### Town of Franklin

Town Administrator Tel: (508) 520-4949



January 29, 2019

The Honorable Karen E. Spilka

Senate President

Room 332

24 Beacon Street

Boston, MA 01233

Rebecca Rausch

State Senator

Room 419

24 Beacon Street

Boston, MA 01233

Jeffrey N. Roy

State Representative

Room 236

24 Beacon Street

Boston, MA 01233

Re: 2019-2020 Legislative Priorities

Dear Madame President & the Franklin Legislative Delegation:

The Town of Franklin takes this opportunity to thank you and the rest of the Franklin legislative delegation for their support in our legislative priorities for the upcoming legislative session. We greatly appreciate the willingness of you and your staff to be available to listen to our priorities.

#### **Charter School financing**

Our first priority for the upcoming legislative session is legislation aimed to fix the charter school funding formula, specifically to eliminate, or reduce, the responsibility of cities and towns to pay the per pupil cost for children in town that attend charter schools. The Town does not have any objection to charter schools as a statewide education policy. In fact, the Town has an excellent charter school in Franklin and have always had a strong working relationship with the school. We have supported that institution as a choice for families. That said, the current formula has been penalizing public school districts for decades and should be overhauled as part of any education reform package this legislative session.

To illustrate this point, the Town of Franklin pays approximately a net of \$3.6 million a year (FY19) to fund the local charter school, which is also equivalent to the demand our school district has for the coming Fiscal Year 2020 budget presented by the Superintendent. Since Fiscal Year 2009, the Town has transferred almost \$37 million to the charter school from money that would normally be used in the Franklin Public School District. This annual amount is the equivalent of a large property tax override or two smaller overrides every year, which is something the Town will unquestionably need to do in the future in order to maintain current service levels.

The Town believes the public is seeking bold change on this issue. In 2016, the Commonwealth held a ballot question regarding expansion of the cap on charter schools in Massachusetts during the highest turnout in state election history. That ballot question was soundly defeated 62% opposed to increasing the cap on charter schools to 38% in favor statewide. Locally, Franklin voters voted even more overwhelmingly to oppose the expansion of charter schools at that ballot question. Franklin voted 34%

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in favor of expanding the cap and 66% against the proposed expansion of charter schools in Massachusetts (results attached). We believe this was a message sent from the voters of this state, and in Town, to take a pause on the expansion of charter schools. But it is also a message to increase support to public school districts due to the outstanding success of our public school districts since Education Reform in 1993. The main components of the Education Reform Act of 1993, including MCAS and Chapter 70, have all seen major reforms and smaller legislative fixes many times since 1993. The charter school funding formula should be next in line to be reexamined and reformed to relieve municipalities of this financial burden.

As the Town was setting its legislative priorities for the upcoming session, it came to our attention through the Governor's budget proposal this past week that the Town could have as much as \$6.33 million siphoned out of our local aid in FY20 and redirected to the local charter school -- a potential increase of over \$2 million than the previous year. While we understand this is a worse case scenario and the actual number will certainly be lower than this number, the structural deficit will remain for the foreseeable future as the Charter School doubles in size over the next few years. The trends that occur will only deepen the structural budget deficit in our town and school budget and impacting the families that attend our Public School District.

Our state government should be ashamed they have allowed this system to thrive for so long. With the Governor and other legislative leaders proposing education reforms this session, we believe now is the time to fix the Charter School Funding formula and stop penalizing public school districts for charter school enrollment. The Commonwealth can do better than this for all of our students!

#### Firefighter cancer liability & smoking

Second, the Town requests your offices revisit and make corrections to two laws approved in the last legislative session: (1) Chapter 148 of the Acts of 2018, "An Act Further Regulating the Disability Benefits Provided to Certain Police Officers and Firefighters" and (2) Chapter 210 of the Acts of 2018, "An Act providing Firefighters and Police Officers with the opportunity to enter a smoking cessation program prior to termination". How the legislature can give a cancer presumption for lung cancer, relieve the 30-year prohibition of firefighters and police officers to smoke and then force the municipality to pay the medical costs is an astonishing and regressive revelation from the last legislative session.

