zone. He said it allows for a variety of commercial uses. ► Councilor Frongillo said he thinks this is a well-reasoned public discussion they have had. He said people on both sides have been very thoughtful in making their cases. He said he thinks Councilor Hamblen and Councilor Chandler put it well: one cannot care about the people without caring about the money. It takes money to pay for fire services, police services, schools, roads, and more, so we need to find opportunities for new growth. He said he has not heard a compelling case as to why these parcels should remain residential. He said of course that would be an opportunity to add a corner business that brings in new revenue for the community. He said he hates gas stations as much as the next person. He said this is not a use-case conversation. He said that is something that comes later. He said none of this is fun; every opportunity is going to have impacts. He said he does not feel convinced otherwise. He said it is a slight improvement to the community. ► Councilor Pellegrini said we are all assuming it is going to be a gas station. ► Mr. Cornetta said there has been no specific proposal. ► Councilor Pellegrini said she does not have any pros on this as a gas station, and she does not think there is a need for a gas station. She reviewed the cons for this. She said she agrees with cons of lights, traffic, the character of the neighborhood, and health reasons. She asked why the Planning Board voted no on this. ► Mr. Cornetta said he did not participate in the meeting. He said he did not want to venture a guess; he provided his thoughts on why the Planning Board did this. He reiterated a special permit is needed for a gas station here. ► Councilor Pellegrini said she thinks it is time to listen to the neighbors and residents.

► Mr. Dusty Burke said that he and Mr. Joe Evans own the property. He said this was a lot of good discussion. He said Mr. Evans owns a driving school in town. He said he wanted to clarify that when he and Mr. Evans talked about buying the property, they contemplated potentially relocating the driving school. He said they looked at that possibility. In doing that, they need to develop enough of the property; they need to

economically look at a bigger building than just accommodating a driving school. He said so, during that discussion, they contemplated other uses such as a gas station, convenient store/neighborhood market. He said they are not in any way wedded to that. He said they are going to put in a retail/professional building and will work with the community in accommodating to provide a business and building and commercial process that would provide helpful services to the community and be economically viable. He said they are open to creative discussion and negotiation. ► Councilor Frongillo explained this is not a vote on if this becomes a gas station. ► Chair Mercer said they are not. ► Mr. Cerel explained this is residential and what is before you gives you other choices which do include a gas station by special permit and a variety of other uses as well. ► Councilor Cormier-Leger asked Mr. Evans what they would like to do if it remains a residential parcel. ► Mr. Evans said if it remains residential, it would be challenging to develop into a single-family residence. He asked who wants to live next to the fire station. He said most likely it would go undeveloped. He reviewed his background and that he owns a driving school in Franklin. He said he is looking to do something on the parcel that would benefit the town and all the residents. He said he is here to do the right thing; he lives in town. He said he is familiar with the area and the traffic concerns. He said that because the traffic is so great, it makes it a great commercial site. He said it is not a residential site. He said there was no gas station site plan in front of the Planning Board. He discussed the traffic and traffic lights on King Street. He said they believe this site is a great site for business. He said they do not have a specific use in mind.

► Mr. Greg Dellorco, 701 King Street, discussed the traffic and said that the only people this is going to be convenient for is the people making money. He said that as far of as the Town is concerned, he does not know how much this is going to lower taxes. He said the Town Council should think about the impact on the residents and neighbors. ► Mr. Ian Duff, 680 King Street, discussed that the fire house is a residence for the firefighters as they live there and cook there, the Enclave is a residence as all those folks who live there, there are residences surrounding the area, and on the site, there is a single-family home with four adults residing in it. He said that there is history that this is a neighborhood. He said he has heard arguments about revenue, but has not heard arguments about public welfare. He asked if the best use goes in there, what does it actually make in revenue for the Town in real dollars to support the general argument that the Town needs revenue against the general impact on the people who have resided there for years.

► Chair Mercer said he has lived on that end of town for over 50 years. He said he thinks they deviated from what the question is. He said the question is what is the best zoning for those two parcels: business or residential. He said there is very little land left to build on. He said they have survived on new growth in the past 30 years. He asked everyone sitting here to come or tune in next Wednesday to the Joint Budget Subcommittee regarding the financial situation Franklin is facing. He said we have to look at new revenue. He said where are we going to get the money to provide the level of services 34,000 people count on. He said he understands the concerns of the residents. He said the Town Council is here to look out for the best interest of 34,000 people and sometimes those decisions are really difficult with this being one of them. He said he is disappointed that they do not have a full Planning Board recommendation. He said for him, they can refer it back to the full Planning Board. ► Mr. Cerel said there is no clear answer to that. He said the Planning Board operated with a full quorum. He said there is nothing that provides for a resubmittal and there are time limitations in place. ► Chair Mercer said he would like to know the opinions of a five-member Planning Board. He asked Mr. Cerel how do they do that. ► Mr. Cerel said they would have to take no action on this and refile it and create it as a do over. He said they would have to start anew. ► Mr. Hellen said the Town Council would take no action tonight, and at the March 13 meeting, the Town Council would take another vote to refer this proposal or another proposal to the Planning Board. Then the full Planning Board would have a hearing. ► Mr. Cerel said the Town Council could not take any action on this. He suggested to withdraw without prejudice; he said that tabling it would not solve the problem. ► Chair Mercer asked about taking a vote of no action. ► Councilor Pellegri said to not move the item to a second reading. ► Chair Mercer said that is a negative vote. ► Mr. Cerel reviewed the statute and a negative action. ► ***Chair Mercer declared the public hearing closed.***

LEGISLATION FOR ACTION:

Note: Two-Thirds Vote requires six votes; Majority Vote requires majority of members present and voting.

- a. Bylaw Amendment 24-901 (formerly 23-901): Zoning Map Changes from Single Family Residential III to Business an Area On or Near King Street, A Zoning Bylaw Amendment to the Code of the Town of Franklin at Chapter 185, Section 5, Zoning Map - First Reading (Motion to Move Bylaw Amendment 24-901 to a Second Reading - Majority Vote).** ► **MOTION to TAKE NO ACTION** on Bylaw Amendment 24-901 (formerly 23-901): Zoning Map Changes from Single Family Residential III to Business an Area On or Near King Street, A Zoning Bylaw Amendment to the Code of the Town of Franklin at Chapter 185, Section 5, Zoning Map by **Jones**. **SECOND** by **Cormier-Leger**. **Discussion:** ► Councilor Sheridan asked how is this motion different from just voting no. ► Chair Mercer explained if you vote no it is dead; this is neutral and allows us to give it back to the full Planning Board. ► **ROLL CALL VOTE: Chandler-YES; Cormier-Leger-YES; Dellorco-NO; Frongillo-YES; Jones-YES; Hamblen-YES; Mercer-YES; Pellegri-YES; Sheridan-NO.** ► **VOTE: Yes-7, No-2, Absent-0.**

LICENSE TRANSACTIONS: ► **License Modification - Change of Manager of a Section 15 Retail Package Store License: Shaw's Supermarkets, Inc. d/b/a Shaw's; Located at 255 East Central St., Franklin, MA 02038.** ► Councilor Jones read the license transaction. ► **MOTION to Approve** the License Modification - Change of Manager of a Section 15 Retail Package Store License: Shaw's Supermarkets, Inc. d/b/a Shaw's; Located at 255 East Central St., Franklin, MA 02038, by **Jones**. **SECOND** by **Dellorco**. **Discussion:** ► Mr. Hellen said this is a change of manger; we do these all the time. All departments have signed off on the applications. He said Attorney Nick Zozula, legal counsel for Shaw's, is present via Zoom. ► Mr. Zozula said Mr. James Burns will be the new store director. ► Councilor Chandler asked for the business type as there was no check mark indicated on page 9. ► Mr. Zozula said the type is retail. ► **ROLL CALL VOTE: Chandler-YES; Cormier-Leger-YES; Dellorco-YES; Frongillo-YES; Hamblen-YES; Jones-YES; Mercer-YES; Pellegri-YES; Sheridan-YES.** ► **VOTE: Yes-9, No-0, Absent-0.**

PRESENTATIONS/DISCUSSIONS: ► **Discussion: OPEB Actuarial Report - Dan Sherman, Sherman Actuarial Services.** ► Mr. Dan Sherman (via Zoom) reviewed the OPEB Actuarial Report. He discussed that at the bottom of page 3 lists the assets in the plan. He said there was an increase from 2022, and the June 30, 2023 Net Position is \$12,349,002. He said the investment Income of \$694,331 shows a 9 percent return which is better than the year before which was -13.6 percent. He said if things get really tough, the Town could use some of the \$12 million to cover benefits for the retirees which includes beneficiaries. He discussed the liabilities. He said they do these every other year. He said two years ago the liabilities were about \$79 million. On the off year, they assume all assumptions are the same, which became \$84 million one year ago. But for 2023, they actually measured the liability. There was one item that stood out which was Experience (Gain) and Loss (18,507,183). They had assumed the liability would be going up, but actually it went down to \$73.5 million. So, this is extremely good news for the Town. He said he would explain how they got an \$18 million gain on the OPEB liability. He explained the NET Position. He reviewed that the Plan Fiduciary Net Position as a percentage of the Total OPEB Liability is 16.8 percent. He discussed that the reports give the readers information on what if the inflation is higher or lower than what they are assuming, and the report provides the impact for sewer, water, stormwater, and solid waste. He reviewed that because there was a nice gain, there is a negative number of \$5 million for the Difference in Experience – Amortization over five years. He said this expense is nothing more than paper. If you really wanted to fund the plan, you are looking at an \$8 million total contribution. He said you would have to increase contributions. He said that he is not even going to propose that you do that. He said at the bottom of page 6 shows the funded position of 16.8 percent and the covered payroll of approximately \$76 million. He said if you compare Franklin to other communities and states, the folks that look at your financials will say that you folks are at less than 100 percent of your covered payroll. He said this puts you in a favorable light if you have to go out for bonds or any improvements in your bond rating. He discussed that on page 9 shows the medical premiums which is the key reasons for the \$18 million gain. He discussed the plans and the gains of each. He explained that all the active employees are Medicare eligible which is the main driver of the \$18

million gain. He reviewed on page 10 is Membership which is about the same. He reviewed Assumptions on page 13 for the Medical Plan Costs for non-teachers and teachers based on the increases and reductions. He said whatever they have done for the plan design, it has paid off in \$18 million. ► Chair Mercer said they love it when he brings good news. He thanked Mr. Sherman.

Councilor Frongillo left the meeting.

LEGISLATION FOR ACTION (continued):

- b. Resolution 24-03: FY24 Capital Improvement Plan (Motion to Approve Resolution 24-03 - Majority Vote).** ► Councilor Jones read the resolution. ► **MOTION to Approve Resolution 24-03: FY24 Capital Improvement Plan by Dellorco. SECOND by Hamblen. Discussion.** ► Mr. Hellen said it is pretty straight forward. ► Councilor Pellegri said the Capital meeting went very well. She said the vote on each of these was 4-0. She said there was one they had a little concern with; the rest was fine. She thanked the department heads for coming to the meetings. She said we had a good meeting. ► Councilor Dellorco thanked the rest of the committee; it was a hard-fought capital meeting. He thanked the department heads for their cuts. ► Councilor Chandler thanked the School Department and said they took the biggest hit in this one. He said there was a two-hour meeting, and it is on Franklin Matters. He said it was a long meeting but a good meeting and that they got a lot done. ► Councilor Cormier-Leger said it was a good meeting. He said he wanted to comment that perhaps going forward they could look at the title of the improvement plan. He said it really is not a capital improvement plan; they are really just spending free cash on a variety of needs. He said they should think about calling it something different. ► Councilor Jones said this certainly does not meet all the needs and wishes that the departments have. He asked them to continue to bring them forward. ► **VOTE: Yes-8, No-0, Absent-1.**
- c. Resolution 24-04: Free Cash to Stabilization Accounts Transfers (Motion to Approve Resolution 24-04 - Majority Vote).** ► Councilor Jones read the resolution. ► **MOTION to Approve Resolution 24-04: Free Cash to Stabilization Accounts Transfers by Dellorco. SECOND by Hamblen. No discussion.** ► **VOTE: Yes-8, No-1, Absent-0.**
- d. Resolution 24-08: Town Council's Support of Pending State Legislation Entitled "The Municipal Empowerment Act" (Motion to Approve Resolution 24-08 - Majority Vote).** ► Councilor Jones read the resolution. ► **MOTION to Approve Resolution 24-08: Town Council's Support of Pending State Legislation Entitled "The Municipal Empowerment Act" by Hamblen. SECOND by Dellorco. Discussion:** ► Mr. Hellen said Governor Healey filed this bill, and we are hoping it goes through this year. He said not every provision pertains to Franklin. He said that there are about one to two dozen provisions that benefit the Town of Franklin. He said that one is that they will never have to vote for PEG funding again. He explained the timeline of this being passed. He said this is just a basic advocacy letter to encourage Representative Jeff Roy and Senator Becca Rausch to put extra movement on this. ► Councilor Chandler noted the double poles fines. ► Councilor Hamblen thanked Ms. Frigulietti and Mr. Hellen for putting together this letter. She noted every municipality is bothered by the double poles. ► Councilor Jones said he thanked them for putting together the letter. ► **VOTE: Yes-8, No-1, Absent-0.**
- e. Resolution 24-09: Revised 2024 Town Council Meeting Schedule (Motion to approve Resolution 24-09 - Majority Vote).** ► Councilor Jones read the resolution. ► **MOTION to Approve Resolution 24-09: Revised 2024 Town Council Meeting Schedule by Dellorco. SECOND by Hamblen. No discussion.** ► **VOTE: Yes-8, No-1, Absent-0.**
- f. Resolution 24-10: Gift Acceptance - Veterans' Services Dept. (\$2,900), Senior Center (\$200), Police Dept. (\$50) (Motion to Approve Resolution 24-10 - Majority Vote).** ► Councilor Jones read the resolution. ► **MOTION to Approve Resolution 24-10: Gift Acceptance - Veterans' Services Dept.**