First, the Town agrees there should be a cancer presumption for firefighters and fully supports this concept as the Legislature approved Chapter 148 of the Acts of 2018. However, we disagree that municipalities are the entity who should pay for the related medical costs. One claim, whether it was related to the job or not, will significantly harm most municipal finances. The Town encourages the Legislature to address this issue and have health care providers pay the associated medical costs just like any other medical procedure.

Second, the Town strongly disagrees with the law, Chapter 210 of the Acts of 2018, which now allows for firefighters and police officers to begin smoking again by offering smoking cessation programs before termination. The law prohibiting public safety officials from smoking has been on the books for 30 years and has increased the overall health of our public safety officials. The Town believes Chapter 210 of the Acts of 2018 is highly regressive and dilutes the cancer presumption law. Allowing firefighters and police officers to smoke again seems contradictory to sound fiscal policy and good public health principles for public safety officials. The Town encourages the Legislature to amend this law and return to prohibiting smoking for all firefighters and police officers.

#### **Commercial Solar**

The Town seeks legislative action to correct recent court decisions to make commercial solar farms tax exempt. We encourage the legislature to make commercial solar facilities pay their fair share of property taxes like all other commercial entities and residents. Commercial solar facilities are for-profit companies and should pay their fair share in taxation as being a corporate entity.

#### **Increase GATRA funding**

The Town supports the Legislature moving to increase the state funding to the GATRA regional transportation services. For the first time in 15 years, GATRA is increasing their fares due to struggling funding. The increase in fares are going to directly affect many seniors and low income families in our community. Anything your offices can do to support GATRA will only assist those most in need have the ability to do their errands, make doctor's appointments and visit the Senior Center.

#### Franklin State Forest Parking Lot

Finally, the Town requests a \$100,000 legislative appropriation in the FY20 state budget for the Franklin State Forest to build a parking lot on state property near the cross streets of Grove Street and Beaver Street. This parking lot will provide great access to the state forest and the SNETT trail network we are currently building, with signage and maps. Patrons of the forest should have a safe and accessible place to park. The lack of parking has become a huge public safety hazard as cars continue to park along Grove street, which is in our industrial zone and is a cut through for thousands of cars daily. The Town just invested a significant amount of money in the redesign of the Grove Street/Beaver Street intersection for traffic calming and a parking lot would enhance pedestrian options.

Please do not hesitate to contact me at your earliest convenience if you have any questions.