(\$2,900), Senior Center (\$200), Police Dept. (\$50) by **Dellorco. SECOND by Hamblen. Discussion:**
 ► Chair Mercer thanked all the donors for their generous donations. ► **VOTE: Yes-8, No-1, Absent-0.**

- g. Resolution 24-11: Designation of “Special Municipal Employee” Under State Ethics Law (Motion to Approve Resolution 24-11 - Majority Vote).* ► Councilor Jones read the resolution. ► **MOTION to Approve Resolution 24-11: Designation of “Special Municipal Employee” Under State Ethics Law by Dellorco. SECOND by Hamblen. Discussion:** ► Mr. Hellen said this is a housecleaning item. He said for future committees that are set up, they will have the special municipal employee language at the time of set up. ► Mr. Cerel emphasized that Town Council members are expressly as a governing body prohibited from being special municipal employees, so this will not give you any added protection. ► **VOTE: Yes-8, No-1, Absent-0.**
- h. Resolution 24-12: Cable Funds in Support of PEG Service and Programming per MGL Ch. 44, §53F3/4 (Motion to Approve Resolution 24-12 - Majority Vote).* ► **MOTION to Waive the reading by Cormier-Leger. SECOND by Dellorco. No discussion. ► VOTE: Yes-8, No-1, Absent-0.**
 ► **MOTION to Approve Resolution 24-12: Cable Funds in Support of PEG Service and Programming per MGL Ch. 44, §53F3/4 by Dellorco. SECOND by Cormier-Leger. No discussion. ► VOTE: Yes-8, No-1, Absent-0.**
- i. Resolution 24-13: Cable Funds in Support of PEG Service and Programming per MGL Ch. 44, §53F3/4 (Motion to Approve Resolution 24-13 - Majority Vote).* ► **MOTION to Waive the reading by Cormier-Leger. SECOND by Dellorco. No discussion. ► VOTE: Yes-8, No-1, Absent-0.**
 ► **MOTION to Approve Resolution 24-13: Cable Funds in Support of PEG Service and Programming per MGL Ch. 44, §53F3/4 by Dellorco. SECOND by Hamblen. No discussion. ► VOTE: Yes-8, No-1, Absent-0.**

TOWN ADMINISTRATOR’S REPORT: ► Mr. Hellen said March 6 will be a huge day for the Town of Franklin. He said we are starting the day with the second visit from the Healey administration. Secretary of Veteran Services Jon Santiago will come out and have coffee with the veterans. He will sit down at every table and talk with veterans and hear their concerns. He said if anyone is a veteran or family member of a veteran, this meeting is for the veterans and their families to talk about their issues. ► He said that the Town is going to publish the preliminary budget model this Friday. He said the Town is looking at about a \$10.1 million budget deficit for FY25. He said the superintendent and him are preparing a presentation about this. He said that the meeting can be watched on TV, YouTube, via Zoom, and in person.

SUBCOMMITTEE REPORTS:

- a. Town Administrator Evaluation Ad Hoc Subcommittee Report.* ► Councilor Chandler said they had a very productive meeting. He said great questions were asked. He said the bottom line is they were very happy with what Mr. Hellen is doing. He said they are going to move the whole evaluation right to Human Resources. ► Chair Mercer said in the past, the Town Council has taken a vote to put the written summary into Mr. Hellen’s personnel file. ► **MOTION to PUT the written summary into Town Administrator Jamie Hellen’s personnel file by Chandler. SECOND by Hamblen. No discussion.**
 ► **VOTE: Yes-8, No-1, Absent-0.**
- b. Capital Budget Subcommittee.* ► Councilor Pellegrini said they have already been through it; it was a good meeting.
- c. Economic Development Subcommittee.* ► Councilor Hamblen said they had a meeting where they started to set their goals for the year and prioritize items; they will probably have another meeting in March.
- d. Budget Subcommittee.* ► Chair Mercer said they have a big meeting next week.
- e. Master Plan Update Committee.* ► Councilor Jones said the full Master Plan Committee has a full meeting on March 6. He said they are having a large public event on March 23 from 11 AM to 3 PM at Dean College; more publicity about that will be coming out, and everyone is invited.

- f. Davis-Thayer Building Reuse Advisory Committee.** None.
- g. Police Station Building Committee.** None.
- h. GATRA Advisory Board.** ► Chair Mercer said they were supposed to have met last week, but they did not. He said Councilor Frongillo met with the administration last week to discuss increased services for Franklin. He said that Councilor Frongillo will update the Town Council.

FUTURE AGENDA ITEMS: None.

COUNCIL COMMENTS: ► Councilor Sheridan thanked all the residents for coming to tonight's meeting. ► Councilor Hamblen said that this Saturday at the Library from 9:30 AM to 12 PM, two of the subcommittees of the Master Plan Committee will be there to talk to. ► Councilor Cormier-Leger thanked the DPW staff for responding so quickly to the water main break. He said this Saturday night the SAFE Coalition at their headquarters in Franklin is doing a special event involving musicians and fundraising at 6 PM, and among others, Representative Jeff Roy is performing and also his son is performing in the program. ► Councilor Chandler said March 6 is important. He thanked the residents. ► Councilor Pellegrini gave condolences to the families of Mr. Robert Catalano and Ms. Mona Lynne Ghiringhelli. She mentioned Franklin's birthday is March 2 and is 246 years old. ► Councilor Jones noted the passing of Stacey Wakefield. He thanked all who came to tonight's meeting. ► Chair Mercer thanked all those who attended and participated in tonight's meeting.

EXECUTIVE SESSION: ► *Considering the purchase, exchange, lease or value of real property, because an open meeting may have a detrimental effect on the negotiating position of the Public Body.* ► Chair Mercer stated there is a need for an executive session for considering the purchase, exchange, lease or value of real property, because an open meeting may have a detrimental effect on the negotiating position of the Public Body, and he so declares. He said they will not return to open session. ► **MOTION to Enter** executive session for considering the purchase, exchange, lease or value of real property, because an open meeting may have a detrimental effect on the negotiating position of the Public Body, as the chair has so declared, and shall not resume into open session, by **Jones. SECOND** by **Dellorco. No Discussion.** ► **ROLL CALL VOTE: Chandler-YES; Cormier-Leger-YES; Dellorco-YES; Hamblen-YES; Jones-YES; Mercer-YES; Pellegrini-YES; Sheridan-YES.** ► **VOTE: Yes-8, No-1, Absent-0.**

Open Session ended at 9:59 PM.

Respectfully submitted,

Judith Lizardi
Recording Secretary



Public Hearing for King Street Zoning Map Amendment 24-901 (Formerly 23-901)

Greetings,

My name is Christina Percuoco, and I am the owner of the property at 637 King Street, which is situated directly opposite the parcels 313-061-000 & 313-062-000. In June 2022, I had the pleasure of purchasing this property as my first home, drawn to the residential character of King Street with its forested landscapes and nearby wetlands. Despite the traffic on King Street, the natural surroundings have afforded me a valued sense of privacy. However, the recent acquisition of the parcel across from mine and the subsequent proposal to rezone from Single Family Residential III to Business zoning for the purpose of constructing a gas station and convenience store has significantly disrupted the tranquility of our neighborhood. This proposed development, positioned less than 100 feet from my residence, has cast a shadow over what was an otherwise joyous milestone in my life. I respectfully urge each council member to consider the following adverse effects that such a rezoning could have on King Street, its residents, and the broader Franklin community.

1. Traffic Concerns

- a) The proposed location is situated on a road that already experiences significant congestion, with daily occurrences of traffic standstills extending more than 600 feet from the traffic signal to the entrance of the neighboring senior living facility, The Enclave. This high volume of traffic substantially increases the time required for residents to safely exit their driveways.
- b) One of the parcels under consideration directly borders the Franklin Fire Station. An increase in traffic associated with a gas station could impede the prompt deployment of emergency vehicles from the station, potentially elevating the risk of traffic collisions and compromising public safety.

2. Character of Surrounding Neighborhood

- a) In reference to some remarks made at the planning board meeting regarding the neighborhood's zoning, I would like to offer a clarification. Contrary to the assertion that the area across the street falls under Business Zoning, it is important to note that there are in fact three residential properties directly opposite. Given that the surrounding land on King Street is residential, excluding the Fire Station which is set back over 100 feet from the road, one must consider whether the proposed rezoning could constitute spot zoning. **Please see Exhibit A.**
- b) The proposed development would necessitate the demolition of a residential structure that is currently in sound condition. This action is predicated on a private agreement between the parcel owners regarding their property, which raises concerns about the appropriateness of altering the community fabric for this purpose.
- c) The construction phase of the gas station would introduce a period of heightened noise and disruption. Furthermore, the operational aspects of a gas station, which may include loud patrons at various hours, could significantly alter the current noise levels experienced by residents.

- d) Concerning light pollution, the neighborhood is currently characterized by residential lighting with intermittent streetlights. The installation of a gas station would require substantial illumination throughout the night and possibly around the clock, which could adversely affect the local ambiance.
- e) It is imperative to examine the correlation between gas stations and crime rates. Such an analysis would provide insight into the potential impact on the safety and security of our current residential community.
- f) There is an existing 24-hour 7-Eleven gas station located less than half a mile away. The necessity and potential redundancy of another gas station so close to this facility should be taken into account.

3. Property Value/Concerns

- a) The issue of property value depreciation in proximity to gasoline stations is well-documented. A study published by the Journal of Sustainable Real Estate in 2017 titled "The Impacts of Gasoline Stations on Residential Property Values" identified an average decrease of 16% in property values within 100 meters of a gas station. It is crucial to consider whether such an economic impact on neighboring homeowners could be viewed as a Regulatory Taking and whether this has been adequately evaluated.
- b) My property, which features a circular driveway, is frequently utilized by motorists on King Street as a turnaround point. This has resulted in multiple instances of damage to my brick retaining wall, necessitating repeated repairs. The introduction of a business zone and the subsequent construction of a gas station would likely exacerbate this issue, leading to more frequent property damage.

4. Health Hazards

- a) Elevated ozone levels, commonly associated with vehicular emissions, have been linked to an increase in respiratory ailments and the exacerbation of conditions such as asthma. It's imperative to consider the potential health implications for the local community that may arise from the operation of a gas station.
- b) Benzene, a constituent of gasoline, is recognized as a carcinogen, with extensive scientific literature from the 1990s onwards substantiating its health risks. I am prepared to provide the council with relevant research upon request. Notably, the National Institute of Health has conducted a study titled "Residential Proximity to Environmental Hazards and Adverse Health Outcomes," which, along with several international studies, indicates a significant correlation between living near gas stations and an increased risk of various cancers.
- c) The Community & Environmental Defense Services recommends guiding new gas stations to sites where they will be at least **500 feet** from residentially zoned properties, schools, and other locations where people live, learn and work. Rezoning the current SFR/III parcels to Business and installing a gas station would only allow for ~100ft to the Residential parcels across the street, and ~350ft or less to the abutting senior living facility. **Please see Exhibit B.**

5. Nearby Wetlands

- a) The proposed site for the gas station is less than 200 feet from designated protected wetlands. According to Chapter 181 of the Wetlands Protection Bylaw in Franklin, activities within close proximity to such resource areas are presumed to have a high likelihood of adverse impact, both during construction and subsequent operations. It is crucial to inquire whether the Conservation Commission has conducted an assessment in line with these regulations. **Please see Exhibit C.**
- b) A thorough evaluation of the area's high-water table is essential to ensure that any development does not negatively affect the local groundwater levels and the surrounding ecosystem.
- c) An in-depth stormwater runoff and pollution assessment is warranted, particularly given the topographical elevation variance between the street level and the adjacent wetlands. This assessment is vital to prevent potential contaminants from affecting the wetland's integrity.