Sincerely,

Jeffrey D. Nutting

Town Administrator

Jamie Hellen

Deputy Town Administrator

Cc: Puja Mehta, District Director, Office of Senate President Karen E. Spilka

### Massachusetts State Election Franklin

# November 8, 2016

| COUNTY COMMISSIONER |       |       |       |       |       |       |       |       |       |
|---------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| BLANKS              | 2435  | 2395  | 2355  | 2772  | 2562  | 2278  | 2738  | 2676  | 20211 |
| FRANCIS W O'BRIEN   | 1278  | 1299  | 1363  | 1465  | 1443  | 1256  | 1501  | 1354  | 10959 |
| JOSEPH P. SHEA      | 649   | 651   | 636   | 697   | 727   | 659   | 741   | 711   | 5471  |
| Write-in votes      | 24    | 21    | 20    | 40    | 32    | 33    | 26    | 29    | 225   |
| Total               | 4386  | 4366  | 4374  | 4974  | 4764  | 4226  | 5006  | 4770  | 36866 |
|                     | Pct.1 | Pct.2 | Pct.3 | Pct.4 | Pct.5 | Pct.6 | Pct.7 | Pct.8 | Total |
| QUESTION 1          |       | v.    |       |       | 4     |       |       |       |       |
| BLANKS              | 90    | 97    | 109   | 86    | 90    | 97    | 89    | 76    | 734   |
| YES                 | 815   | 843   | 878   | 934   | 881   | 843   | 931   | 888   | 7013  |
| NO                  | 1288  | 1243  | 1200  | 1467  | 1411  | 1173  | 1483  | 1421  | 10686 |
| Total               | 2193  | 2183  | 2187  | 2487  | 2382  | 2113  | 2503  | 2385  | 18433 |
|                     | Pct.1 | Pct.2 | Pct.3 | Pct.4 | Pct.5 | Pct.6 | Pct.7 | Pct.8 | Total |
| QUESTION 2          |       |       |       |       |       |       |       |       |       |
| BLANKS              | 38    | 44    | 40    | 39    | 45    | 43    | 38    | 24    | 311   |
| YES                 | 758   | 819   | 804   | 943   | 853   | 774   | 812   | 820   | 6583  |
| NO                  | 1397  | 1320  | 1343  | 1505  | 1484  | 1296  | 1653  | 1541  | 11539 |
| Total               | 2193  | 2183  | 2187  | 2487  | 2382  | 2113  | 2503  | 2385  | 18433 |
|                     | Pct.1 | Pct.2 | Pct.3 | Pct.4 | Pct.5 | Pct.6 | Pct.7 | Pct.8 | Total |
| QUESTION 3          |       |       |       |       |       |       |       |       |       |
| BLANKS              | 54    | 48    | 46    | 47    | 50    | 46    | 56    | . 39  | 386   |
| YES                 | 1680  | 1656  | 1677  | 1897  | 1825  | 1654  | 1882  | 1807  | 14078 |
| NO                  | 459   | 479   | 464   | 543   | 507   | 413   | 565   | 539   | 3969  |
| Total               | 2193  | 2183  | 2187  | 2487  | 2382  | 2113  | 2503  | 2385  | 18433 |
|                     | Pct.1 | Pct.2 | Pct.3 | Pct.4 | Pct.5 | Pct.6 | Pct.7 | Pct.8 | Total |
| QUESTION 4          |       | 7     |       |       |       |       |       |       |       |
| BLANKS              | 31    | 32    | 28    | 29    | 26    | 24    | 43    | 22    | 235   |
| YES                 | 1096  | 1060  | 1157  | 1164  | 1226  | 1163  | 1181  | 1157  | 9204  |
| NO                  | 1066  | 1091  | 1002  | 1294  | 1130  | 926   | 1279  | 1206  | 8994  |
| Total               | 2193  | 2183  | 2187  | 2487  | 2382  | 2113  | 2503  | 2385  | 18433 |