Closing

The proximity of an existing gas station less than a half-mile away on King Street calls into question the necessity of introducing another such establishment. It's important to consider the broader impact of individual ambitions on the community. It seems unlikely that anyone, including the parcel owner himself, would prefer to reside in a home situated directly across from a gas station. The proposed rezoning could substantially diminish the quality of life for all nearby residents and my ability to enjoy my property. Maintaining the current Single Family Residential III zoning allows for the potential of less intrusive businesses, as demonstrated by The Enclave at 656 King Street, which aligns more harmoniously with the neighborhood's character.

With all above considerations, please reject Zoning Map Amendment 24-901.

References

1. Harrison RM, Leung PL, Somervaille L, Smith R, Gilman E. Analysis of incidence of childhood cancer in the West Midlands of the United Kingdom in relation to proximity to main roads and petrol stations. *Occup Environ Med.* 1999;56(11):774-780
2. Steffen C, Auclerc MF, Auvrignon A, et al. Acute childhood leukaemia and environmental exposure to potential sources of benzene and other hydrocarbons: a case-control study. *Occup Environ Med.* 2004;61(9):773-778
3. Weng HH, Tsai SS, Chiu HF, Wu TN, Yang CY. Childhood leukemia and traffic air pollution in Taiwan: petrol station density as an indicator. *J Toxicol Environ Health A.* 2009;72(2):83-87
4. The Impacts of Gasoline Stations on Residential Property Values. Qinna Zhao, Mengling Liu and Qi Chen. *The Journal of Sustainable Real Estate.* Vol. 9 (2017), pp. 66-85 (20 pages). Published By: Taylor & Francis, Ltd.

Exhibit A



Exhibit B

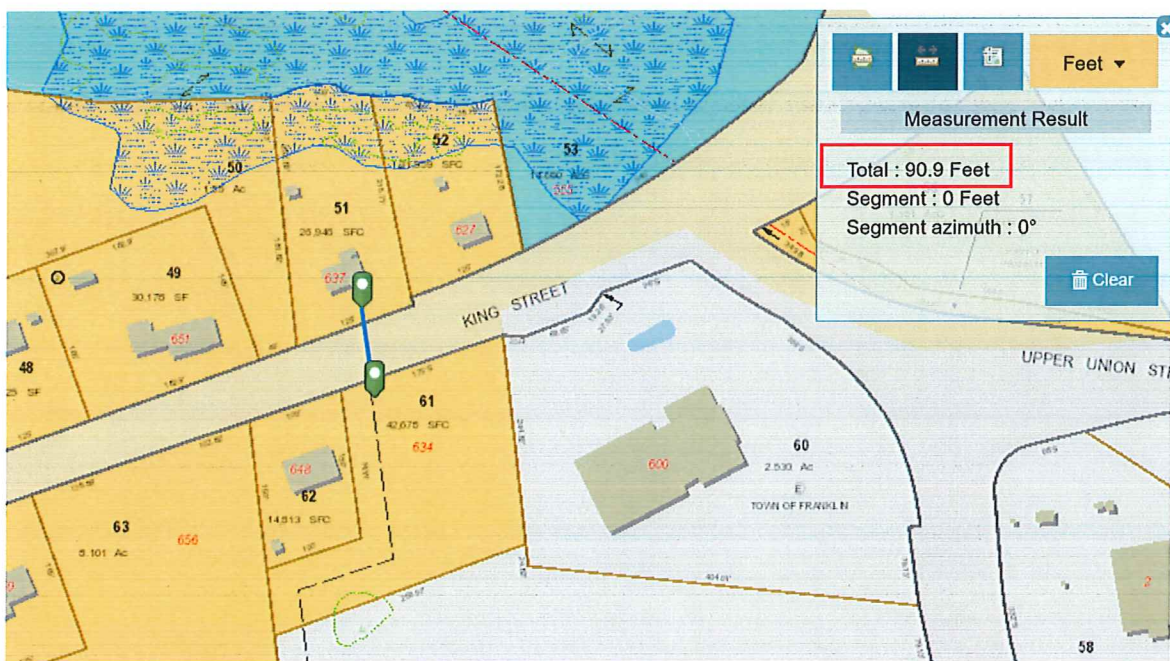
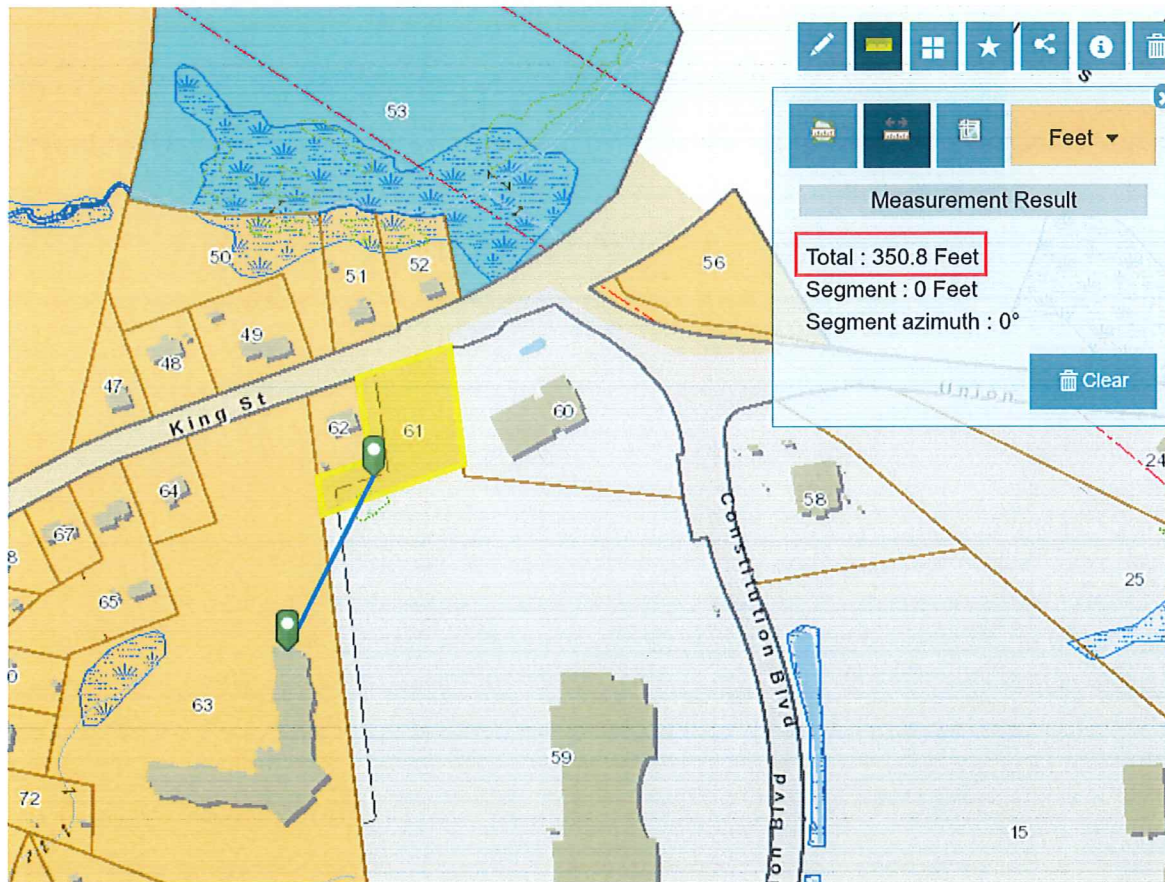
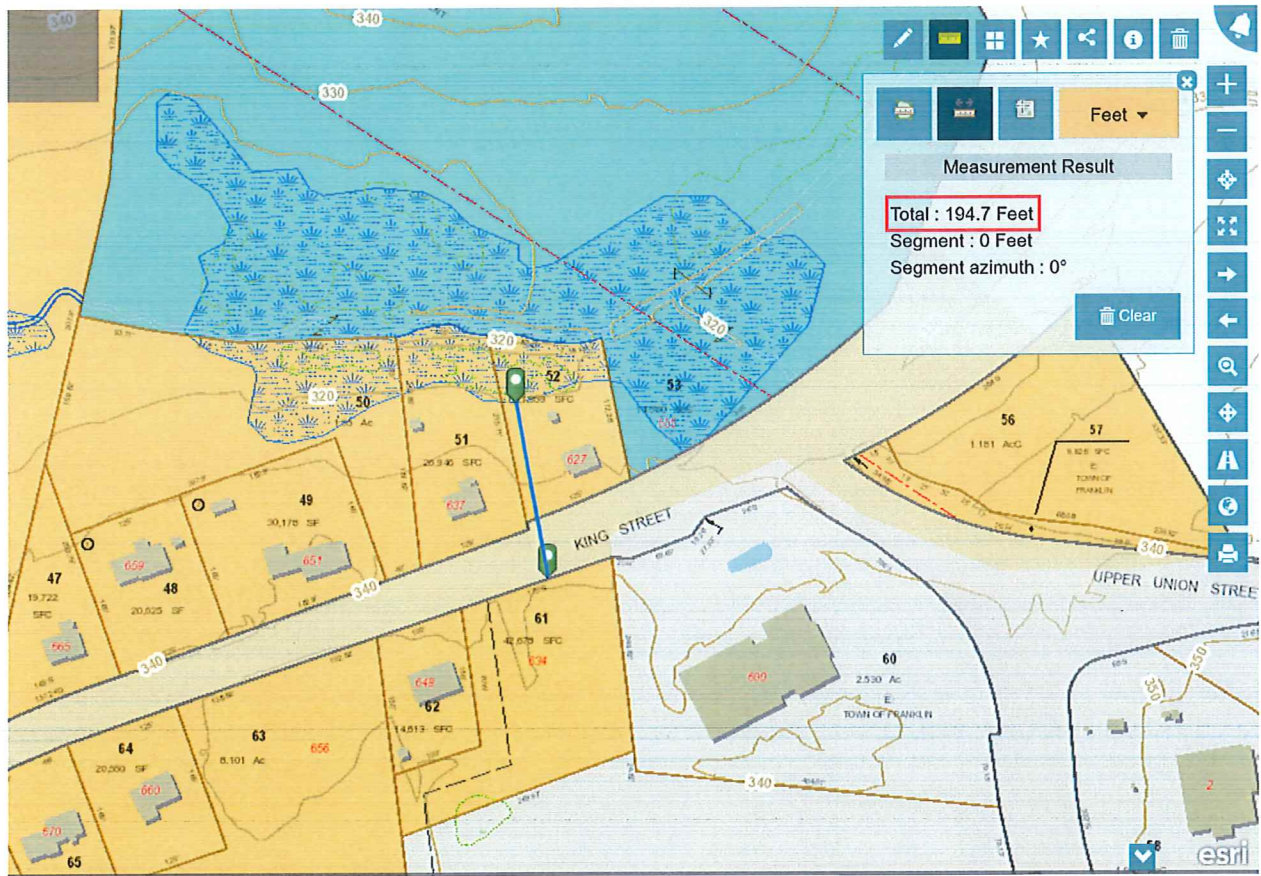


Exhibit C



Proposed Zoning Map Amendment 23-nnn for King St

To: Town of Franklin DPCD Staff

From: Ian Duff, 680 King St, (508) 463-7053 or idduff8@gmail.com

Re: Proposed Zoning Map Amendment 23-nnn, An Area On and Near King Street

Date: November 20, 2023

I am asking The Town to consider rezoning to Neighborhood Commercial four residentially zoned parcels of land surrounding Fire Station #2 on King Street.

It stands to reason that building a single family home next to the fire station is unlikely, and that parcel owner's ability to develop commercially is in the town's interest. Please consider introducing another zone that would transition into the residential neighborhood, **furthering Master Plan Goals LU4 and ED2.2**, and protect the residents and environment from onerous land use. Neighborhood Commercial was enumerated in 2003, and already perfectly describes The Enclave at 656 King St, which received a variance in SFR3.

§ 185-4 C. (12) *The Neighborhood Commercial District (NC) is intended primarily for low-intensity commercial uses located in or within close proximity to primarily residential neighborhoods providing retail and personal services which serve the surrounding neighborhood. Industrial uses are not allowed. The district is further classified by its neighbor- and pedestrian-friendly design concepts including low-luminescent lighting fixtures, visibly obscured parking areas, densely planted property borders, nonintrusive architecture and pedestrian-scaled signage with external illumination.*

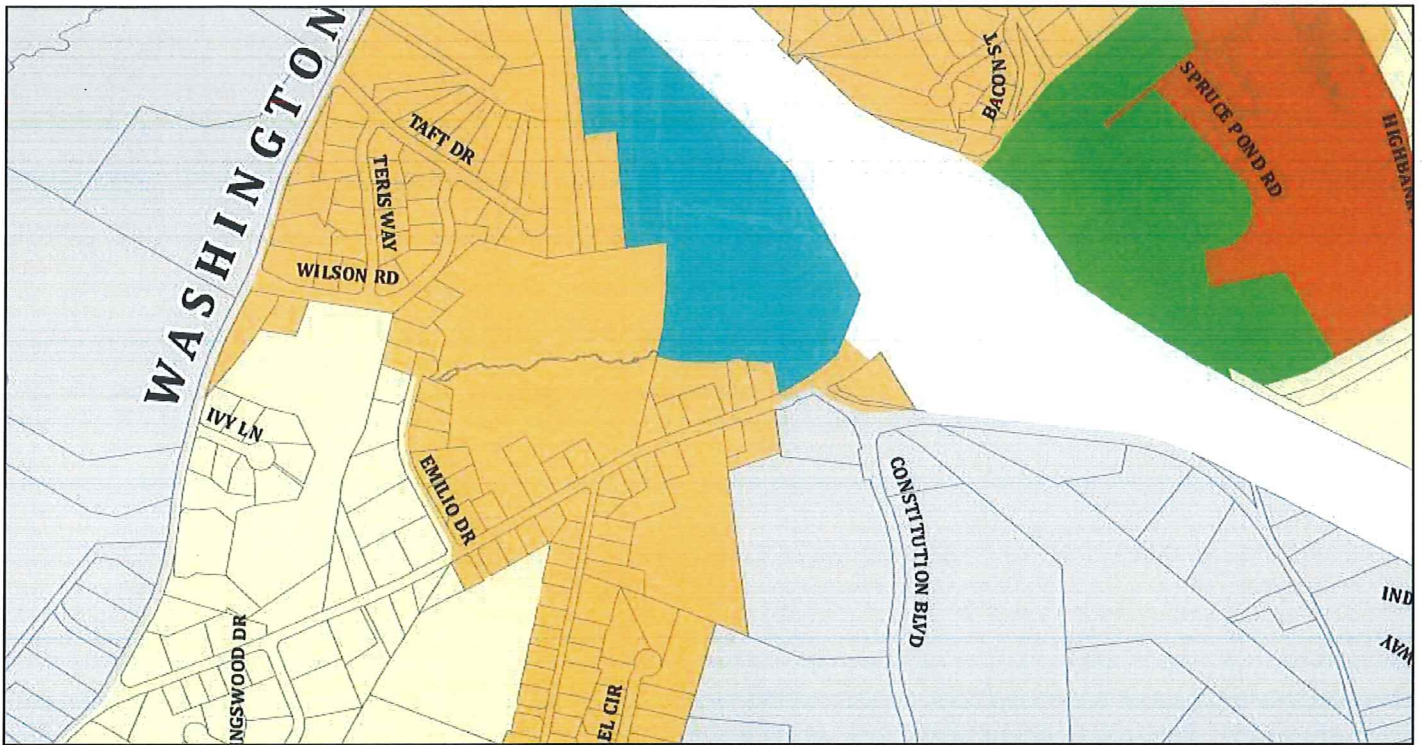
If recommended by the Planning Board and approved by Town Council, Zoning Map Amendment 23-nnn would amend the Town's existing Zoning Map (Chapter 185, Section 5, of Franklin Town Code) by changing the following parcels from the Single Family Residential III zoning district to the Neighborhood Commercial zoning district.

Parcel	Location	Size (acres)	Owner
313-056-000	# N/A, Upper Union Street	1.181	New England Power Company
313-061-000	634 King Street	0.9798	American East Coast 1 LLC
313-062-000	648 King Street	0.3401	Thomas P. Nasuti (under agreement with AEC1 LLC)
313-063-000	656 King Street	8.101	Franklin MA SR Property LLC
	Total Area	10.602	

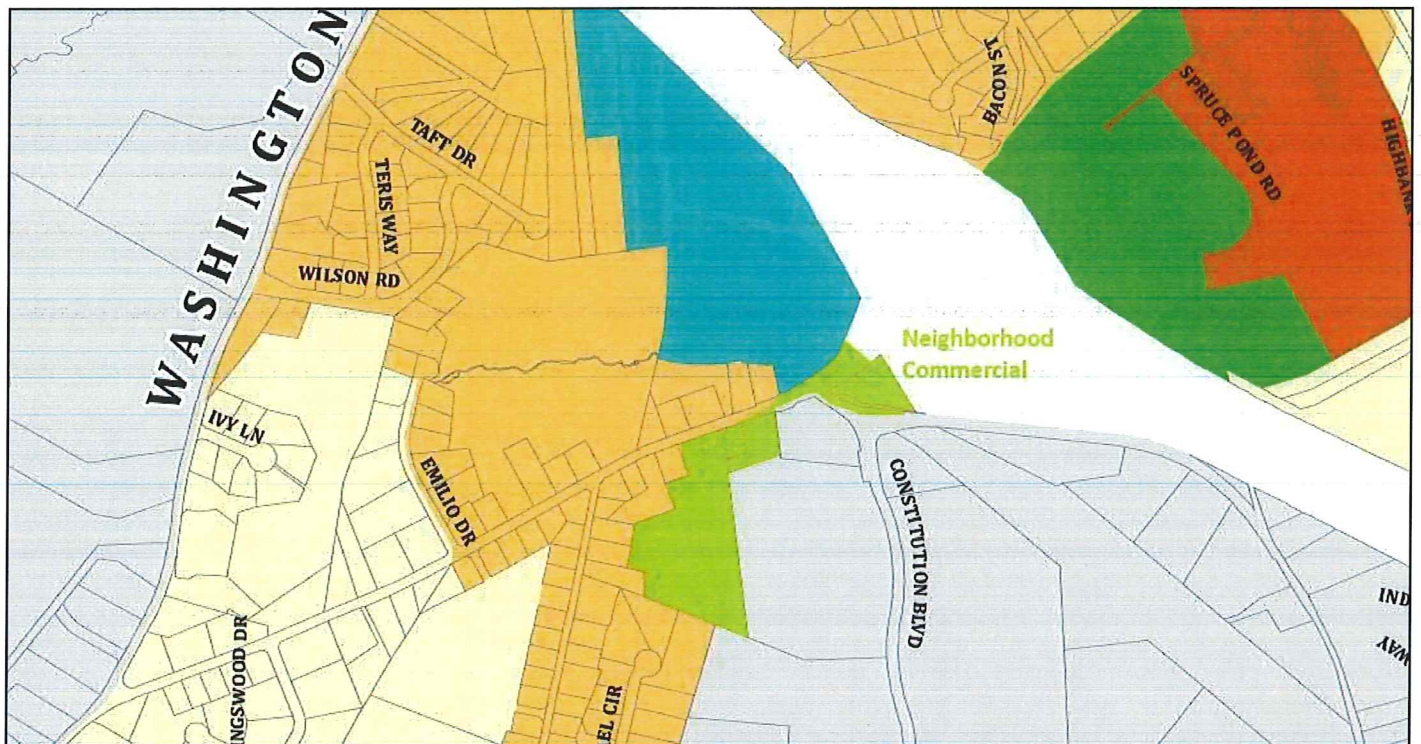
Zoning a Neighborhood Commercial District would allow for lucrative use without the likelihood for light, noise, or chemical pollution. It would be a compromise between the needs of Mr. Evans' LLC and the abutters, but would more importantly allow future growth at the discretion of petitioning landowners without property value and health damage to their neighbors.

Please see the attached zoning mockup and satellite image on the following pages.

Current



Proposed



Detail from Google Satellite Imagery



Zoning Map Amendment 24-901 (formerly 23-901)

Public Hearing

Wednesday February 28th at 7:00 pm

Town Offices/Municipal Building

2nd Floor Council Chambers

355 E. Central Street.

Hello Neighbors,

As most of you are aware there has been a recommended re-zoning of parcels 313-061-000 and 313-062-000 on King Street from residential to business. These two lots are adjacent to the firehouse and the entrance to the nursing home. This was first reviewed by the Planning Board in November and, with the help of local residents, a vote was made to **not** recommend this re-zoning, yeah!

The Town Council has the final say though. They have scheduled a Public Hearing (noted above) and I encourage all to attend as I believe that is what made the difference last time. Attached is the hearing notice.

Unfortunately, I will be away. Attached as well are some bullet points (well, quite a few) regarding what I believe to be reasons for not recommending this re-zoning. This will be submit to the secretary ahead of time to be included in their agenda packets. I am also hoping to find someone to read it at the hearing on my behalf or cover some, or all of these points, on their own

I am at 660 King Street and available for discussion and can be reached at 508-277-1935 or s.s.grant40@gmail.com as well.

Best,

Sally Grant

Zoning Map Amendment 24-901 (formerly 23-901)

Submit by: Sally Grant - 660 King Street

Unfortunately, I cannot be at the Town Council's Public Hearing on February 28th. I respectfully submit the following for your review on the Town Council's agenda item regarding the re-zoning of parcels 313-061-000 and 313-062-000 on King Street from Single Family Residential III to Business. These parcels are in a residential neighborhood on King Street and has raised concerns for myself and my neighbors that I would like to present to you.

The re-zoning of parcels 313-061-000 and 313-062-000 would significantly impact the lives and wellbeing of the local residents to include the Nursing Home, Pre-School, and the Fire Station. It would dramatically change the character of the area. Although a busy street at times, we view this as our residential neighborhood and community. To insert a commercial enterprise would dramatically change what has been long established and would impact on the owners' fundamental rights.

The Planning Board voted **NO** to recommending this re-zoning. A re-zoning has been recommended twice before and it did not pass. At the Planning Board meeting though, there were some characterizations made of the neighborhood that I would like to address in case they are mischaracterized again. It was suggested that this is in character with what already exists, it is not. The nursing home was characterized as commercial, it is not, it is residentially zoned, set back, and in keeping with the neighborhood. The industrial park is not on King Street and is set back off of Constitution Blvd. Directly across from the parcels proposed for re-zoning are two residential homes, not commercial or industrial. Once you go through the lights at Constitution Blvd there is a fire station and then all residentially zoned, a neighborhood just as any other. A place where children walk to the King Street Community Park or the local pre-school. A place where neighbors share in each other's lives and enjoy a quality of life that would be significantly impacted should these residential parcels be re-zoned.

The following items are points of discussion and concern and would suggest that this spot re-zoning would not be a recommended course of action.

I. Health Hazards/Quality of Life Impact

- a. Consider, will this re-zoning preserve the existing quality of life for nearby residents?
- b. Air quality due to auto emissions
- c. Noise and light pollution to residents across the street and in surrounding area
- d. Local Waterways – wetlands adjacent and identified withing 500'
- e. If a gas station, **as is detailed in the request for the re-zoning:**

Benzene, a chemical in gas fumes, is stated as a known cancer-causing chemical by the National Institute of Health and classified by the EPA as a Group A- a known human carcinogen. **The EPA guidelines state that a gas station be a minimum of 1,000' from a school or senior facility, this is not. This is right next to a senior facility and within 1000' of a day care facility. Not to mention our firefighters who already have exposure to known carcinogens on our behalf, why would we add to that?**

- e. Impacting: Residents, pre-school, seniors, and firefighters. This is a choice. Why would we chose this?

2. Infrastructure Concerns

- a. Traffic Congestion. At this time, you cannot get through the light at Constitution Blvd in 1 green cycle at rush hour. This would significantly increase. This pattern already often blocks the exit of emergency vehicles from the fire station. It will also block the entrance to the senior facility where often emergency vehicles need to access.
- b. Trucks cannot reach the site without impact to residents.
- c. Width of the road - A designated left hand turn lane would be needed. The road is currently not wide enough to accommodate that. Would that mean taking residential property across the street to increase the size of the road? Would additional left hand turn lanes be needed for the Fire Station or Nursing Home?
- d. Sewage
- e. Stormwater runoff – impact to area and would a federal permit be required?

3. Impact on already high-water table – hydrogeologist analysis especially if tanks were to be in the ground?

4. Environmental / Land Development

- a. There is a current Right of Way/Easement on the property and a 50' buffer zone at the back side. How is that being addressed?
- b. Earth removal. The current site would need impactful earth removal, would that fall within the town's recommended limits?
- c. Wetland Issues. Has there been a Conservation Commission review? There is a small wet land designation immediately adjacent to the property and withing 500 feet. Has that been approved?
- d. These parcels are not on the Master Development plan for the Town of Franklin and would be considered spot zoning.
- e. Franklin has a Housing Production Plan that recognizes the need for more housing. Wouldn't this be a better use for this site as it is already residential?

5. Impact on Owner's Fundamental Rights and Property Values

- a. It was suggested that this re-zoning would maximize the value of the property, but at the same time it would significantly decrease the value of the surrounding residential owners' properties. Does the re-zoning impact all equally? Benefit one at the cost of others?
- b. As the residential and commercial tax rates are the same I don't see this as a value add. One property value may go slightly up but quite a few others will go down.
- c. Appraisal of impact on residential property values should be conducted as a re-zoning could be considered a Regulatory Taking and fair compensation would then need to be considered.

In Summary: First and foremost, this is a residential community and the quality of life and value impact to those that currently reside in this neighborhood would be too great if these parcels were to be re-zoned. Secondly, as many of the points above suggest, there are too many issues to make this spot re-zoning a value add the Town of Franklin.