## November 8, 2016

### Massachusetts State Election Franklin

|                            | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |
|----------------------------|-----------|---------|--------|--------|-------------|--------|--------|--------|-------|
| PRESIDENT & VICE-PRESIDENT | 1 0411    |         | 1 0110 |        |             | , ,    |        |        |       |
| BLANKS                     | 34        | 24      | 31     | 41     | 49          | 30     | 43     | 32     | 284   |
| CLINTON and KAINE          | 1132      | 1130    | 1127   | 1236   | 1252        | 1139   | 1355   | 1156   | 9527  |
| JOHNSON and WELD           | 109       | 112     | 108    | 129    | 119         | 138    | 137    | 136    | 988   |
| STEIN and BARAKA           | 21        | 19      | 20     | 16     | 19          | 29     | 22     | 26     | 172   |
| TRUMP and PENCE            | 843       | 846     | 844    | 989    | 885         | 730    | 888    | 971    | 6996  |
| Write-in votes             | 54        | 52      | 57     | 76     | 58          | 47     | 58     | 64     | 466   |
| Total                      | 2193      | 2183    | 2187   | 2487   | 2382        | 2113   | 2503   | 2385   | 18433 |
|                            | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |
| REP. IN CONGRESS           |           |         |        | ,      |             |        | ,      |        |       |
| BLANKS                     | 90        | 91      | 64     | 72     | 100         | 92     | 94     | 103    | 706   |
| JOSEPH P. KENNEDY, III     | 1412      | 1399    | 1470   | 1535   | 1590        | 1436   | 1604   | 1438   | 11884 |
| DAVID A. ROSA              | 684       | 691     | 650    | 878    | 687         | 580    | 802    | 843    | 5815  |
| Write-in votes             | 7         | 2       | 3      | 2      | 5           | 5      | 3      | 1      | 28    |
| Total                      | 2193      | 2183    | 2187   | 2487   | 2382        | 2113   | 2503   | 2385   | 18433 |
|                            | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |
| COUNCILLOR                 |           |         |        |        |             |        |        |        |       |
| BLANKS                     | 284       | 248     | 224    | 247    | 298         | 228    | 292    | 282    | 2103  |
| ROBERT L. JUBINVILLE       | 1027      | 1087    | 1123   | 1136   | 1218        | 1110   | 1168   | 1059   | 8928  |
| BRAD WILLIAMS              | 875       | 846     | 837    | 1097   | 861         | 770    | 1040   | 1041   | 7367  |
| Write-in votes             | 7         | 2       | 3      | 7      | 5           | 5      | 3      | 3      | 35    |
| Total                      | 2193      | 2183    | 2187   | 2487   | 2382        | 2113   | 2503   | 2385   | 18433 |
| OFNATOR IN OFNERAL COURT O | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |
| SENATOR IN GENERAL COURT 2 | מטוואו טא | LESEX 6 | NORFO  | LN     | 602         | 580    |        | 762    | 2035  |
| BLANKS<br>KAREN E. SPILKA  |           |         |        |        | 693<br>1656 | 1497   |        | 1583   | 4736  |
| Write-in votes             |           |         |        |        | 33          | 36     |        | 40     | 109   |
| Total                      |           |         |        |        | 2382        | 2113   |        | 2385   | 6880  |
| Total                      | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |
| SENATOR IN GENERAL COURT N |           |         |        |        | r ct.o      | r CL.U | r GL.1 | r ct.o | Total |
| BLANKS                     | 281       | 266     | 244    | 287    |             |        | 299    |        | 1377  |
| RICHARD J. ROSS            | 1213      | 1221    | 1214   | 1496   |             |        | 1465   |        | 6609  |
| KRISTOPHER K. ALEKSOV      | 692       | 693     | 728    | 700    |             |        | 737    |        | 3550  |
| Write-in votes             | 7         | 3       | 1      | 4      |             |        | 2      |        | 17    |
| Total                      | 2193      | 2183    | 2187   | 2487   |             |        | 2503   |        | 11553 |
| Total                      | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |
| REP. IN GENERAL COURT      | 1 0111    | 1 0112  | 1 0110 | 1 0411 | 1 0110      | 1 0410 |        | 1 04.0 |       |
| BLANKS                     | 482       | 458     | 436    | 532    | 528         | 443    | 489    | 613    | 3981  |
| JEFFREY N. ROY             | 1683      | 1695    | 1714   | 1911   | 1825        | 1640   | 1990   | 1735   | 14193 |
| Write-in votes             | 28        | 30      | 37     | 44     | 29          | 30     | 24     | 37     | 259   |
| Total                      | 2193      | 2183    | 2187   | 2487   | 2382        | 2113   | 2503   | 2385   | 18433 |
|                            | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |
| SHERIFF                    |           | 6 2     |        |        |             |        |        |        |       |
| BLANKS                     | 589       | 538     | 494    | 655    | 613         | 525    | 656    | 698    | 4768  |
| MICHAEL G. BELLOTTI        | 1584      | 1622    | 1665   | 1797   | 1749        | 1564   | 1827   | 1658   | 13466 |
| Write-in votes             | 20        | 23      | 28     | 35     | 20          | 24     | 20     | 29     | 199   |
| Total                      | 2193      | 2183    | 2187   | 2487   | 2382        | 2113   | 2503   | 2385   | 18433 |
|                            | Pct.1     | Pct.2   | Pct.3  | Pct.4  | Pct.5       | Pct.6  | Pct.7  | Pct.8  | Total |