Town of Franklin

355 East Central Street
Franklin, Massachusetts 02038-1352



Phone: (508) 520-4949
www.franklinma.gov

OFFICE OF THE TOWN ADMINISTRATOR

Memorandum

March 8, 2024

To: Town Council
From: Jamie Hellen, Town Administrator
Amy Frigulietti, Deputy Town Administrator

Re: **Zoning Bylaw Amendment 24-905:** Zoning Map Changes From Single Family Residential III To Business, An Area On Or Near King Street.

We are asking the Town Council to refer Zoning Bylaw Amendment 24-905 to the Planning Board.

At the February 28th Town Council meeting there was a public hearing and first reading of Bylaw Amendment 24-901 (formerly 23-901). After lengthy discussion the Council voted (7-2) to take no action.

Zoning Bylaw Amendment 24-905 is identical to 24-901 (former 23-901) in every way aside from the Amendment number. If approved, Zoning Bylaw Amendment 24-905 will change two parcels of land from the Single Family Residential III zoning district to the Business zoning district, which will allow development for a variety of commercial uses.

Included in the packet is the proposed bylaw amendment along with a memo from Bryan Taberner with more detailed information, including potential commercial uses both by right and by special permit.

Please let us know if you have any questions.

FRANKLIN PLANNING & COMMUNITY DEVELOPMENT

355 EAST CENTRAL STREET, ROOM 120
FRANKLIN, MA 02038-1352
TELEPHONE: 508-520-4907
FAX: 508-520-4906

MEMORANDUM

TO: JAMIE HELLEN, TOWN ADMINISTRATOR
FROM: BRYAN W. TABERNER, AICP, DIRECTOR
RE: PROPOSED ZONING MAP AMENDMENT 24-905, FROM SINGLE FAMILY RESIDENTIAL III TO BUSINESS, AN AREA ON AND NEAR KING STREET
CC: AMY FRIGULIETTI, DEPUTY TOWN ADMINISTRATOR; MARK CEREL, TOWN ATTORNEY; AMY LOVE, TOWN PLANNER
DATE: MARCH 7, 2024

The Town is being asked to consider rezoning to Business two residentially zoned parcels of land adjacent to the Fire Station on King Street. Attached is Zoning Map Amendment 24-905 for consideration by Town Council at their next meeting. Other than the Amendment number, Zoning Map Amendment 24-905 is identical to Amendment 24-901 (Formerly 23-901) that was before Town Council on February 28th.

If approved by Town Council, Zoning Map Amendment 24-905 would amend the Town's existing Zoning Map (Chapter 185, Section 5, of Franklin Town Code) by changing the following parcels from the Single Family Residential III zoning district to the Business zoning district.

Parcel	Location	Size (acres)	Owner
313-061-000	634 King Street	0.9798	Cumberland Farms, Inc.
313-062-000	648 King Street	<u>0.3401</u>	Thomas P. Nasuti
	Total Area	1.3198	

This small zoning map change would allow development of the two parcels for a variety of commercial uses. Uses allowed by right include: nursery, greenhouse or garden center; restaurant; other retail sales and services; office uses including banks/credit unions, medical/dental, and other professional or administrative uses; business incubator or co-working space; artisanal and craft maker space; art gallery.

Uses that may be allowed by Planning Board special permit include: motor vehicle, boat, farm implement sales (without repair service); filling or service station; vehicular service establishment; function hall or catering; hotel or motel; brewery, distillery, or winery production with tasting room.

Uses that may be allowed by Zoning Board of Appeals special permit include: animal hospital, kennel, day care, training, or grooming.

Attachments 2 through 8 (Use Regulations Schedules Parts I through 7) of the Town's Zoning Bylaw (Chapter 185 of Franklin Town Code) contain a complete list of uses that are allowed by right or may be allowed by Zoning Board of Appeals or Planning Board special permit in the Business Zoning District.

Attached are the following:

- Bylaw Zoning Amendment 24-905; and
- A diagram with two maps: one showing the current zoning in the area, and one showing proposed Zoning Map changes.

Please let me know if you have questions or require additional information.



SPONSOR: *Town Administration*

**TOWN OF FRANKLIN
ZONING BY-LAW AMENDMENT 24-905**

**ZONING MAP CHANGES FROM SINGLE FAMILY RESIDENTIAL III
TO BUSINESS AN AREA ON OR NEAR KING STREET**

**A ZONING BY-LAW AMENDMENT TO THE CODE OF THE TOWN OF
FRANKLIN AT CHAPTER 185 SECTION 5, ZONING MAP**

BE IT ENACTED BY THE FRANKLIN TOWN COUNCIL THAT: The Code of the Town of Franklin is hereby amended by making the following amendments to §185-5, Zoning Map:

That the Zoning Map of the Town of Franklin be amended by changing from Single Family Residential III to Business an area containing **1.32± acres**, comprising the following parcels of land as shown on the Town of Franklin's Assessor's Maps:

Parcel Numbers **313-061-000** and **313-062-000**.

The area to be rezoned is shown on the attached map ("Proposed Zoning Map Changes, An Area On Or Near King Street").

The foregoing Zoning By-law amendment shall take effect in accordance with the Franklin Home Rule Charter and Massachusetts General Law Chapter 40A, Section 5.

DATED: _____, 2024

VOTED: _____

UNANIMOUS: _____

A TRUE RECORD ATTEST:

YES: _____ **NO:** _____

ABSTAIN: _____ **ABSENT:** _____

RECUSED: _____

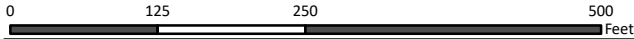
Nancy Danello, CMC
Town Clerk

Glenn Jones, Clerk
Franklin Town Council

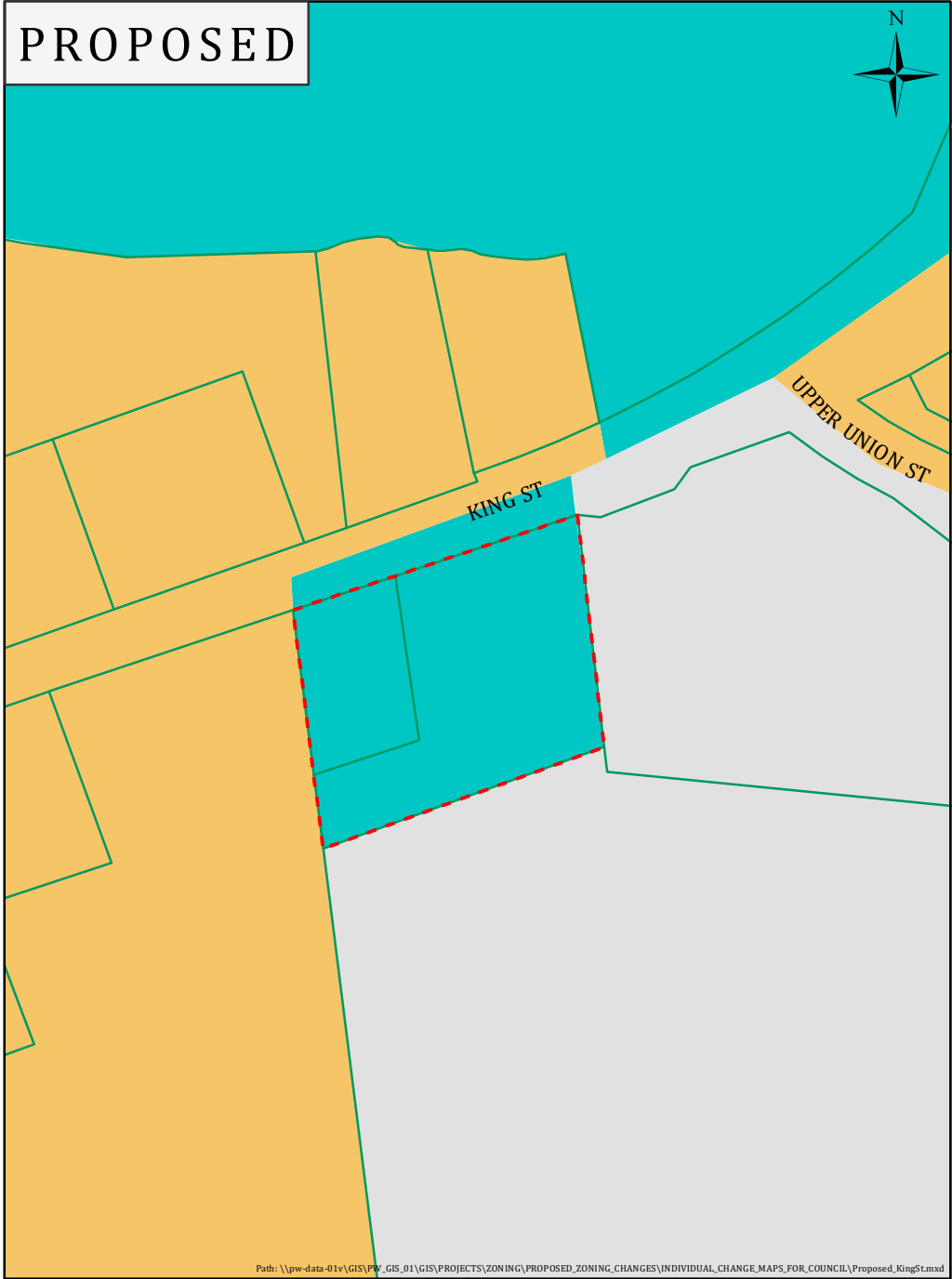
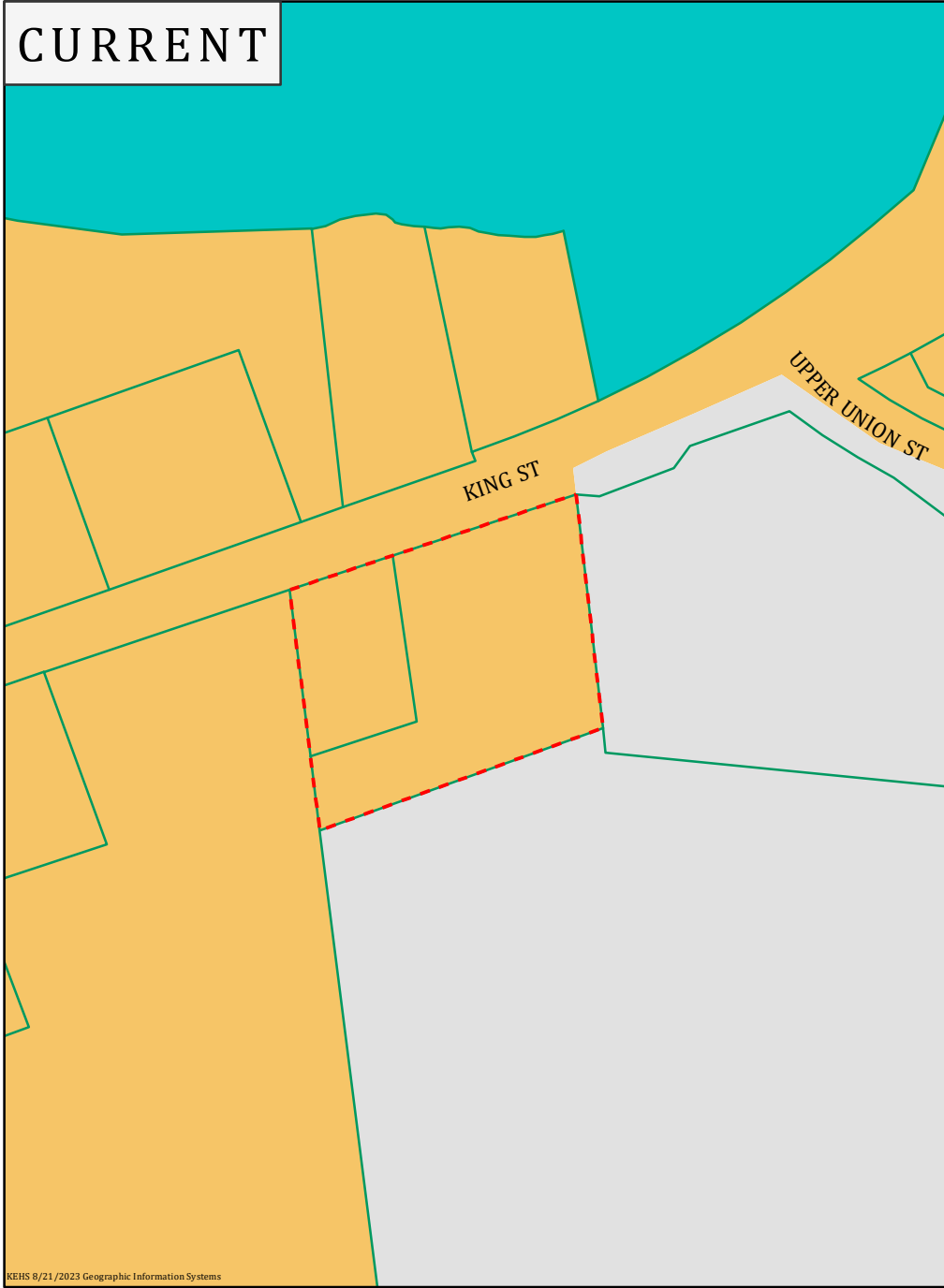
Proposed Zoning Map Changes

An Area On Or Near King Street
From Single Family Residential III to Business

24-905



- Business
- Industrial
- Single-Family III
- Area of Proposed Change
- Parcel Line



Town of Franklin

355 East Central Street
Franklin, Massachusetts 02038-1352



Phone: (508) 520-4949
www.franklinma.gov

OFFICE OF THE TOWN ADMINISTRATOR

Memorandum

March 8, 2024

To: Town Council
From: Jamie Hellen, Town Administrator
Amy Frigulietti, Deputy Town Administrator

Re: Resolution 24-14: Direction for Issuance of Request for Expressions of Interest for Purchase / Lease and Redevelopment of Former Davis Thayer Elementary School, 137 West Central St.

We are asking the Town Council to approve Resolution 24-14, which will direct the Town Administrator to issue a Request for Expressions of Interest (REI) for the former Davis-Thayer School building and property located at 137 West Central Street. The Davis-Thayer Reuse Advisory Committee voted unanimously at their December meeting to recommend an Expression of Interest be conducted by the town.

This proposed REI is a preliminary document used to generate ideas for potential reuse of the land and building. The deadline for submission is May 31, 2024. This is a non-binding document and does NOT commit the community to sell, alter or change anything regarding the parcel. It is simply an exercise to establish some baseline interest in the parcel and generate potential ideas to assist the committee in making a more formal recommendation on the future use of the property and/or building.

For detailed information please see the proposed REI document and Resolution 24-14 in the agenda packet for the March 13th Town Council Meeting agenda.

If you have any questions please let us know.



TOWN OF FRANKLIN RESOLUTION 24-14

DIRECTION FOR ISSUANCE OF REQUEST FOR EXPRESSIONS OF INTEREST FOR PURCHASE / LEASE AND REDEVELOPMENT OF FORMER DAVIS THAYER ELEMENTARY SCHOOL, 137 WEST CENTRAL STREET, FRANKLIN, MA

- WHEREAS,** Town of Franklin (hereinafter: "Town") owns property consisting of one (1) parcel totaling approximately 151,588 square feet (3.45 +/- acres) and containing one (1) four-level building (three above-ground stories and a basement) with a building footprint of 14,006 square feet known as the former Davis Thayer Elementary School, located at 137 West Central Street, shown on Franklin Assessor's Map 278 as Parcel 213 (title reference: Norfolk County Registry of Deeds Book 1603 Pages 32 and 33) (hereinafter: "Property") and known as Franklin Assessors' Parcel Identification Number 278-213-000-000; and
- WHEREAS,** Property was purchased in 1924 by the Town of Franklin from two separate property owners, Josie A. Whiting and Adelbert D. and Annie Ray Thayer; and
- WHEREAS,** Property opened as Franklin High School in 1924 and in 1962 when a new high school was constructed on Oak Street, Property was renamed as the Davis Thayer Elementary School, providing education to children in grades Kindergarten through Grade 5; and
- WHEREAS,** Property maintained operations as an Elementary School until the Franklin School Committee voted to close the school effective July 1, 2021 due to a decline in enrollment, the building's age and the high cost of keeping it open; and
- WHEREAS,** Property has remained tempered and maintained and used for storage since it was taken out of service, but Town has no current or anticipated use for Property except for continued operation as storage space, and Franklin Town Council desires that the building and land be put to productive reuse(es);
- WHEREAS,** Franklin Town Council is willing to consider disposing of Property and seeks input as to potential reuse and/or redevelopment of building and land.

NOW THEREFORE, BE IT RESOLVED that the Town of Franklin acting by and through its Town Council:

1. Directs the Town Administrator to cause a Request for Expressions of Interest to be prepared and issued for Property with responses due no later than Friday, May 31, 2024.
2. Directs the Davis Thayer Building Reuse Advisory Committee to review and evaluate all responses and to provide the Town Council with a written report of its evaluation.

This resolution shall become effective according to the provisions of the Town of Franklin Home Rule Charter.

DATED: _____, 2024

VOTED: _____

A TRUE RECORD ATTEST:

UNANIMOUS: _____

YES: _____ **NO:** _____

ABSTAIN: _____ **ABSENT:** _____

RECUSED: _____

Nancy Danello, CMC
Town Clerk

Glenn Jones, Clerk
Franklin Town Council

**Request for Expressions of Interest
For Purchase/Lease and Redevelopment
Of Former Davis Thayer Elementary School
137 West Central Street, Franklin, MA**

The Town of Franklin is pleased to present this Request for Expressions of Interest (REI) for the future redevelopment of 137 West Central Street, site of the former Davis Thayer Elementary School. This Request for Expressions of Interest is a preliminary document used to generate ideas for potential reuse of the land and building located at 137 West Central Street. The Town may choose to release a formal Request for Proposals later in the 2024 calendar year.

The Town-owned property consists of one (1) parcel totaling 151,588 +/- square feet (3.48 +/- acres), located on Route 140 in Franklin Center adjacent to Dean College. The Town has chosen to proceed with an REI at this time to solicit informal, yet serious proposals, subject to the process detailed herein, from qualified developers and other interested parties who wish to purchase or lease and redevelop the property.

The REI process is critical for a better understanding of existing market conditions, the formation of potential development options for the property, and the identification of community priorities. This process will provide the community with the information needed to ensure a meaningful and productive public process, which may lead to a formal Request for Proposals (RFP) later in the 2024 calendar year. The Town's primary goal for redevelopment of the former public school property is as follows:

Redevelopment of the site into a key gateway into Downtown Franklin, which will maximize short-term and long-term benefits to the Town and its residents.

Each Expression of Interest must include a letter of interest and a project description/narrative. The letter of interest must be signed by the principals, describing the proponent's interest in the property and the general intentions concerning the future use of the site. The project description must include a narrative that provides an overview of the proposal, the market niche the project intends to serve, the experience and qualifications of the development team, the capabilities the developer can marshal to achieve project objectives, and a description of expected short-term and long-term financial benefits to the Town.

The Town offers you the opportunity to learn more about the site through participation in an Information Session and Site Tour scheduled for April 17, 2024 from 10:00 AM – 12:00 PM or May 1, 2024 from 10:00 AM – 12:00 PM. The Town invites you to examine the information contained within the REI document, its attachments, and related reference documents on the Town's website:

<https://www.franklinma.gov/davis-thayer-building-reuse-advisory-committee>. This website has links to the comprehensive analysis of this site by Kaestle Boos Associates done in 2013, as well as an updated existing conditions report, "DRAFT Davis Thayer Existing Conditions Report", also done by Kaestle Boos Associates in 2023.

The Town hopes to hear from individuals and organizations who will present compelling and appropriate development proposals for the use of 137 West Central Street. All Expressions of Interest must be submitted to the Purchasing Office by May 31, 2024 at 1:00 PM.

Pam Vickery, MCPPO
Franklin Municipal Building
355 East Central Street, Room 206
Franklin, MA 02038
Phone: 508-553-4835
FAX: 508-541-5253
pvickery@franklinma.gov

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I. Project Summary

A. An Overview

Franklin Town Council has established the Davis-Thayer Building Reuse Advisory Committee to evaluate potential strategies and future uses for the former Davis Thayer Elementary School property at 137 West Central Street in downtown Franklin. The town-owned 3.48+/- acre property is located at one of the key gateways to Franklin Center and is adjacent to Dean College. Attachment A includes a map of the parcel, and Attachment B contains photographs.

The Advisory Committee is currently working to evaluate potential future uses for the former public school building and the parcel of land the building is located on; for that reason the Town of Franklin has developed this Request for Expressions of Interest (REI) to solicit informal yet serious proposals from qualified developers and other interested parties who wish to purchase or lease and redevelop the property.

Through the REI process the Town hopes to identify creative redevelopment concepts for the site, assess and refine potential development options, and provide the community with the information needed to ensure a meaningful and productive public process. The REI process is critical for a better understanding of appropriate market possibilities and community priorities.

This REI presents an exciting opportunity for a developer, business, or other organization to redevelop a highly visible parcel in downtown Franklin. The Town expects that this REI process may lead to a release of a formal Request for Proposals later in the 2024 calendar year.

B. Property Description and Condition

In 1924, the existing building located at 137 West Central Street opened as Franklin High School. When a new high school was built at 224 Oak Street in 1962, the building was renamed the Davis Thayer Elementary School providing education to children in grades Kindergarten through Grade 5. The Franklin School Committee voted to close the school effective July 1, 2021 due to a decline in enrollment, the building's age, and the high cost of keeping it open. The building was taken out of service a few years ago but has remained tempered and maintained.

The former Davis Thayer Elementary School property consists of one (1) parcel (Assessors Map 278, Lot 213) situated on the western edge of the downtown area, occupying a 3.48 acre (151,588+/- sf) site bounded to the south by West Central Street (Rte. 140), to the west by Union Street, to the north by School Street, and to the east by the Dean College Campus. A brick three story former school is located on the southern half of the property with an open ballfield and playground to the north.

General Description of the Building: The former school building is a four level structure with a building footprint of 14,006 square feet, and a total floor area of 44,556+/- square feet. Floor space on each level is as follows:

First Floor: 10,942+/- square feet of floor area

Second Floor: 13,924+/- square feet of floor area

Third Floor: 11,272+/- square feet of floor area
Basement Level: 8,418+/- square feet of floor area

The multi-story structure consists of a wood framed roof, cast in place unreinforced concrete ribbed floor slabs and masonry bearing walls with steel framing for large open span areas and reinforced concrete foundation walls and footings. Attachment A contains the Assessor's Property Cards, Town Appraisal Summary Card, and parcel maps.

Major spaces in the former school building consist of a gymnasium located on the basement level, the kitchen/cafeteria located on the first floor, and the media center/library on the second floor. The media center space and gymnasium space are both 2 stories in height. Remaining spaces on the three floors above grade were previously used as classroom spaces with various support spaces for storage, mechanical systems, and toilet rooms.

Egress is provided by two stair towers at each of the main entrances on the front (south side) of the building which extend from the First to the Third Floor. Single stairs provide egress from the Basement gymnasium to the exit doors at each side at the rear (north side) of the building. There is no access by elevator provided in the building.

In 2013, a comprehensive analysis was conducted for the Franklin Public School Department by Kaestle Boos Associates Inc. The resulting report, "*Study for the Davis Thayer Elementary School*" includes Building Code Analysis, Existing Facilities Evaluation, Space Needs Assessment, Conceptual Designs, and Opinions of Probable Cost. More recently, the Town again contracted with Kaestle Boos Associates, Inc. to provide an updated existing conditions assessment. In March 2023, the Town released a DRAFT *Davis Thayer Existing Conditions Report* (March 21, 2023), which includes a Code Analysis (Section 2) and Existing Conditions (Section 3). The remaining report (Section 4, Floor Plans) will be completed once the Davis Thayer Building Reuse Advisory Committee provides Kaestle Boos Associates with their suggestions for building reuse.

Both documents are available for viewing and downloading on the Town's website: <https://www.franklinma.gov/davis-thayer-building-reuse-advisory-committee>. Combined the two documents provide a complete analysis of the former school building's condition and description of utilities and usable space. Several photographs of the property are included in Attachment B of this document, and the above mentioned 2023 Existing Conditions Report contains a substantial number of photographs, as well as building floor plans.

Roadways, Access Driveways and Parking: The parcel has just over 1,000 feet of frontage along the three roadways: 283 feet along West Central Street, 469.4 feet along Union Street, and 248.3 feet along School Street. Frontage and direct access to the site derives from West Central Street (Route 140). The current West Central Street driveway extends to the north to an entrance on School Street. Access is also provided along Union Street giving the property access and egress from three separate locations.

There are a total of 60 designated parking spaces on the site. Eleven (11) parallel parking spaces are on the east side of the driveway accessed from School Street, ending at the oak tree (by the paved school yard area). Thirty (30) parking spaces line the rest of the Dean College property line down to Rte. 140. Ten (10) angled parking spaces are along the east side of the building (two of which are HC). On the west side of the building there is a striped grid pattern for nine (9) vehicles; the western parking grid is on a steep slope down to Union Street (drop of about 5 feet). Service deliveries are made on the west side of the building, where the cafeteria and kitchen are located. Street parking (7 spaces) is available on Union Street. There is no parking at the front of the school (including on Route 140).

Location and Zoning: The former school property is located at a key gateway to the Downtown area, directly adjacent to the Dean College Campus, and within the Franklin Cultural District. The property is within the Town's Single Family Residential IV (SFRIV) Zoning District. A description of the SFRIV Zoning District and related dimensional, use, and parking regulations is summarized in Attachment C.

C. Request for Expressions of Interest Process

Franklin Town Council is cognizant of public interest in and concern for reuse and/or redevelopment of the Davis Thayer Property. Many generations of residents in Franklin have been educated at this location and hold fond memories of their time there. The property is an integral part of the Downtown area and the Town seeks input as to potential reuse and/or redevelopment.

Informational Session and Site Tour	4/17/2024	10:00 AM – 2:00 PM
	5/1/2024	10:00 AM – 2:00 PM

Interested parties wishing to tour the site and ask questions are invited to meet by the front door of the former Davis Thayer Elementary School, 137 West Central Street. An Information Session will be held in the Cafeteria on the first floor of the former public school building, and the Site Tour will occur immediately following the Informational Session.

REI Submission Deadline	5/31/2024 at 1:00 PM
--------------------------------	-----------------------------

Expressions of Interest Review	June, 2024
---------------------------------------	-------------------

II. Development Guidelines

A. Project Goals

In requesting Expressions of Interest the Town is hoping to receive a variety of proposals and concepts that will identify potential reuse alternatives that may be appropriate for the property. The Town welcomes all serious proposals from interested parties who wish to purchase or lease and redevelop the property.

The Town's goals for redevelopment of the former public school property are as follows:

- Redevelop the site into a key gateway to Downtown Franklin.
- Maximize short-term and long-term benefits to the Town and its residents.
- Minimize negative impacts on the surrounding neighborhood and environment.

One of the Town's chief objectives in the redevelopment of this site is that the highest quality of physical planning and design be applied in all aspects of the project. Project proponents should consider that the property is at a key entrance to Franklin Center and, as such, must consider its aesthetic impacts to the area. Proposals and project concepts should consider the building's historic character and any potential impacts to historic resources.

Proposals and project concepts that include public green space, and prioritize sustainable development, including low-carbon, energy-efficient development approaches to design and construction, are preferred.

The Town of Franklin welcomes proposals for all types of development. The Town recognizes that to achieve the goals stated above, and spur on strong development proposals, the existing building may require significant redesign or total demolition by a developer. Individuals or organizations proposing projects/concepts that are not currently allowable in the SFRIV zoning district must identify any zoning relief required.

Proposals and project concepts that include public/private partnerships are welcome, and the Town is willing to consider multiple development options for the Property from a single Proposer.

B. Disclosures and Limiting Conditions

The Town of Franklin is soliciting Expressions of Interest by developers and other interested parties to lease or buy, and redevelop 137 West Central Street, subject to the process detailed herein. While all information furnished herein was gathered from sources deemed to be reliable, no representation or warranty is made as to the accuracy or completeness thereof. Prospective developers/proposers should undertake their own review and reach their own conclusions concerning zoning, physical conditions, environmental concerns, required approvals, use potential, and other development and ownership considerations.

This REI is made subject to errors, omissions, prior lease, or withdrawal without prior notice. In no way does this obligate the Town to select a specific development concept, nor does it exclude the potential for selecting alternative uses not identified by the REI process.

Proponents are asked to provide information regarding any legal or administrative actions past, pending, or threatened which could relate to the conduct of the proponent's (or its principals or affiliates) business and/or their compliance with laws.

Disclosure is required of any past or present affiliations of the proponent, proponent team members, or proponent employees with the Town of Franklin. Please describe the nature and duration of the affiliation, including a disclosure of existing or past public contracts in Franklin, the contracting parties, scope of the contract, and period of performance.

The property and building is presented in "as-is condition", free of occupants with no representations or warranties by the Town.

III. Submission Requirements

Specific submission requirements are detailed below. Each proponent is invited to submit any additional information which may improve the proposal quality as it relates to the established criteria.

A. Letter of Interest

Each Expression of Interest must include a letter of interest, signed by the principals, which includes the following:

- Description of the proponent's interest in the property and the general intentions concerning the future use of the site.
- The name, address, telephone number, and e-mail address of the representative authorized to act and speak for the proponent.
- The nature and status of the organization acting as the proponent (whether a non-profit or charitable institution, a venture, a corporation, a business association, or a joint venture) and the jurisdiction in which it is registered to conduct business.

B. Proposal Narrative and Project Description

Each Expression of Interest must include a project/concept narrative, no longer than 6 pages in length, which includes the following:

An Overview of the Project/Concept.

- Description of proposed use.
- Description of proposed alterations to the physical building and site.
- Clear definition of what the Proponent hopes to achieve.
- Possible impacts the project/concept might have on the neighborhood and Town in general
- Description of expected financial benefits to the Town, both short-term and long-term.

Fulfillment of the Town's Development Criteria

- The project/concept proposes a potential reuse alternative that is appropriate for the property
- The project/concept is in line with the Goals described in Section II.A above
- The proposal is in compliance with the guidelines and criteria set forth in this REI.

Experience and Qualifications of Proponent

- The experience and qualifications of the proposer or development team (if applicable)
- The capabilities the proposer/developer can marshal to achieve project objectives.

The Expression of Interest may contain any other information which the proponent may deem vital for an understanding of the proposed use.

C. Conceptual Plans

Proponents are encouraged to prepare and submit a conceptual site plan and/or floor plan to illustrate their thinking on how 137 West Central Street should be redeveloped, especially if there is a proposed change in footprint or major alterations to the existing building. In addition, proponents are encouraged to submit site and building plans of comparable properties which the proponent has developed and/or designed.

D. Submission Deadline

Expressions of Interest must be received on or before May 31, 2024 at 1:00 PM. Please submit an electronic submission of the Expression of Interest to pvickery@franklinma.gov and submit one unbound original and ten bound copies addressed to:

Pam Vickery, MCPPO
Purchasing Department
Franklin Municipal Building
355 East Central Street
Franklin, MA 02038
508-553-4835
pvickery@franklinma.gov

IV. Review of Proposals and Concepts Received

All Proposals and concepts received by the Town will be reviewed/examined for consistency with the Town's development guidelines, goals, and priorities as described in this REI. The Town of Franklin's professional staff and the Davis-Thayer Building Reuse Advisory Committee will review and evaluate all responses and develop a written report of the evaluation.

The Town may request clarification and further material on ambiguous submissions, and or invite individuals or organizations that have responded to this REI to attend meetings to discuss their proposals or concepts.

The Town expects that this REI process may lead to release of a formal Request for Proposals later in the 2024 calendar year.

V. Inquiries

A. Site Tour and Access

An Information Session and Site Tour is scheduled for April 17, 2024 from 10:00 AM – 12:00 PM and on May 1, 2024 from 10:00 AM – 12:00 PM. Interested parties wishing to tour the site and ask questions are invited to meet by the front door of the former Davis Thayer Elementary School, 137 West Central Street. The Information Session will be held in the Cafeteria on the first floor of the former public school building, and a Site Tour will immediately follow.

B. Requests for Additional Information

All inquiries related to this REI shall be directed to the Town of Franklin's Chief Procurement Officer.

Pam Vickery, MCPPO
Franklin Municipal Building
Purchasing Department, Room 206
355 East Central Street
Franklin, MA 02038
508-553-4835
FAX: 508-541-5253
E-Mail: pvickery@franklinma.gov

VI. Attachments

A. Assessor's Property Cards, Town Appraisal Summary Card, & Parcel Diagrams

B. 137 West Central Street Property Photographs

C. Summary of SFRIV Dimensional, Parking, & Use Regulations



CAI Property Card

Town of Franklin, Massachusetts

GENERAL PROPERTY INFORMATION	BUILDING EXTERIOR
LOCATION: 137 WEST CENTRAL ST ACRES: 3.48 PARCEL ID: 278-213-000-000 LAND USE CODE: 931 - IMP - COUNCL CONDO COMPLEX: OWNER: FRANKLIN TOWN OF CO - OWNER: DAVIS THAYER ELEMENTARY SCHOOL MAILING ADDRESS: 355 EAST CENTRAL STREET FRANKLIN, MA 02038 ZONING: MassGIS LocID #: M_208088_870424	BUILDING STYLE: SCHOOL YEAR BUILT: 1924 FRAME: WOOD EXTERIOR WALL COVER: BRICK SOLID ROOF STYLE: FLAT ROOF COVER: RUBBER
	BUILDING INTERIOR
	INTERIOR WALL: DRYWALL FLOOR COVER: CARPET HEAT TYPE: FORCED HW FUEL TYPE: GAS PERCENT A/C: 0 SOLAR HOT WATER: NO CENTRAL VACUUM: NO # OF ROOMS: 0 # OF BEDROOMS: 0 # OF FULL BATHS: 0 # OF HALF BATHS: 10 # OF ADDITIONAL FIXTURES: 32 # OF KITCHENS: 1 # OF FIREPLACES: 0 # OF WOOD STOVE FLUES: 0
SALE INFORMATION	
SALE DATE: 5/29/1924 BOOK & PAGE: 1603-032 SALE PRICE: \$1 SALE DESCRIPTION: CONVENIENCE SELLER: WHITING, JOSIE A	
PRINCIPAL BUILDING AREAS	
GROSS BUILDING AREA: 42,018 FINISHED BUILDING AREA: 42,018 BASEMENT AREA: 0 # OF PRINCIPAL BUILDINGS: 1	
SKETCH	OTHER FEATURES
	ATTACHED GARAGE: 0 # OF BASEMENT GARAGES: 0 DETACHED GARAGE: POOL: NO
	PHOTO

Unofficial Property Record Card - Franklin, MA

General Property Data

Parcel ID **278-213-000-000**
Prior Parcel ID **-074-235-**
Property Owner **FRANKLIN TOWN OF**
DAVIS THAYER ELEMENTARY SCHOOL
Mailing Address **355 EAST CENTRAL STREET**

Account Number **074-235**
Property Location **137 WEST CENTRAL ST**
Property Use **IMP - COUNCL**
Most Recent Sale Date **5/29/1924**
Legal Reference **1603-032**
Grantor **WHITING, JOSIE A**
Sale Price **1**
Land Area **3.480 acres**

City **FRANKLIN**
Mailing State **MA** Zip **02038**
ParcelZoning

Current Property Assessment

Card 1 Value Building Value **2,760,800** Xtra Features Value **29,700** Land Value **1,970,700** Total Value **4,761,200**

Building Description

Building Style **SCHOOL**
of Living Units **1**
Year Built **1924**
Building Grade **AVERAGE**
Building Condition **Good**
Finished Area (SF) **42018**
Number Rooms **0**
of 3/4 Baths **0**

Foundation Type **SLAB**
Frame Type **WOOD**
Roof Structure **FLAT**
Roof Cover **RUBBER**
Siding **BRICK SOLID**
Interior Walls **DRYWALL**
of Bedrooms **0**
of 1/2 Baths **10**

Flooring Type **CARPET**
Basement Floor **NO BASEMENT**
Heating Type **FORCED H/W**
Heating Fuel **GAS**
Air Conditioning **0%**
of Bsmt Garages **0**
of Full Baths **0**
of Other Fixtures **32**

Legal Description

DEV-BLDR LOT PLAN

Narrative Description of Property

This property contains 3.480 acres of land mainly classified as IMP - COUNCL with a(n) SCHOOL style building, built about 1924 , having BRICK SOLID exterior and RUBBER roof cover, with 1 unit(s), 0 room(s), 0 bedroom(s), 0 bath(s), 10 half bath(s).

Property Images



Disclaimer: This information is believed to be correct but is subject to change and is not warranted.

PROPERTY LOCATION

No

Alt No

Direction/Street/City

137

WEST CENTRAL ST, FRANKLIN

OWNERSHIP

Owner 1:

FRANKLIN TOWN OF

Owner 2:

DAVIS THAYER ELEMENTARY SCHOO

Owner 3:

Street 1:

355 EAST CENTRAL STREET

Street 2:

Town/City:

FRANKLIN

St/Prov:

MA

Postal:

02038

Unit #:

Own Occ:

Y

Type:



USER DEFINED

Tax Yr	Use	Cat	Bldg Value	Yrd Items	Land Size	Land Value	Total Value	Asses'd Value	Notes	Date
2024	931	FV	2,760,800	29700	3.48	1,970,700	4,761,200		YEAR END ROLL	12/16/2023
2023	934	FV	2,760,800	29700	3.48	1,781,200	4,571,700		Year End Roll	1/4/2023
2022	934	FV	2,760,800	29700	3.48	1,629,600	4,420,100		Year end roll	1/4/2022
2021	934	FV	2,760,800	29700	3.48	1,402,200	4,192,700		Year End Roll	12/28/2020
2020	934	FV	2,626,200	29700	3.48	1,402,200	4,058,100		Year End Roll	12/11/2019
2019	934	FV	2,626,200	25000	3.48	1,288,500	3,939,700		Year End Roll	12/3/2018
2018	934	FV	2,626,200	25000	3.48	1,288,500	3,939,700		Year End Roll	12/8/2017
2017	934	FV	2,626,200	25000	3.48	1,288,500	3,939,700		Year End Roll	1/9/2017

PREVIOUS ASSESSMENT

Parcel ID

278-213-000-000

141251

PRINT

Date

Time

12/29/23

13:48:13

LAST REV

Date

Time

12/10/23

09:13:09

apno

4125

PAT ACCT.

Notes

4125

ASR Map:

Grantor	Legal Ref	Type	Date	5/29/1924	CONVENIENCE	1	No	No
WHITING, JOSIE	1603-032							

SALES INFORMATION

TAX DISTRICT

CONVENIENCE

1

No

No

No

No

No

No

Item	Code	Description	%	Item	Code	Description
Z		water				
o		Sewer				
n		Electri				
		Exmpt				
		Topo				
		Street				
		Gas:				

PROPERTY FACTORS

Depth /

Price/Units

151569

SQUARE FE SITE

IMP - COUNC

931

IMP - COUNC

931

IMP - COUNC

Use	Description	LUC	No of Units	Fact	Depth /	Price/Units
931	IMP - COUNC		151569			

LAND SECTION (First 7 lines only)

Use

 Description | LUC | No of Units | Fact | Depth / | Price/Units | Use | Description |

Date	Number	Descr	Amount	C/O	Last Visit	Fed Code	F. Descrip	Comment
7/20/2015	BP-16-0080	DEMO	1 C				MODULAR CLASSROOMS	
8/17/2007	B08-126	DEMO	11,550 C				DEMO FIRE ESCAPE O	
8/17/2004	B05-193	REPAIR	334,000 C				STONE & MASONRY	
10/15/2001	B02-304	SIGN	1,050 C					

BUILDING PERMITS

Date

Number

Descr

Amount

C/O

Last Visit

Fed Code

F. Descrip

Comment

By	Name
PVM	P V MOONEY
DFR	D F RUBERTI
PVM	P V MOONEY
BOA	ASSESSORS
DFR	D F RUBERTI
DFR	D F RUBERTI
DCM	D C MARTIN
303	PETER MOONEY
303	PETER MOONEY

ACTIVITY INFORMATION

Date

Result

By

Name

PVM

P V MOONEY

DFR

D F RUBERTI

PVM

P V MOONEY

Alt	%	Spec	J	Fact	Use Value	Notes
1,970,657					1,970,700	

VERIFICATION OF VISIT NOT DATA

Sign:

1,970,657

1,970,700

1,970,657

1,970,700

1,970,657

1,970,700

1,970,657

1,970,700

Total AC/HA:	3.48000	Total SF/SM:	151568.80	Parcel LUC:	931	IMP - COUNCL	Prime NB Desc	C/Good	Total:	1,970,657	Spl Credit	Total:	1,970,700
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apno

Assessor Parcel Map 278, Lot 213



<https://www.axisgis.com/FranklinMA/>

Property Photographs 137 West Central Street



Three photographs
from West Central
Street sidewalk on
south edge of property.



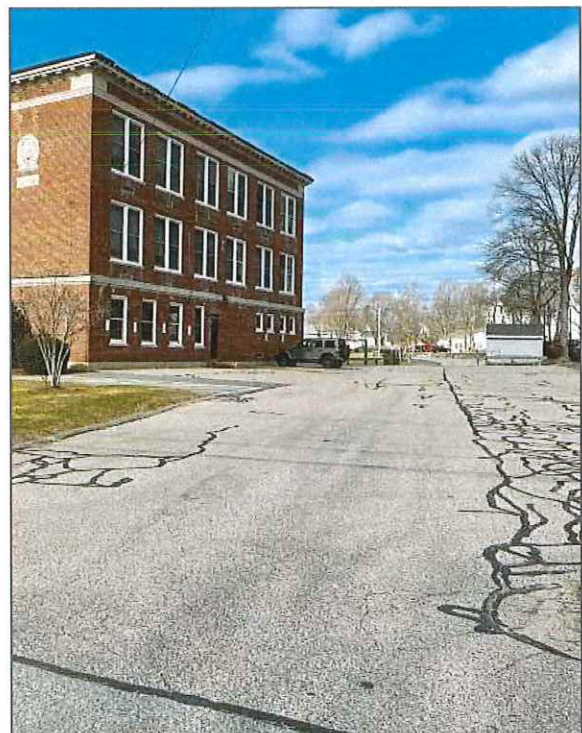
Southeast corner
of building.

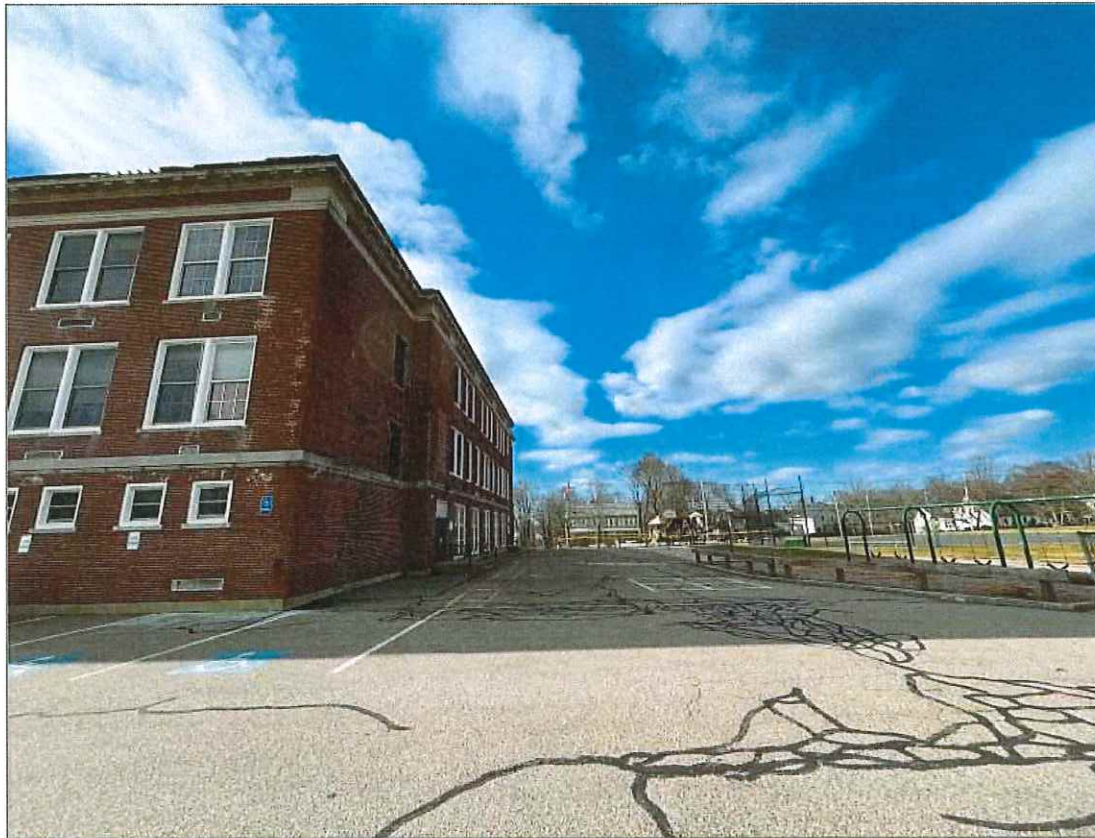


East side of
building.



East side of
building, and
main parking
area.





North side of building.



Attachment B



North side of building, with
playground and ballfield.





West side of building.
Delivery area and 9 parking spaces.



Southwest corner
of building.

Town of Franklin Code, Chapter 185 Zoning
Summary of Dimensional, Parking, and Use Regulations
Single Family Residential IV (SFRIV) Zoning District

The former Davis Thayer Elementary School property is within the *Single Family Residential IV* (SFRIV) Zoning District. A general description of the SFRIV Zoning District and related dimensional, use and parking regulations is summarized below. Contact the Franklin Town Clerk's office for a current copy of the Town's Zoning Bylaw.

Intent of Zoning District.

The Single-Family Residential IV District is intended primarily for single-family and two-family residential uses in a semirural and suburban environment. Generally commercial and industrial uses are not permitted; however some limited commercial uses are permitted by-right or special permit.

Dimensional Regulations.

Minimum Lot Dimensions	
Minimum Lot Area (square feet)	15,000
Continuous Frontage (feet)	100
Depth (feet)	100
Lot Width, minimum circle diameter (feet)	90
Minimum Yard Dimensions	
Front (feet)	30
Side (feet)	20
Rear (feet)	20
Maximum Height of Building	
Stories	3
Feet	35
Maximum Impervious Coverage (of Existing Upland)	
Structures	30
Structures Plus Paving (Total Impervious)	35

Parking Requirements.

The number of parking spaces required for particular uses in the SFRIV Zoning District are detailed in §185-21 *Parking, loading and driveway requirements* of the Town's Zoning Bylaw. In general, residential buildings require two spaces per dwelling unit, regardless of the number of bedrooms. Commercial uses including retail, medical, legal and real estate offices require one space per 200 square feet of gross floor area, plus one space per separate enterprise. Offices and banks require one space per 250 square feet of gross floor area.

Please note, a request to provide a reduced number of parking spaces below that required in §185-21 may be approved by the Planning Board; see §185-21A(4) of Franklin's Zoning Bylaw.

Use Regulations.

Principal and accessory uses allowed either by-right or special permit within the SFRIV Zoning District are listed below. Please note, additional uses may be allowed; contact the Franklin Town Clerk's office for a current copy of the Town's Zoning Bylaw.

Uses Allowed By Right in SFRIV**Principal Uses**

- Nursery, greenhouse
- Tourist home
- Bed-and-breakfast
- Library, museum, art gallery
- Public use
- Religious or educational use
 - Exempt from local Zoning Bylaws (See MGL c. 40A, §3)
 - Dormitories
- Outdoor commercial amusement, recreation
 - Light
- Public recreation
- Single-family Residential
- Two-family Residential (Lot area must be at least 25% greater than that required for a single-family dwelling)

Accessory uses

- Boarding
- Home occupation
- Professional office, studio
- Other customary accessory uses

Uses Allowed By Planning Board Special Permit in SFRIV**Principal Uses**

- Multifamily, with Three Housing Units (Lot area must be at least 25% greater than that required for a single-family dwelling).
- Garden center
- Office (excluding office park)
 - Bank or credit union
 - Medical or dental
 - Professional
- Catering
- Function hall
- Indoor commercial amusement, recreation, assembly
 - General
- Outdoor commercial amusement, recreation
 - General

Accessory uses

- Catering
- Function hall

Uses Allowed By ZBA Special Permit in SFRIV**Principal Uses**

- Animal kennel, hospital
- Animal day care, training
- Animal grooming
- Two-family, by Conversion
- Accessory Dwelling Unit

Accessory uses

- Animal grooming

Town of Franklin

355 East Central Street
Franklin, Massachusetts 02038-1352



Phone: (508) 520-4949
www.franklinma.gov

OFFICE OF THE TOWN ADMINISTRATOR

Memorandum

March 8, 2024

To: Town Council
From: Jamie Hellen, Town Administrator
Amy Frigulietti, Deputy Town Administrator

Re: Resolution 24-15: Gift Acceptance - Franklin Public Library

The Franklin Public Library has received a generous donation in the amount of \$4,817.48.

This donation to the Franklin Public Library totaling \$4,817.48 will be applied at the discretion of the Department towards the preservation of the Library and its historic materials.

This donation is especially meaningful as it marks the final gift from the Franklin Library Association, which after 150 years of operation, has closed its doors. On behalf of the Town of Franklin and the Franklin Public Library, we extend our deepest gratitude to the Franklin Library Association for many years and countless examples of their consistent and incredible support.

Donation Summary:

- **Franklin Public Library - \$4,817.48**
 - Franklin Library Association

DONATION TOTAL: \$4,817.48



TOWN OF FRANKLIN RESOLUTION 24-15

Acceptance of Gift – Franklin Public Library

WHEREAS, The Franklin Public Library has received a generous donation in the amount of \$4,817.48 to be used at the discretion of the Department as follows:

Donation Summary:

Franklin Public Library - \$4,817.48

- Franklin Library Association - \$4,817.48 to be used for the preservation of the Library and its historic materials.

NOW THEREFORE, BE IT RESOLVED THAT:

The Town Council of the Town of Franklin on behalf of the Franklin Public Library gratefully accepts this generous donation to be used at the discretion of the Franklin Public Library as described above.

This resolution shall become effective according to the provisions of the Town of Franklin Home Rule Charter.

DATED: _____, 2024

VOTED: _____

UNANIMOUS: _____

A TRUE RECORD ATTEST:

YES: _____ NO: _____

ABSTAIN: _____ ABSENT: _____

RECUSED: _____

Nancy Danello, CMC
Town Clerk

Glenn Jones, Clerk
Franklin Town Council